

## Agenda

**Meeting: Pension Board**

**Venue: Brierley Room, County Hall,  
Northallerton, DL7 8AD**

**Date: Thursday 6 October 2016 at 10 am**

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### Business

1. **Apologies for absence**
- 2a **Minutes** – To agree as an accurate record the Minutes of the meeting held on 14 July 2016  
(Pages 5 to 15)
- 2b **Action Record** – To note the progress made on actions agreed at previous meetings  
(Pages 16 to 21)
3. **Declarations of any Interests**
4. **Public Questions or Statements.**

Members of the public may ask questions or make statements at this meeting if they have given notice and submitted the text to Josie O'Dowd of Democratic Services (contact details below) by midday Monday 3 October 2016. Each speaker should limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak:-

- at this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);
- when the relevant Agenda item is being considered if they wish to speak on a matter which is on the Agenda for this meeting.

5. **Draft Minutes of the Pension Fund Committee meeting held on 15 September 2016 –**  
Chairman to report **(Pages 22 to 26)**
6. **Internal Audit Reports – Report of Legal and Democratic Services** **(Pages 27 to 34)**
7. **External Audit Report - Report of Legal and Democratic Services** **(Pages 35 to 176)**
8. **Review of employer and administering authority discretions –**  
Scoping report by Ben Drake (Member of Pension Board) **(Page 177)**
9. **LGPS Pooling - Update - Report of Legal & Democratic Services** **(Pages 178 to 179)**
10. **Training - Report of Legal and Democratic Services** **(Pages 180 to 186)**
11. **Work Plan – Report of Legal & Democratic Services** **(Pages 187 to 188)**
12. **Compliance with Publicity Regulations –** verbal update Anna Binks,  
Pensions Administration Team Manager
13. **Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances**

Barry Khan  
Assistant Chief Executive (Legal and Democratic Services)  
County Hall  
Northallerton

JO'D 28 September 2016

## **NOTES:**

### **Emergency Procedures for Meetings**

#### **Fire**

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#### **Accident or Illness**

First Aid treatment can be obtained by telephoning Extension 7575.

# PENSION BOARD

## Membership

(9)		
	<i>Names</i>	
1	PORTLOCK, David	Chairman - Independent Member (Non-voting)
2	JORDAN, Mike (County Councillor)	Employer Representative
3	CUTHBERTSON, Ian (Councillor)	Employer Representative
4	MACDONALD, Phil	Employer Representative
5	BRANFORD-WHITE, Louise	Employer Representative
6	DRAKE, Ben	Scheme Member Representative
7	SMETHURST, Stella	Scheme Member Representative
8	SWINTHENBANK, Mandy	Scheme Member Representative
9	GRESTY, Gordon	Scheme Member Representative

**Quorum** - The Board shall be quorate if the Chair, one scheme representative and one employer representative are present.

**North Yorkshire County Council**

**Pension Board**

Minutes of the meeting of the Pension Board held on Thursday 14 July 2016 at County Hall, Northallerton commencing at 10 am.

**Present:-**

**Members of the Board**

David Portlock (Independent Chairman).

**Employer Representatives:**

County Councillor Mike Jordan, Councillor Ian Cuthbertson (City of York), Phil MacDonald (University of Hull) and Louise Branford-White (Hambleton District Council).

**Scheme Members:**

Ben Drake, (Unison), Gordon Gresty, Stella Smethurst (Unison) and Mandy Swithenbank (GMB).

**In attendance:-**

County Council Officers: Amanda Alderson, Anna Binks, Steve Loach, Tom Morrison and Jo Wade.

Also present: Adam Nagy - work experience.

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**Copies of all documents considered are in the Minute Book**

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**41. Exclusion of the Public and Press**

**Resolved -**

That the public and press be excluded from the meeting during consideration of item 13 on the agenda on the grounds that it involved the likely disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) Order 2006.

**42. Apologies for Absence**

There were no apologies for absence.

**43(a) Minutes**

**Resolved -**

That subject to an alteration to Minute No. 37 - LGPS Pooling - Update, page 9, second bullet point, second paragraph, penultimate sentence - remove "requirement" after "would be no", the Minutes be taken as read, confirmed and signed by the Chairman as a correct.

Arising from those Minutes a Member noted that issues around pooling arrangements, discussed at the previous meeting, had resulted in a recommendation that a further opportunity be provided to Members of the Pension Board to discuss the next response by the BCPP to those arrangements, prior to submission to Government. It was noted that the submission was due on 15 July, the day following this meeting, and, therefore, the recommendation had not been met. The Chairman acknowledged the issue raised, but noted that Pension Fund Officers had circulated the draft document to Pension Board Members and that some comments had been submitted in relation to that. He stated that the Pension Fund Committee had discussed the draft document a week earlier (7 July) and similar reservations had been expressed by Members of that Committee. He emphasised that, unfortunately, because of the tight deadlines involved, the draft document was not available to Members of the Pension Board to discuss until the date of this meeting. He stated that further discussion of the issue would take place later in the meeting.

#### **43(b) Action Record**

Considered -

The Action Record noting the progress made on actions agreed at previous meetings.

It was suggested that where actions would be ongoing, that an update be provided within the complete section, indicating when the issue had been further discussed at a Pension Board meeting.

**Resolved -**

That the suggestion, detailed above, be incorporated into the Action Record and the updates be noted.

#### **44. Declarations of Interest**

It was clarified that Members of the Pension Board were not required to disclose their membership of the Pension Scheme, as defined in the regulations relating to Pension Boards.

#### **45. Public Questions or Statements**

There were no questions or statements from members of the public.

#### **46. Internal Audit Reports**

Considered -

The report of Legal and Democratic Services which provided an update on Internal Audit activity.

It was again reported that there had been no Internal Audit activity in relation to the Pension Fund since the last Pension Board meeting, with the 2015/16 reports expected shortly. It was expected that reports would be available for consideration at

the next meeting of the Board. Officers noted that they had recently received an update report on one of the issues, in draft form, for their comments.

The Chairman and Members asked that their concerns over the delays to the report be brought to the attention of Internal Audit, with an expectation that the required reports were available for the next meeting of the Pension Board.

In terms of the report that had been circulated to officers it was noted that it was usual practice for issues to be discussed between officers, management and Internal Audit, before the report became public to determine whether any issues identified could easily be addressed.

It was emphasised that should any major issue arise, that was of significant concern, then both the Pension Fund Committee and Pension Board would be made aware of that immediately.

#### **Resolved -**

That the report, together with the comments made, be noted and that Internal Audit be made aware of those comments.

#### **47. Review of the Risk Register**

Considered -

The report of Legal and Democratic Services presenting the updated NYPF Risk Register to the Pension Board for comments. Details of the Risk Register had been presented to, and agreed, at the previous week's meeting of the Pension Fund Committee and details of how each risk was assessed were provided within the report.

It was noted that the latest review of the Risk Register had taken place in June 2016 and the updated version was attached as Appendix 1 to the report. There had been some minor amendments to the existing risks and one new risk had been added. Details of the ranking of those risks were provided within the report.

It was noted that the currently "red flagged" risks related to the fluctuating market conditions at present and were not of serious concern. The additional risk, referred to above, related to LGPS pooling and issues around the delivery of cost savings and performance improvements, the effect on the Fund's solvency and the potential for increased employer contribution rates. In relation to that risk it was noted that, currently, there was no fall-back position highlighted, as the pooling arrangements had been made mandatory by Central Government, and it was difficult to ascertain what other position could be adopted should these arrangements not be entered into.

Members of the Board highlighted the following issues and points in respect of the report:-

- ◆ It was noted that the Investment Strategy was monitored on an ongoing basis by the Pension Fund Committee in terms of the risk identified. The Strategy was evolving and when Government regulations were in place the Statement of Investment Principles would be replaced with a Funding Strategy Statement. This would be taken account of in the Risk Register. It was noted that discussion at the previous week's Pension Fund Committee had indicated that pooling would not eliminate the Pension Fund Committee from

setting its Investment Strategy, however, the process would take away the implementation of that Strategy, directly, from the Committee.

- ◆ A Member asked whether the vote to exit from the EU had been considered as an appropriate risk in terms of its potential effect on the Investment Strategy and a number of other factors that could be affected by this. It was acknowledged that the decision to leave the EU was resulting in wide scale changes, both politically and economically, and, as a new risk, it was asked whether this was being taken account of within the Risk Register. In response it was stated that some time would be taken to determine how the exit from the EU would affect the issues around the North Yorkshire Pension Fund before any decisions were taken as to the effect this may have. It was acknowledged that a change to the Investment Strategy may be required, but at the present time, this could not be determined. A number of Members agreed that it was too soon to determine what effect leaving the EU would have on the Fund.

In terms of the risk relating to exit from the EU it was suggested that this was covered in the Risk Register through the Investment Strategy risk.

In respect of this issue it was emphasised that no request had been made to change the risk assessment or plan, however, it was suggested that details of how the situation would continue to be monitored should be provided alongside the narrative to the Investment Strategy risk.

- ◆ It was asked when details of the next triennial valuation would be available. In response it was stated that this took place on 31 March 2016 and details were likely to be with Members by early 2017. It was emphasised that the current market variations since the valuation would be taken into account when details were provided. A Member considered that he would have expected to see the details by late summer. In response it was stated that the time stated was usual practice for the Pension Fund and it was noted that with over 90,000 members, collecting the appropriate data took a substantial period of time. In respect of the triennial valuation it was emphasised that this did not affect the current Investment Strategy which was not replaced at every valuation, but may require some tweaking following that.
- ◆ A Member suggested that issues arising from Pension Fund Committee meetings and, therefore, the report by the Chairman to the Pension Board of those meetings, should be moved further towards the beginning of the agenda for future Pension Board meetings, to take account of issues raised earlier in the meeting. It was agreed that this would be an appropriate course of action.

#### **Resolved -**

That the comments and observations raised by Pension Board Members be noted and that feedback from Pension Fund Committee meetings would be moved up the agenda for future meetings.

#### **48. External Audit Report to Audit Committee - “Maintaining an Effective Control Framework”**

Considered -



The report of Legal and Democratic Services providing details of the External Auditor's interim report on its work to date in relation to the audit of the Pension Fund's Financial Statements 2015/16.

It was noted that the audit of the 2015/16 Financial Statements was currently being undertaken by KPMG and that this would be their first audit of the North Yorkshire Pension Fund.

The interim audit work on the Pension Fund Financial Statements took place in March and April 2016 and, following this, KPMG produced a report outlining their key findings and recommendations which was attached as an Appendix to the report.

The report was considered by the Audit Committee at its meeting on 23 June 2016 and a verbal update of the Committee's comments was given to this meeting.

The final audit of the North Yorkshire Pension Fund Statement of Accounts would take place during July and August 2016.

Members raised the following issues and points:-

- ◆ Arising from the audit the North Yorkshire Pension Fund had been given a clean bill of health aside from a small number of minor issues around the reconciliation of bank accounts and the signing off of journal entries. In relation to these issues assurances were provided that appropriate controls were in place and that appropriate signing of and supporting documents were provided.
- ◆ It was noted that the County Council had developed a good relationship with the External Auditors since they had taken on the role.
- ◆ It was stated that the full reconciliation of the Pension Fund accounts had not quite been completed, but this was expected to be in place shortly. It was noted that the timing of the External Auditor's checks in relation to this had led to the delays and this had been challenged with them with a view to avoiding this position in future. It was noted that the audit that had been carried out to date, and reported to the County Council's Audit Committee, had not identified any significant concerns.

#### **Resolved -**

That the contents of KPMG's report be noted and a copy of the finalised minutes of this meeting be submitted to the External Auditor, accordingly.

#### **49. Draft Minutes of the Pension Fund Committee meeting held on 19 May 2016 and the report of the meeting held on 7 July 2016**

The Chairman reported on the Minutes of the Pension Fund Committee of 19 May, that were approved at its meeting held on 7 July, and on issues raised at that meeting.

The Chairman highlighted the following issues that were raised at the 7 July meeting:-

- ◆ Pooling.
- ◆ The Pension Fund's Final Accounts.

- ◆ Governance documents.
- ◆ The Communications Strategy.
- ◆ The Fund's Investment Strategy.
- ◆ The intended move from the Statement of Investment Principles to an Investment Strategy Statement.

In respect of the issues raised it was noted that the Government was in the process of producing the regulations for the Investment Strategy Statement, to replace the Statement of Investment Principles, but currently there was no indication as to when these would be in place. The document was required for the Pension Fund's Annual Report and, unless the regulations were in place, then the Statement of Investment Principles would continue to be used for the Annual Report. It was noted that the Pension Fund Committee had agreed a delegation process to enable the regulations to be applied as soon as they were available enabling the position to be updated as quickly as possible.

Issues around pooling had been further discussed, which had included a discussion on the Committee's influence over the Funding Strategy, with the pool reducing the chance for direct contact with Fund Managers.

It was noted that the Final Accounts would be published before the end of September 2016 and noted that, in future, the publication of accounts would take place earlier in the year.

Members of the Pension Board discussed issues around the possibility of the Pension Fund investing into the prime debt market, with the pros and cons outlined.

#### **Resolved -**

That the issues raised at the Pension Fund Committee meetings be noted and the Chairman be thanked for his report.

#### **50. CIPFA Seminar - "Local Pension Boards - One Year On"**

The Chairman reported on the seminar, that he had attended on 29 June 2016, and it was noted that he had circulated details of the issues raised at that seminar to Members of the Pension Board prior to the meeting. He considered that the seminar had been worthwhile and had provided an opportunity to determine how Pension Boards were progressing, following their initial establishment. He stated that the North Yorkshire Pension Board was performing appropriately and in line with other Pension Boards throughout the country, although different Boards had different techniques and processes in respect of how they performed their responsibilities.

A Member asked whether other Pension Boards were operating separate Risk Registers from their Pension Fund Committees and whether this should be developed for the North Yorkshire Pension Fund. The Chairman stated that this matter was not discussed at the seminar, however, it was an issue that could be investigated if Members of the Pension Board so wished.

Officers stated that they would consider what other Pension Boards were undertaking, in terms of their own Risk Registers, and whether this was a matter that could be developed by the North Yorkshire Pension Board. It was further suggested that consideration be given to the wider practice of other Pension Boards, by officers, with a view to developing best practice.

In discussion of the development of a Risk Register and potential risks to the Pension Fund it was noted that, should the Pension Board identify an additional risk that was not included in existing Risk Registers, this would be brought to the attention of the Pension Fund Committee, who in turn would be required to respond to the Pension Board on what they were doing to address this matter.

**Resolved -**

That the Chairman be thanked for his feedback from the seminar and the actions identified be undertaken accordingly.

**51. Training and Meeting Dates**

Considered -

The report of Legal and Democratic Services providing an update on Pension Board Member training and details of meeting dates for the remainder of the 2016/17 municipal year and proposed dates for the 2017/18 municipal year.

Details of training undertaken by Members of the Board was highlighted in the report and Members were invited to provide any further training details, which they considered relevant to their service to the Pension Board, to be submitted to the Clerk, allowing the training record to be updated. It was stated that details of any relevant training, whether connected to pensions issues or not, would outline the collective knowledge and development of the Pension Board's members.

The following meeting dates for 2016/17 and 2017/18 (all Thursdays at 10 am) were also outlined, as follows:-

2016/17

6 October 2016  
26 January 2017  
20 April 2017

2017/18

20 July 2017  
12 October 2017  
18 January 2018  
12 April 2018

**Resolved -**

- (i) That Members continue to identify any appropriate training needs and aim to complete the modules on the Pension Regulators website.
- (ii) That the meeting dates for 2016/17 and 2017/18, as detailed above, be noted.

**52. Pension Board Work Plan**

Considered -

The Pension Board's approved Work Plan and potential areas of work for the Board.

A Member stated that, in the near future, as some of his current work included this, he would like to lead on item 19 within the Work Plan, the review of the exercise of employer and administering authority discretions. In response the Chairman suggested that a one page proposal of how this was to be carried out, and the conclusions that would be developed from that, would be appropriate and officers stated that they would work alongside the Member to determine the best approach to this. Further details on the scope for this piece of work, and proposed timescales, would be provided to the next meeting of the Pension Board.

It was noted, from a Member's question, that he was not receiving the Pension Fund Committee papers and it was agreed to rectify this. It was stated that, in relation to his questions, the Pension Fund Committee often held meetings with Fund Managers to determine how the Investment Strategy was being addressed and that Pension Board Members were able to attend those meetings, unless any confidential information was to be discussed.

A Member noted that some of the issues identified in the Work Plan were falling behind the timescales indicated. In response it was acknowledged that this was the case, however, the development of pooling arrangements had taken precedent over some of the issues to be addressed by the Pension Fund Committee, before coming to the Pension Board, and had slipped therefore. It was expected that these matters would be addressed subsequently and would be brought to the Pension Board accordingly.

#### **Resolved -**

That the Work Programme be noted and the item of work identified, as detailed above, be the subject of a report to the next meeting of the Pension Board to determine scope and timescale.

### **53. LGPS Pooling - Update**

Considered -

The report of Legal and Democratic Services providing an update on LGPS pooling arrangements, in respect of the proposed submission of a detailed proposal relating to the BCPP Fund, of which the North Yorkshire Pension Fund agreed to join in principle, by 15 July 2016.

It was noted that a draft detailed proposal had been submitted to the previous week's Pension Fund Committee, with responses expected from all the pool's participants, before the submission was sent.

In relation to that officers indicated that there had been only minor changes to the proposal, provided as an Appendix to the report, and that those amendments had been of a superficial nature. It was stated that although the arrangements could evolve as the pool developed, the format and structure set out in the Appendix were the likely initial starting point for the pool.

Discussion of the report resulted in the following issues and points being raised:-

- ◆ Issues around the costs of establishing the pool and the time period for those costs to be fully met, in terms of North Yorkshire Pension Fund, were discussed. In relation to this it was noted that NYPF was in a relatively strong position, in terms of the recovery of those costs, in comparison to other Funds entering into pooling arrangements.

- ◆ Concern was expressed in relation to the development of a further layer of bureaucracy, at a cost to the North Yorkshire Pension Fund Scheme members, and it was requested that details of costs/savings and transitional costs be outlined to inform those within the Scheme.
- ◆ It was suggested that a comparison should be undertaken to determine whether the investments by the North Yorkshire Pension Fund would have performed better as a separate entity rather than under the pooling arrangements to determine whether the process had been of benefit. A Member suggested that details of how much additional expenditure, as opposed to what was being spent now in administering the Fund, should also be outlined.
- ◆ Issues around the role of the Pension Board in the governance arrangements for the pool were discussed. It was noted that governance arrangements were not yet in place and these would be determined shortly. Concern was raised that details of how the whole process would work was yet to be developed and it was not clear how the Pension Board would relate to that. An explanation was provided as to the expected process for the operation of the pool and its inter-relation between the Joint Steering Committee, the Pension Fund Committee and the Pension Board. Full details of that process, when it was established, would be presented to the Pension Board.
- ◆ It was indicated that potential savings for the North Yorkshire Pension Fund, and pool members as a whole, could emanate from the economies of scale of combining the Funds, which could offset some of the additional administrative costs required to establish the pool. It was likely that Fund Manager fees would be reduced, through the pooling arrangements, which would generate appropriate savings. It was acknowledged that there would be transition costs and Members' concerns in respect of those were noted. A projection of the expected savings, following the initial period of transition costs, was requested by a Member of the Board.
- ◆ Members of the Board expressed concern regarding the role of the Pension Board with the pool, as there appeared to be no direct link between the two. There was also concern expressed regarding the appointment of a Chief Executive who would appear to be quite powerful, in terms of the pool's investment opportunities, which seemed to contradict the Government's new regulatory framework for LGPS.
- ◆ In response to issues raised it was stated that it would be determined whether a cost comparison analysis could be carried out to share with the Pension Board. It was again stated that the Investment Strategy of North Yorkshire Pension Fund would determine how the money was invested within the pool and, therefore, the Pension Board would have influence over that. The pool would determine the Managers that could be utilised in terms of that Investment Strategy, which was the major alteration to the current process. It was noted that, should the Pension Fund Committee wish to pursue a specific investment, then they would have to utilise the Fund Manager appointed through the pooling process.
- ◆ In terms of the Chief Executive for the pool it was emphasised that the Joint Committee would be the overarching body that would control the pool, with representatives from each of the Pension Funds being members of that. The

Joint Committee would also provide influence on an operational level and would co-ordinate the operating company. It was noted that details of how this would operate were outlined in the attached Appendix.

- ◆ It was noted that the Pension Fund Committee had concerns around their contact with Fund Managers, through the pooling arrangements, and would prefer to have direct contact with those Fund Managers if possible.
- ◆ A Member suggested that the current necessity to divide into several funding pools would have been more cost effective if the Government had required a national funding pool from the LGPS. It was noted that, at this stage, Central Government's requirement was for funding pools of £25bn or more, which was how the pools had been established. The Member considered that the economies of scale required would have been more substantial should a national pool have been developed. It was noted that some other public sector pension schemes had national funds, however, it was emphasised that the LGPS held assets, whereas other public sector funds did not, and were controlled by Central Government.
- ◆ It was noted that the move towards pooling had initially been seen by the Government as a method of generating infrastructure investment, although, subsequently, it had been emphasised that this was not a necessity and there would be no compulsion to provide the combined funds for infrastructure projects. It was considered that, going forward, there was a likelihood that the infrastructure investment issue would re-emerge.
- ◆ It was noted that the initial costs for the establishment of the pool structure would be split between the participating Pension Funds, with each providing an equal amount for that. Members again expressed concern that this required additional funding from the North Yorkshire Pension Fund, with no short term return.
- ◆ It was noted that the second submission, providing more detail for the pooling arrangements, was due to be in place on 15 July, the day following the Pension Board meeting. Members asked that, in future, the Pension Board be provided with an opportunity to specifically comment on the issues in relation to the development of the pool, rather than be issued with final proposals, as appeared to be the case in relation to the second submission. Members considered that, despite acknowledging the time constraints in place, the Pension Board had not been provided with an appropriate opportunity to comment on those proposals.
- ◆ In respect of this it was noted that the next stage would be to develop a Shadow Joint Committee for the pool and that opportunity would be provided to the Pension Board to comment on how that was progressing, to provide views on the process and to be involved in the development of that. Officers emphasised that the Pension Board would be updated and informed of the progression of the pooling arrangements. It was requested that when the Government responded to the second submission that this was circulated to Pension Board Members.

#### **Resolved –**

- (i) that a comparison should be undertaken to determine whether the investments by the North Yorkshire Pension Fund would have performed

better as a separate entity rather than under the pooling arrangements to determine whether the process had been of benefit, and that the additional expenditure, as opposed to what was being spent now in administering the Fund, should also be outlined;

- (ii) that full details of how the Pension Board would interact with the governance process for the Pool, when it was established, be presented to a subsequent meeting of the Pension Board;
- (iii) that, in future, the Pension Board be provided with an opportunity to specifically comment on the issues in relation to the development of the Pool, rather than be issued with final proposals, as appeared to be the case in relation to the second submission;
- (iv) that opportunity be provided to the Pension Board to comment on how the Shadow Joint Committee for the Pool was progressing, to provide views on the process and to be involved in the development of that;
- (v) that when the Government responded to the second submission this be circulated to Pension Board Members; and
- (vi) that the contents of the July submission be noted, the issues raised be noted and the actions outlined be undertaken accordingly.

The meeting concluded at 11.55 am.

### Pension Board - Action Record

**01/10/15**

#### **Minute No. 15 – Governance Issues**

##### **Resolution**

That, subject to the issues outlined by the Unison representatives in relation to the membership and appointment process being taken into account, with further consideration of this matter, following an appropriate initial bedding in period for the Board, the report be noted, together with the issues raised.

##### **Comment**

Members will determine what constitutes a suitable settling in period before further consideration is given to the appointment/election process for the Board

##### **Complete?**

#### **Minute No. 16 - North Yorkshire Pension Fund Annual Report 2014/15 and the Auditor's Report on the Pension Fund Audit**

Issues with the software used by the Pensions Administration Team in calculating career average re-valued earnings (CARE) benefits and potential breaches of the Regulations in relation to that.

##### **Resolution**

Members considered potential breaches of the Regulations to be within the remit of the Board and agreed to keep a watching brief on this matter.

##### **Complete?**

Update provided at 14 April meeting.

#### **Minute No. 18 – Training Programme**

##### **Resolution**

That a training session with Peter Scales be arranged for the date of the next meeting of the Pension Board on 14 January 2016.

##### **Comment**

This has been arranged and Board Members have been submitting their training wishes to enable the session to be developed accordingly.



**Complete?**

Training session held following meeting on 14<sup>th</sup> January 2016. Further updates on training undertaken were submitted by Board Members to the Meeting held on 14 July 2016.

**Minute No. 19 – Work Plan****Resolution**

That the Chairman and appropriate officers develop the work programme, circulate to Members of the Pension Board and re-submit to the next meeting for agreement

**Comment**

The work plan populated with dates has been circulated to Members of the Pension Board to comment on and will be taken to the next meeting of the Board for agreement.

**Complete?**

It was noted, at the meeting on 14 April 2016, that the work programme was an evolving document that would continue to be updated as the Board progressed. An update was provided at 14 July 2016.

**Minute No. 16 - North Yorkshire Pension Fund Annual Report 2014/15 and the Auditor's Report on the Pension Fund Audit****Issue raised**

That Mazars, an accounting body, was doing some work in relation to the LGPS CARE and clarification of this matter be sought with the Treasurer for the Pension Fund and Members be contacted, via e-mail, as to the position in respect of this.

**Comment**

Mazars are not doing work in relation to the LGPS CARE – Members were contacted accordingly.

**Complete?**

Yes

**14/01/16****Minute No. 26 – Risk Register****Issue raised**

Key Pensions' personnel required a robust succession plan and these continuity plans should be formally recorded in service continuity arrangements. It was noted at the meeting

held on 14 April 2016 that the Treasurer of the Pension Fund was currently addressing this issue.

### **Comment**

Succession planning was in place and continuity plans required amendment to reflect this position. The Risk Register was to be updated in line with the details reported on 14<sup>th</sup> April 2016.

### **Complete?**

Update provided at 14 July 2016 Meeting.

**14/04/16**

### **Minute No. 37 – LGPS Pooling**

#### **Issue Raised**

The development of governance arrangements for the Border to Coast Pensions Partnership and the format that they were likely to take.

#### **Comment**

The role of the Pension Fund Committee, and, in turn the role of the Pension Board, in the Governance arrangement for the pool, requires clarification. An update was provided at 14<sup>th</sup> July 2016 meeting. The issue would continue to be discussed at forthcoming meetings.

#### **Complete?**

The following resolutions were made following consideration of this issue at the 14<sup>th</sup> July 2016 meeting:-

- (i) that a comparison should be undertaken to determine whether the investments by the North Yorkshire Pension Fund would have performed better as a separate entity rather than under the pooling arrangements to determine whether the process had been of benefit, and that the additional expenditure, as opposed to what was being spent now in administering the Fund, should also be outlined;
- (ii) that full details of how the Pension Board would interact with the governance process for the Pool, when it was established, be presented to a subsequent meeting of the Pension Board;
- (iii) that, in future, the Pension Board be provided with an opportunity to specifically comment on the issues in relation to the development of the Pool, rather than be issued with final proposals, as appeared to be the case in relation to the second submission;

- (iv) that opportunity be provided to the Pension Board to comment on how the Shadow Joint Committee for the Pool was progressing, to provide views on the process and to be involved in the development of that;
- (v) that when the Government responded to the second submission this be circulated to Pension Board Members; and
- (vi) that the contents of the July submission be noted, the issues raised be noted and the actions outlined be undertaken accordingly.

**14/07/16**

**Minute No. 43(b) – Action Record**

**Issue Raised**

Where actions would be ongoing, that an update be provided within the complete section, indicating when the issue had been further discussed at a Pension Board meeting.

**Comment**

Practice to be adopted from the next meeting 6 October 2016.

**Complete?**

**Minute No. 46 – Internal Audit Reports**

**Issue Raised** – Concern expressed regarding the absence of internal audit activity regarding the Pension Fund since the previous Pension Board meeting in April 2016.

**Comment**

It was requested that these concerns be brought to the attention of Audit Committee, with the expectation being that these reports would be available for the next meeting 6 October 2016.

**Complete?**

**Minute No. 47 – Review of Draft Minutes/Feedback from the Pension Fund Committee meeting immediately preceding Pension Board meetings**

**Issue Raised**

That this item should be moved up the agenda.

**Comment**

This has been addressed on the agenda for the meeting 6 October 2016, and will apply to subsequent meetings also.

**Complete?**

Yes.

**Minute No. 48 – External Audit Report to Audit Committee - “Maintaining an Effective Control Framework”****Issue Raised**

It was requested that a copy of the finalised minutes of the Pension Board meeting 14 July 2016 be submitted to the External Auditor.

**Comment**

Josie O’Dowd is seeking to verify this with Steve Loach and she will provide a verbal at the meeting 6 October 2016.

**Complete?****Minute No. 50 – CIPFA Seminar – “Local Pension Boards – One Year On”**

To consider whether to develop a separate Risk Register for the Pension Board.

**Comment**

Further discussions to take place as to whether this is necessary.

**Complete?**

Yes

**Minute No. 52 – Work Plan****Issue Raised**

To undertake a scoping exercise on item 19 within the Work Plan – Review of the exercise of employer and administering authority discretions.

**Comment**

Pension Board Member, Ben Drake, agreed to undertake a scoping exercise and submit a

one page proposal as to how this piece of work would be undertaken and what was expected to be achieved.

**Complete?**

Yes, report included on the agenda for the meeting 6 October 2016.

## North Yorkshire County Council

### Pension Fund Committee

Minutes of the meeting held on 15 September 2016 at County Hall, Northallerton commencing at 10.00 am.

**Present:-**

County Councillor John Weighell OBE (in the chair); County Councillors John Blackie, Bernard Bateman MBE, Margaret-Ann de Courcey-Bayley, Roger Harrison-Topham, Patrick Mulligan and Helen Swiers.

Councillor Jim Clark – North Yorkshire District Councils.

Councillor Chris Steward - City of York Council.

David Portlock - Chair of the Pension Board.

Other representatives of the Pension Board were in attendance.

**Copies of all documents considered are in the Minute Book**

**137. Minutes**

**Resolved -**

That the Minutes of the meeting held on 7 July 2016, having been printed and circulated, be taken as read and be confirmed and signed by the Chairman as a correct record.

**138. Declarations of Interest**

County Councillors Margaret-Ann de Courcey-Bayley, Patrick Mulligan and John Weighell OBE, together with Councillor Jim Clark, declared non-pecuniary interests in respect of them being members of the Pension Scheme.

**139. Public Questions or Statements**

There were no questions or statements from members of the public.

**There was an adjournment at this stage of the meeting.**

**140. Member and Employer Issues**

Considered -

The report of the Treasurer advising of the following:- that there were no new admission agreements or new Academies during the quarter ended 30 June 2016; an analysis of the numbers of active, deferred and pensioner members in the Fund; the performance of the Pensions Administration Team; Member training; and arrangements for forthcoming Committee meetings and meetings with the Investment Managers.

Members highlighted the difference between the Actuary's numbers of the Fund's active, deferred and pensioner members and the Fund membership numbers as set out in the Treasurer's report.

**Resolved -**

- (a) That the report be noted.
- (b) That the Treasurer and Pensions Administration Team check the numbers of active, deferred and pensioner members of the Fund.
- (c) That Councillor Jim Clark's attendance at training held on 9 to 11 March 2016 be included in the Member Training Record.

**141. Budget/Statistics**

Considered -

The report of the Treasurer advising of expenditure/income for 2016/17 to date and the cash deployment of the Fund.

The Treasurer highlighted that forecasts for 2016/17 were unchanged. With regard to Cash Deployment, there was a negative cash balance as at 30 June 2016 as a result of adding to the property investment with Threadneedle. The negative cash balance would be addressed through a disinvestment from one of the Fund's Investment Managers. This would be discussed with the Investment Consultant.

**Resolved -**

That the report be noted.

**142. Annual Report and Accounts 2015/16**

Considered -

The report of the Treasurer asking the Committee to receive the 2015/16 Annual Report and approve the Statement of Investment Principles and the Governance Compliance Statement.

The Treasurer highlighted the following:-

- Various documents, which formed part of the Annual Report, had not changed or had changed only very superficially.
- Documents which had been amended included the Statement of Investment Principles and the Governance Compliance Statement. The Committee's Member Working Group had reviewed both documents on 25 August 2016. It was highlighted that the Governance Compliance Statement and Statement of Investment Principles made reference to LGPS pooling arrangements.
- The Funding Strategy Statement would be redrafted as part of the Triennial Valuation 2016 and submitted to the Committee's meeting in February 2017 for approval.
- The Fund's auditor, KPMG, had advised informally that it would give an unqualified opinion on the Annual Report. The Treasurer advised that no

material issues for the Pension Fund had arisen from the audit. However, if any such issue was to arise, Members would be informed. A few minor changes were required to the Annual Report before it was considered by the Audit Committee on 29 September 2016. The changes included the insertion of a page headed "Statement of responsibilities for the financial statements", copies of which were circulated to Pension Fund Committee Members during this meeting. This page would require sign off by the Treasurer at the Audit Committee.

- The previous auditor, Deloitte, had required a separate Letter of Representation for the Pension Fund. However, KPMG required only one letter for the whole authority including the Pension Fund.

In response to questions, officers clarified that the costs incurred in relation to the administration of the Fund were the same in two different financial years because the budget for the management of the Fund for one year was based on actual previous year costs. This figure will increase in future years due to the additional resources approved by the Pension Fund Committee for the Pension Fund.

In response to questions, the officers confirmed that the Committee had decided previously not to stock lend.

Members advised that they were satisfied that the sentence "The PFC takes the view that its overriding obligation is to act in the best financial interests of the Scheme and its beneficiaries" (page 141) accurately recorded the Committee's current policy in respect of Socially Responsible Investments.

Members highlighted that it would have been helpful if the Annual Report, in view of its size, could have been provided to them in hard copy.

**Resolved -**

- (a) That the Annual Report 2015/16, as set out at Appendix 1 to the Treasurer's report, be noted.
- (b) That the updated Statement of Investment Principles and Governance Compliance Statement, as appended to the report, be approved.

**143. Pension Board**

**Considered -**

The draft Minutes of the meeting of the Pension Board held on 14 July 2016. The Chair of the Pension Board (David Portlock) highlighted two issues, both relating to LGPS pooling, namely:-

- There was disappointment that the Board had not had opportunity to review the 15 July 2016 submission relating to the BCPP Pool to which North Yorkshire Pension Fund agreed, in principle, to join. However, the Board had acknowledged that the Pension Fund Committee had considered the submission at its meeting the previous week and it was a question of timing and opportunity.
- The Board awaited, with interest, the response from the Government regarding North Yorkshire Pension Fund's submission. The Board will be particularly concerned to understand and comment on the Governance arrangements relating to the BCPP Pool.



In view of the imminent Party Conference Season during which Parliament will be in recess, a response from Government is not expected until October.

A Committee Member advised that, at a recent national Pensions conference, members of some pension boards had expressed the view that they felt that they were being “squeezed out” by the LGPS pooling arrangements and questioned whether pension boards would have relevance under the new arrangements. David Portlock advised that the message he had received during a recent CIPFA Pension Board’s conference from civil servants was that 90% of the current responsibilities of pension fund committees would continue and that pension boards would therefore continue to offer advice to administering authorities regarding governance and administration. Members expressed the opinion that pension fund committees would retain much less than 90% of their responsibilities under pooling arrangements.

**Resolved -**

That the report be noted.

**144. Performance of the Fund’s Portfolio for the Quarter ended 30 June 2016**

Considered -

The report of the Treasurer providing details of the investment performance of the overall Fund, and of the individual Fund Managers, for the quarter ended 30 June 2016; risk indicators; the solvency position; re-balancing; and proxy voting on behalf of NYPF during the period April to June 2016.

Geoff Dalton and Rob Shepherd from Aon Hewitt Ltd circulated and presented a separate report concerning the impact and implications of Brexit. The headlines from the Executive Summary were as follows:-

- The Fund had been reasonably well protected against the impact of Brexit.
- Equities were slightly underweight against target.
- Sterling had depreciated post Brexit which had benefitted the Fund’s overseas investments.
- Interest rates had fallen significantly which had materially increased the liability values on the 2013 valuation basis.
- In summary, the outlook for equities was weaker with low yields for bonds. Volatility was a concern.

**Resolved -**

That the investment performance of the Fund for the quarter ended 30 June 2016 be noted.

**145. LGPS Pooling Arrangements**

Considered -

The report of the Treasurer providing an update on the progress towards the Government’s announced intention to pool the assets of LGPS funds.

It was reported that the Officer Operations Group had met three times since 15 July 2016 to discuss the practicalities of options for putting pooling arrangements in place. Progress had been limited, pending receipt of the Government’s response. That response was required before much further work could be done and significant

expenditure incurred. The Members' Steering Group had not met since 15 July 2016 and was next due to meet on 29 and 30 September 2016.

County Councillors John Weighell OBE and Roger Harrison-Topham, together with Gary Fielding (Corporate Director – Strategic Resources), advised of recent discussions and meetings they had each had regarding LGPS pooling. County Councillor John Weighell OBE advised that he would be attending the Members' Steering Group meeting on 29 and 30 September 2016.

**Resolved -**

That the report be noted.

**146. Private Debt Manager Appointment**

Considered -

The report of the Treasurer concerning the possible appointment of a Private Debt manager and setting out a recommendation for the appointment of two managers.

County Councillors Roger Harrison-Topham and John Blackie proposed and seconded the recommendations set out in the report. County Councillor John Blackie emphasised that he had been hugely impressed by the amount of due diligence undertaken by the Managers. Gary Fielding (Corporate Director – Strategic Resources) provided a reassurance that both County Councillors Roger Harrison-Topham and John Blackie had been present throughout the full interview process. Options for funding an investment into the Private Debt asset class were discussed.

**Resolved -**

That an investment of 5% of the Fund be made into the Private Debt asset class, split equally between Permira and Bluebay.

At the close of the meeting, the Corporate Director – Strategic Resources undertook to circulate, to Pension Fund Committee Members, an Internal Audit report that will be provided to the Pension Board at their next meeting.

The meeting concluded at 1.20 pm.

RAG/JR

## North Yorkshire County Council

### Pension Board

6 October 2016

### Internal Audit Reports

#### Purpose of Report

To provide the Pension Board with an update on internal audit activity.

#### Background and Recent Activity

At its last meeting the Pension Board were provided with an updated timetable for the completion of internal audit reports from Veritau, NYPC's internal auditors, shown below:

Work Plan	Report Title	Due
2015/16	Investments	Q2 2016/17
2015/16	Expenditure	Q2 2016/17
2015/16	Income	Q2 2016/17
2016/17	Systems	Q2 2016/17
2016/17	Investments	Q1 2017/18
2016/17	Expenditure	Q1 2017/18
2016/17	Income	Q1 2017/18

There were 3 reports due in Q2 and there is an update on the progress made on each of these below:

- Investment Audit Report- The final report has now been issued (**Appendix 1**) providing high assurance.
- Expenditure Audit report- work is currently being undertaken. Veritau do not have an estimated issue date yet, but it is expected that the final report will be available for discussion at the next Pension Board meeting.
- Income Audit Report- Veritau have issued a draft memo on the work that has been undertaken.

Please note that the dates shown above have not yet been fixed and may be subject to change as Veritau schedule in this work around other audit work for the Council.

Although in the past the Pension Board has expressed some concern over the timeliness of the issuance of Internal Audit Reports, some comfort may be received from the most recent reports. For investments, systems, income and expenditure the conclusions were high or substantial assurance. The special assignment in 2014 on pension payments concluded with limited assurance, however follow up work undertaken by Veritau in 2015 reported to the Council's Audit Committee noted that "performance had improved significantly".

**Recommendation**

Pension Board members to review the Investment Report.

BARRY KHAN

Assistant Chief Executive (Legal and Democratic Services)

County Hall

Northallerton

JO'D - September 2016

Background Papers - None

# North Yorkshire Pension Fund Investments

## North Yorkshire County Council

### Internal Audit Report 2015/16

Business Unit: Central Services  
 Responsible Officer: Corporate Director – Strategic Resources  
 Service Manager: Head of Commercial and Investments  
 Date Issued: 6 September 2016  
 Status: Final  
 Reference: 32210/008.bf

	P1	P2	P3
<b>Actions</b>	<b>0</b>	<b>0</b>	<b>1</b>
<b>Overall Audit Opinion</b>	High Assurance		

# Summary and Overall Conclusions

## Introduction

The Local Government Pension Scheme (LGPS) is a statutory scheme for local authority employees, operated under the Local Government Pension Scheme Regulations under regulations issued by the Central Government Department, Communities and Local Government. The County Council is responsible for the Scheme within the geographical areas of North Yorkshire and the City of York. In addition to employees working in local government, a number of other public, education and voluntary sector employees are also members of the LGPS. Private contractors engaged in local authority work are also able to participate in the scheme.

The scheme is administered on a local basis and NYCC is the statutory Administering Authority for the scheme with responsibility for making sure appropriate arrangements are in place to administer all aspects of the Fund. This is achieved by the County Council delegating responsibility for managing all aspects of the Fund to the Pension Fund Committee.

## Objectives and Scope of the Audit

The audit was based upon a document produced by the Society of County Treasurers in conjunction with the Lead Auditor Working Group on the Audit of Investment Managers and the Chief Auditors Network. This guidance includes an analysis of risks and controls that are common to all local authority pension funds and that framework formed the basis for this review.

The purpose of the audit was to provide assurance to the North Yorkshire Pension Fund (NYPF) that:

- the Authority had a policy and strategy for the investment of its funds that was reviewed annually; and
- investment fund managers produced independently audited financial statements and provided information required by the NPYF.

This included a review of:

- AAF 01/06, SAS70 reports or equivalent of the current Investment Managers and the Custodian where they were produced and available; and
- information such as the insurance cover, annual reports and the contents of the procedure manuals held by the Investment Managers.

## Key Findings

The key findings identified in the audit include:

- assurance reports on internal controls were provided by all of the investment fund managers with the majority receiving an opinion of reasonable assurance from their auditors. The report for Newton returned twenty two exceptions this being much higher than the three reported for the previous year;

- annual reports and accounts were provided by the majority of investment fund managers which had been audited and each providing a true and fair view, the annual report and accounts for Standard Life Investments was obtained from the internet as they failed to provide a copy;
- a number of investment fund managers provided detail of the insurance policies they had in place and staff handbooks or policies. However both Standard Life Investments and Legal and General refused to provide detail of their insurance cover or a copy of their staff handbook. M and G Investments refused to provide detail of their insurance cover.

## **Overall Conclusions**

It was found that the arrangements for managing risk were very good. An effective control environment appears to be in operation. Our overall opinion of the controls within the system at the time of the audit was that they provided High Assurance.

# 1 Requests for information from investment fund managers

## Issue/Control Weakness

Some investment fund managers refused to provide information when requested limiting the audit work that could be undertaken and assurances provided.

## Risk

Potential for financial loss to the NYPF.

## Findings

During the course of the audit we found that a number of the investment fund managers were reluctant to release information as they felt Veritau did not have authority to act on behalf of the NYPF. We are therefore unable to provide any assurance that these investment funds have appropriate insurance cover.

## Agreed Action 1.1

We will get in touch with fund managers prior to the audit at Veritau's request to aid their information gathering. We will also intervene where managers are not providing Veritau with the requested information.

### Priority

3

### Responsible Officer

Senior Accountant - Pensions

### Timescale

31 March 2017



# Audit Opinions and Priorities for Actions

## Audit Opinions

Audit work is based on sampling transactions to test the operation of systems. It cannot guarantee the elimination of fraud or error. Our opinion is based on the risks we identify at the time of the audit.

Our overall audit opinion is based on 5 grades of opinion, as set out below.

Opinion	Assessment of internal control
High Assurance	Overall, very good management of risk. An effective control environment appears to be in operation.
Substantial Assurance	Overall, good management of risk with few weaknesses identified. An effective control environment is in operation but there is scope for further improvement in the areas identified.
Reasonable Assurance	Overall, satisfactory management of risk with a number of weaknesses identified. An acceptable control environment is in operation but there are a number of improvements that could be made.
Limited Assurance	Overall, poor management of risk with significant control weaknesses in key areas and major improvements required before an effective control environment will be in operation.
No Assurance	Overall, there is a fundamental failure in control and risks are not being effectively managed. A number of key areas require substantial improvement to protect the system from error and abuse.

## Priorities for Actions

Priority 1	A fundamental system weakness, which presents unacceptable risk to the system objectives and requires urgent attention by management.
Priority 2	A significant system weakness, whose impact or frequency presents risks to the system objectives, which needs to be addressed by management.
Priority 3	The system objectives are not exposed to significant risk, but the issue merits attention by management.

Where information resulting from audit work is made public or is provided to a third party by the client or by Veritau then this must be done on the understanding that any third party will rely on the information at its own risk. Veritau will not owe a duty of care or assume any responsibility towards anyone other than the client in relation to the information supplied. Equally, no third party may assert any rights or bring any claims against Veritau in connection with the information. Where information is provided to a named third party, the third party will keep the information confidential.

## North Yorkshire County Council

### Pension Board

6 October 2016

### External Audit Report

#### Purpose

To consider the External Audit Report in relation to the audit of the Pension Fund's 2015/16 financial statements.

To consider whether the Governance Documents in the Annual Report meet regulatory requirements and best practice standards.

#### Background

The External Auditors undertake an audit of the Pension Fund's financial statements annually. The audit of the 2015/16 financial statements has been undertaken by KPMG; this has been their first audit of the Fund. The format of the external audit is to carry out interim audit work around the date of the year end and then return, following the production of the draft financial statements, to complete the audit work.

The interim audit work on the Pension Fund's financial statements took place in March and April 2016.

#### Recent Activity

The final audit has now concluded and KPMG has issued an External Audit Report, attached as **Appendix 1**, which anticipates providing an unqualified opinion for the Pension Fund. Note that KPMG issues a single report covering the Council's and the Fund's accounts; although the bulk of the report relates to the Council, there are references to the Pension Fund throughout.

The Annual Report is attached as **Appendix 2**. This contains the Financial Statement for the Pension Fund and the Pension Fund's main Governance Documents. This documentation was most recently reviewed by the Pension Fund Committee on 15 September 2016. Other than a small number of minor amendments to wording, no changes have been made to the Annual Report since that date.

The Annual Report is due to be taken to the Audit Committee on the 29 September 2016 for sign off, which is after the publication date for these papers. Any updates from that meeting will be provided verbally at the Pension Board Meeting.

Pension Board members may wish to discuss the content of KPMG's External Audit Report and the Fund's Annual Report, and raise any issues with the Fund's officers, including in relation to regulatory compliance and best practice standards.

Once officers have had the opportunity to respond, the Pension Board may wish to consider including its findings in a report to the Pension Fund Committee.

**Recommendation**

That Pension Board members to raise issues with officers on KPMG's External Audit Report and the Fund's Annual Report.

BARRY KHAN  
Assistant Chief Executive (Legal and Democratic Services)  
County Hall  
Northallerton

JO'D - September 2016

Background Documents – Previous KPMG reports



# External Audit Report 2015/16

**North Yorkshire County Council  
North Yorkshire Pension Fund**

—  
September 2016



# Contents

## The contacts at KPMG in connection with this report are:

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This report is addressed to the Council and has been prepared for the sole use of the Council. We take no responsibility to any member of staff acting in their individual capacities, or to third parties. Public Sector Audit Appointments issued a document entitled Statement of Responsibilities of Auditors and Audited Bodies summarising where the responsibilities of auditors begin and end and what is expected from audited bodies. We draw your attention to this document which is available on Public Sector Audit Appointment's website ([www.psaa.co.uk](http://www.psaa.co.uk)).

External auditors do not act as a substitute for the audited body's own responsibility for putting in place proper arrangements to ensure that public business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively.

We are committed to providing you with a high quality service. If you have any concerns or are dissatisfied with any part of KPMG's work, in the first instance you should contact Rashpal Khangura, the engagement lead to the Council, who will try to resolve your complaint. If you are dissatisfied with your response please contact the national lead partner for all of KPMG's work under our contract with Public Sector Audit Appointments Limited, Andrew Sayers (on 0207 694 8981, or by email to [andrew.sayers@kpmg.co.uk](mailto:andrew.sayers@kpmg.co.uk)). After this, if you are still dissatisfied with how your complaint has been handled you can access PSAA's complaints procedure by emailing [generalenquiries@psaa.co.uk](mailto:generalenquiries@psaa.co.uk), by telephoning 020 7072 7445 or by writing to Public Sector Audit Appointments Limited, 3rd Floor, Local Government House, Smith Square, London, SW1P 3H.



# Section one: Introduction



**This document summarises:**

- The key issues identified during our audit of the financial statements for the year ended 31 March 2016 for both the Council and its pension fund; and
- Our assessment of the Council’s arrangements to secure value for money.

**Scope of this report**

This report summarises the key findings arising from:

- Our audit work at North Yorkshire County Council (‘the Council’) in relation to the Council’s 2015/16 financial statements and those of the North Yorkshire Pension Fund it administers (‘the Fund’); and
- The work to support our 2015/16 conclusion on the Council’s arrangements to secure economy, efficiency and effectiveness in its use of resources (‘VFM conclusion’).

**Financial statements**

Our *External Audit Plan 2015/16*, presented to you in February 2016, set out the four stages of our financial statements audit process.



We previously reported on our work on the first two stages in our *Control Framework Report 2015/16* issued in June 2016.

This report focuses on the third stage of the process: substantive procedures. Our on site work for this took place during July and August 2016.

We are now in the final phase of the audit, the completion stage. Some aspects of this stage are also discharged through this report.

**VFM Conclusion**

Our External Audit Plan 2015/16 explained our risk-based approach to VFM work and we included the findings from our planning work in our *Control Framework Report 2015/16*. We have now completed the work to support our 2015/16 VFM conclusion. This included:

- assessing the potential VFM risks and identifying the residual audit risks for our VFM conclusion; and
- considering the results of any relevant work by the Council and other inspectorates and review agencies in relation to these risk areas.

**Structure of this report**

This report is structured as follows:

- Section 2 summarises the headline messages.
- Section 3 sets out our key findings from our audit work in relation to the 2015/16 financial statements of the Council and the fund.
- Section 4 outlines our key findings from our work on the VFM conclusion.

Our recommendations are included in Appendix One. We have also reviewed your progress in implementing prior recommendations.

**Acknowledgements**

We would like to take this opportunity to thank officers and Members for their continuing help and co-operation throughout our audit work.





# Section two: Headlines



This table summarises the headline messages for the Council and the Fund. Sections three and four of this report provide further details on each area.

This table summarises the headline messages. Sections three and four of this report provide further details on each area.

<b>Proposed audit opinion</b>	<p>We anticipate issuing an unqualified audit opinion on the Council's financial statements by 30 September 2016. We will also report that your Annual Governance Statement complies with guidance issued by CIPFA/SOLACE in June 2007.</p> <p>We also anticipate issuing an unqualified audit opinion in relation to the Fund's financial statements, as contained both in the Council's Statement of Accounts and the Pension Fund Annual Report by 30 September 2016.</p>
<b>Audit adjustments</b>	<p>Our audit identified a number of audit adjustments in excess of our reporting threshold of £750,000. The Council has amended all of these except one relating to the cash flow statement for which it does not have the relevant information. None of these adjustments impacted on the general fund balance, the surplus on provision of services, or the net worth of the Council.</p> <p>We have included a list of the significant audit adjustments at Appendix two detailed the background to, and impact of, each of them.</p> <p>We have raised three recommendations in relation to the matters identified from the audit, and these are reported in Appendix one.</p>
<b>Key financial statements audit risks</b>	<p>We review our identified risks to the financial statements on an ongoing basis. We identified the following significant financial statements audit risks in our 2015/16 External Audit Plan issued in February 2016.</p> <ul style="list-style-type: none"> <li>— New financial system, implemented from 1<sup>st</sup> April 2015; and</li> <li>— Accounting impact of the flooding in the county in December 2015.</li> </ul> <p>We have worked with officers to understand the impact of these risks and our detail findings are reported in section 3 of this report. There are no matters of any significance arising as a result of our audit work in these key risk areas.</p>



This table summarises the headline messages for the Council and the Fund. Sections three and four of this report provide further details on each area.

This table summarises the headline messages. The remainder of this report provides further details on each area.

<p><b>Accounts production and audit process</b></p>	<p>We received complete set of draft financial statements on 29 June 2016 in accordance with the DCLG deadline. Other than presentational changes that were made following the audit, the accounting policies, accounting estimates and financial statement disclosures were in line with the requirements of the Code.</p> <p>Given that this was the first year of our audit, and hence we had no cumulative knowledge to inform our audit, the impact on Council officers has understandably been greater than will be the case in the second and subsequent years of our audit. Nonetheless, it is pleasing to report that the relationship we have established has been very positive, and officers have produced good quality supporting working papers, and dealt efficiently with our numerous audit queries, enabling us to complete the audit process within the planned timescales.</p> <p>The Council has changed the personnel and the finance structure since the previous year-end. Although this has presented challenges through the audit, it is pleasing to report that this has not impacted on the quality of the working papers or the responses to our queries.</p> <p>We will hold a debrief meeting with the finance team to share views on our first year of audit and to learn lessons that will lead to further efficiencies in the 2016/17 closedown and audit processes.</p> <p>We would like to thank council officers who were available throughout the audit visit to answer our queries.</p>
<p><b>VFM conclusion and risk areas</b></p>	<p>We completed our planning process in spring 2016 and reported our conclusions in our Control Environment Report 2016 issued in June 2016. This reported that we had not identified any significant risks to our VFM conclusion.</p> <p>We have updated our work at the year end, and have not identified any new significant risks as a result of this update. There are no matters of any significance arising as result of our audit work in these VFM risk areas.</p> <p>We have consequently concluded that the Council has made proper arrangements to secure economy, efficiency and effectiveness in its use of resources, and we therefore anticipate issuing an unqualified VFM conclusion by 30 September 2016.</p>



This table summarises the headline messages for the Council and the Fund. Sections three and four of this report provide further details on each area.

This table summarises the headline messages. The remainder of this report provides further details on each area.

<b>Completion</b>	<p>At the date of this report our audit of the financial statements is substantially complete subject to completion of the following areas:</p> <ul style="list-style-type: none"> <li>— Whole of Government Accounts audit work;</li> <li>— Completion of testing on post balance sheet events; and</li> <li>— Resolution of queries on             <ul style="list-style-type: none"> <li>- SERCoP disclosures, and</li> <li>- contingent liabilities.</li> </ul> </li> </ul> <p>You are required to provide us with representations on specific matters such as your going concern assertion and whether the transactions in the accounts are legal and unaffected by fraud. We provided a draft of this representation letter to the Section 151 Officer on 26 August 2016. We draw your attention to the requirement in our representation letter for you to confirm to us that you have disclosed all relevant related parties to us. We have not asked management to provide any additional and specific representations.</p> <p>We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Council's financial statements.</p>
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# Section three: Financial Statements

# Proposed opinion and audit differences – Council



We have not identified any issues in the course of the audit that are considered to be material.

Following the audit, the Council has made a number of adjustments to the draft financial statements.

None of the adjustments impacted on:

- the balance on the general fund account at 31 March 2016;
- the deficit on the provision of services for the year; or
- the net worth of the Council as at 31 March 2016.

The wording of your Annual Governance Statement complies with guidance issued by CIPFA/SOLACE in June 2007.

## Proposed audit opinion

Subject to all outstanding queries being resolved to our satisfaction, we anticipate issuing an unqualified audit opinion on the Council's financial statements following approval of the Statement of Accounts by the Audit Committee on 29 September 2016.

## Audit differences

In accordance with ISA 260 we are required to report uncorrected audit differences to you. We also report any material misstatements which have been corrected and which we believe should be communicated to you to help you meet your governance responsibilities.

The final materiality level (see Appendix Three for more information on materiality) for this year's audit was set at £15 million. Audit differences below £750,000 are not considered significant.

Our audit identified a number of significant audit differences, which we set out in Appendix Two. It is our understanding that these will be adjusted in the final version of the financial statements with the exception of one adjustment to the cash flow statement. In this case the Council is unable to identify the required entries without significant additional manual input, and as it does not materially misstate the financial position of the Council, it has determined to not undertake that additional work for 2015/16. Full details are included in Appendix Two.

The tables on the right illustrates that the adjustments made had no impact on the Council's movements on the General Fund for the year and balance sheet as at 31 March 2016.

The adjustments are set out on the next page and Appendix Two.

## Annual governance statement

We have reviewed the Council's Annual Governance Statement and confirmed that:

- It complies with *Delivering Good Governance in Local Government: A Framework* published by CIPFA/SOLACE; and
- It is not misleading or inconsistent with other information we are aware of from our audit of the financial statements.

### Movements on the general fund 2015/16

£'000	Pre-audit	Post-audit
Deficit on the provision of services	31,996	31,996
Adjustments between accounting basis and funding basis under Regulations	(44,220)	(44,220)
Transfers to earmarked reserves	76,665	76,665
<b>Decrease in General Fund</b>	<b>64,441</b>	<b>64,441</b>

### Balance sheet as at 31 March 2016

£'000	Pre-audit	Post-audit
Property, plant and equipment	1,507,699	1,507,699
Other long term assets	69,432	69,432
Current assets	361,784	361,784
Current liabilities	(146,672)	(146,672)
Long term liabilities	(764,967)	(764,967)
<b>Net worth</b>	<b>1,027,276</b>	<b>1,027,276</b>
General Fund	(27,270)	(27,270)
Other usable reserves	(219,847)	(219,847)
Unusable reserves	(780,159)	(780,159)
<b>Total reserves</b>	<b>(1,027,276)</b>	<b>(1,027,276)</b>

# Proposed opinion and audit differences – Council (cont.)



We have not identified any issues in the course of the audit that are considered to be material.

Following the audit, the Council has made a number of adjustments to the draft financial statements.

None of the adjustments impacted on:

- the balance on the general fund account at 31 March 2016;
- the deficit on the provision of services for the year; or
- the net worth of the Council as at 31 March 2016.

The wording of your Annual Governance Statement complies with guidance issued by CIPFA/SOLACE in June 2007.

Of the other audit adjustments we have identified, the most significant in monetary value are as follows:

- Bentham New School, valued at £6 million, which opened and became operational in February 2016, had been included in Assets under Construction within the Property, Plant & Equipment balance, rather than transferring it to Operational Land & Buildings. This adjustment did not impact on the overall value of Property, Plant & Equipment; and
- Adjustments of £3 million were made to the Cash Flow Statement to accurately report the cash and non-cash adjustments, and comply with the CIPFA Code.

During our audit, the Council identified some significant adjustments itself and has amended the relevant notes to the accounts accordingly. We have included these adjustments in Appendix Two for completeness.

In addition, we identified a number of presentational adjustments required to ensure compliance with the Code of Practice on Local Authority Accounting in the United Kingdom 2015/16 ('the Code'). We understand that the Council has addressed these issues.

# Proposed opinion and audit differences – Pension Fund



We have identified no issues in the course of the audit of the Fund that are considered to be material.

We anticipate issuing an unqualified audit opinion in relation to the Fund's financial statements, as contained both in the Council's Statement of Accounts and the Pension Fund Annual Report by 30 September 2016.

## Proposed audit opinion

Subject to all outstanding queries being resolved to our satisfaction, we anticipate issuing an unqualified audit opinion on the Fund's financial statements, both in the Council's financial statements and the Pension Fund Annual Report, following approval of the Statement of Accounts by the Audit Committee on 29 September 2016.

## Pension fund audit

Our audit of the Fund did not identify any material misstatements.

For the audit of the Fund we used a materiality level of £25 million. Audit differences below £1.25 million are not considered significant.

Subject to all outstanding queries being resolved to our satisfaction, we anticipate issuing an unqualified audit opinion following approval of the Statement of Accounts by the Audit Committee on 29 September 2016.

We did not identify any significant audit adjustments required to the Pension Fund accounts, and the tables on the right confirm that the minor adjustments made have not impacted on the Increase in the Fund Account for the year or the value of Net Assets at the year end.

Our audit testing identified one matter to report to you relating to the Fund's treatment of benefits payable around the end of the financial year. The Fund accounts for benefits payable on a cash basis rather than accruing benefit liabilities which are due at the year end but not yet paid. This issue was reported last year by the Fund's previous auditors, and we have not included any specific recommendations or actions for the Fund as a result.

The benefits paid after 31<sup>st</sup> March 2016 which should have been accrued into 2015/16 were £836,000. This amount is below our significant differences threshold, and we have not required the amount to be corrected in the accounts. The corresponding figure reported by the previous auditors last year was £608,000.

## Pension fund annual report

We have reviewed the Pension Fund Annual Report and confirmed that the financial and non-financial information it contains is not inconsistent with the financial information contained in the audited financial statements.

We anticipate issuing an unqualified opinion on the Pension Fund Annual Report at the same time as our opinion on the Statement of Accounts.

The statutory deadline for publishing the Annual Report is 1 December 2016. Should we not be able to sign our report on the Annual Report at the same time we would need to complete additional work in respect of subsequent events to cover the period between signing our opinions on the Statement of Accounts and the Pension Fund Annual Report.

### Movements on the Fund Account 2015/16

£'000	Pre-audit	Post-audit
Contributions and transfers in	120,368	120,368
Benefits and other expenses	(104,528)	(104,528)
Net returns on investments	2,124	2,124
<b>Increase in the Fund</b>	<b>17,964</b>	<b>17,964</b>

### Net Assets as at 31 March 2016

£'000	Pre-audit	Post-audit
Investment assets	2,420,068	2,420,068
Investment liabilities	(10,771)	(10,771)
<b>Net investment assets</b>	<b>2,409,297</b>	<b>2,409,297</b>
Current assets	12,295	12,295
Current liabilities	(3,759)	(3,759)
<b>Total Net Assets</b>	<b>2,417,833</b>	<b>2,417,833</b>



# Significant audit risks



We have worked with the Council throughout the year to discuss significant risks and key areas of audit focus.

This section sets out our detailed findings on those risks.

In our *External Audit Plan 2015/16*, we identified the significant risks affecting the Council's 2015/16 financial statements. We have now completed our testing of these areas and set out our evaluation following our substantive work.

The tables below and on the next page set out our detailed findings for each of the risks that are specific to the Council.

### **New Financial System (Council and Pension Fund)**

#### — Risk

The Council and Pension Fund financial systems have been replaced during 2015/16, with a new general ledger system in place from the start of the financial year.

The implementation of a new system and the transfer of balances between systems are not routine processes, and therefore represent a significant risk to our opinion on the 2015/16 financial statements.

#### — Findings

We reviewed the processes the Council had in place to implement the new financial system and we tested the Council's data transfer procedures from the old financial system closing balances to the opening balances in the new financial systems.

Our testing confirmed that the new system was implemented according to the Council's plan, and that the balances were completely and accurately transferred to the new system.

# Significant audit risks (cont)



We have worked with the Council throughout the year to discuss significant risks and key areas of audit focus.

This section sets out our detailed findings on those risks.

In our *External Audit Plan 2015/16*, we identified the significant risks affecting the Council's 2015/16 financial statements. We have now completed our testing of these areas and set out our evaluation following our substantive work.

The tables below sets out our detailed findings for each of the risks that are specific to the Council.

### Impairment of PPE due to flooding (Council only)

#### — Risk

The flooding in December 2015 caused a high degree of damage in North Yorkshire and this might impact in the 2015/16 financial statements. The damage may have caused significant material impairment to some Council assets.

The Council's assessment of the impairment value involves significant judgement and estimation, and will likely involve the use of a valuation expert. This impairment could have a material impact on the financial statements.

#### — Findings

The Council has identified that there are impairments required to the 2015/16 asset values for the flooding. In particular the damage, and respective repair to Tadcaster Bridge. The Council has estimated that the capital cost of repair is £3 million.

In calculating the impairment required, the Council has, consistent with its annual impairment assessment, discounted the repair costs using the infrastructure (FOCOS) indices. This has determined that the overall infrastructure impairment, which includes the flooding damage, to be £1.1 million.

We are content that the Council has evaluated the need for impairments, has calculated them in a consistent manner with its normal infrastructure impairment assessments, and made appropriate accounting entries to impair the assets.

In addition we have confirmed that the estimate of the repair value was based on professional valuer estimates, is consistent with that reported to the Council, and that the current cost of the work to the end of August provides further evidence that the cost estimate, and hence the value of the impairment is materially correct.

# Significant audit risks (cont)



We have worked with the Council throughout the year to discuss significant risks and key areas of audit focus.

This section sets out our detailed findings on those risks.

In our *External Audit Plan 2015/16* we reported that we would consider two risk areas that are specifically required by professional standards and report our findings to you. These risk areas were Management override of controls and the Fraud risk of revenue recognition.

The table below sets out the outcome of our audit procedures and assessment on these risk areas.

### **Fraud risk of revenue recognition**

Professional standards require us to make a rebuttable presumption that the fraud risk from revenue recognition is a significant risk.

In our *External Audit Plan 2015/16* we reported that we do not consider this to be a significant risk for Local Authorities as there is unlikely to be an incentive to fraudulently recognise revenue.

This is still the case. Since we have rebutted this presumed risk, there has been no impact on our audit work.

### **Management override of controls**

Professional standards require us to communicate the fraud risk from management override of controls as significant because management is typically in a unique position to perpetrate fraud because of its ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively.

Our audit methodology incorporates the risk of management override as a default significant risk. We have not identified any specific additional risks of management override relating to this audit.

In line with our methodology, we carried out appropriate controls testing and substantive procedures, including over journal entries, accounting estimates and significant transactions that are outside the normal course of business or are otherwise unusual.

There are no matters arising from this work that we need to bring to your attention.

# Accounts production and audit process



This is our first year of the Council's audit and we have used this year's audit to establish our knowledge of the Council's accounts and accounting practices.

We have worked closely with Council and Pension Fund officers to try and ensure a smooth transition from your previous auditors.

Officers provided good working papers to support our audit, and dealt efficiently with our audit queries.

We will discuss improvements to the audit process and the Council's closedown process as part of our early planning for 2016/17 at the conclusion of this year's audit.

## Accounts production and audit process

ISA 260 requires us to communicate to you our views about the significant qualitative aspects of the Council's and the Fund's accounting practices and financial reporting. We also assessed the Council's process for preparing the accounts and its support for an efficient audit.

We considered the following criteria:

Element	Commentary
<b>Accounting practices and financial reporting</b>	Our first year audit has not identified any significant weaknesses with the Council's financial reporting process.  We consider that accounting practices are generally appropriate, although we have reported some elements of the cash flow statement were not compliant with the Code requirements, and the consideration of related party transactions needs to consider whether transactions are material from both the Council and the related party perspective.
<b>Completeness of draft accounts</b>	We received a complete set of draft accounts on 29 June 2016.  The Whole of Government Accounts submission was delayed, and we received this on 2 September 2016. The guidance and reporting pack from DCLG was delayed in being issued, and this contributed to the Council not being able to provide this earlier.
<b>Group audit</b>	To gain assurance over the Council's group accounts, we carried out work on the consolidation process. There are no specific matters to report pertaining to the group audit.

Element	Commentary
<b>Quality of supporting working papers (continued)</b>	Our <i>Accounts Audit Protocol</i> sets out our working paper requirements for the audit. We issued this on 8 <sup>th</sup> June and discussed with finance officers before the start of the audit.  Given that this was the first year of our audit, and we had no cumulative knowledge to inform our approach, the impact on Council officers has understandably been considerable. It is pleasing to report that the relationship we have established has been very positive, and officers have produced good quality supporting working papers to assist us.  The quantity of the working papers we have requested has been more than might be necessary in subsequent years when we have significant cumulative knowledge. Consequently, although officers adapted well to our audit requirements, some working papers were only provided later on in the audit process.
<b>Response to audit queries</b>	Officers resolved our audit queries in a reasonable time. In some cases, however, we experienced delays, specifically where staff who prepared the working papers were not available during the audit. These delays did not cause a significant impact on the audit, and is understandable given the audit taking place during July and August.

The challenge for the Council in future years is to ensure that it can produce its accounts earlier to meet the requirements of the Accounts & Audit Regulations in 2017/18, while maintaining a focus on appropriate and compliant accounting practices.

As part of our audit completion processes we will provide finance officers with our observations on improvements that can be made to deliver improvements in financial reporting in the shorter timeframe.



We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Council's financial statements.

Before we can issue our opinion we require a signed management representation letter.

Once we have finalised our opinions and conclusions we will prepare our Annual Audit Letter and close our audit.

### Declaration of independence and objectivity

As part of the finalisation process we are required to provide you with representations concerning our independence.

In relation to the audit of the financial statements of North Yorkshire County Council and North Yorkshire Pension Fund for the year ending 31 March 2016, we confirm that there were no relationships between KPMG LLP and the Council and the Pension Fund, its directors and senior management and its affiliates that we consider may reasonably be thought to bear on the objectivity and independence of the audit engagement lead and audit staff. We also confirm that we have complied with Ethical Standards and the Public Sector Audit Appointments Ltd requirements in relation to independence and objectivity.

We have provided a detailed declaration in Appendix Three in accordance with ISA 260.

### Management representations

You are required to provide us with representations on specific matters such as your financial standing and whether the transactions within the accounts are legal and unaffected by fraud. We have provided a template to the Strategic Director – Corporate Resources for presentation to the Audit Committee. We require a signed copy of your management representations before we issue our audit opinion.

### Other matters

ISA 260 requires us to communicate to you by exception 'audit matters of governance interest that arise from the audit of the financial statements' which include:

- Significant difficulties encountered during the audit;
- Significant matters arising from the audit that were discussed, or subject to correspondence with management;
- Other matters, if arising from the audit that, in the auditor's professional judgment, are significant to the oversight of the financial reporting process; and
- Matters specifically required by other auditing standards to be communicated to those charged with governance (for example significant deficiencies in internal control, issues relating to fraud, compliance with laws and regulations, subsequent events, non-disclosure, related parties, public interest reporting, questions or objections, or opening balances).

There are no others matters which we wish to draw to your attention in addition to those highlighted in this report.



# Section four: Value for Money



**Our VFM conclusion considers whether the Council had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people. We follow a risk based approach to target our audit work on the areas of greatest audit risk. We have concluded that the Council has made proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.**

### Background

The Local Audit and Accountability Act 2014 requires auditors of local government bodies to be satisfied that the Council ‘has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources’.

This is supported by the Code of Audit Practice, published by the NAO in April 2015, which requires auditors to ‘take into account their knowledge of the relevant local sector as a whole, and the audited body specifically, to identify any risks that, in the auditor’s judgement, have the potential to cause the auditor to reach an inappropriate conclusion on the audited body’s arrangements.’

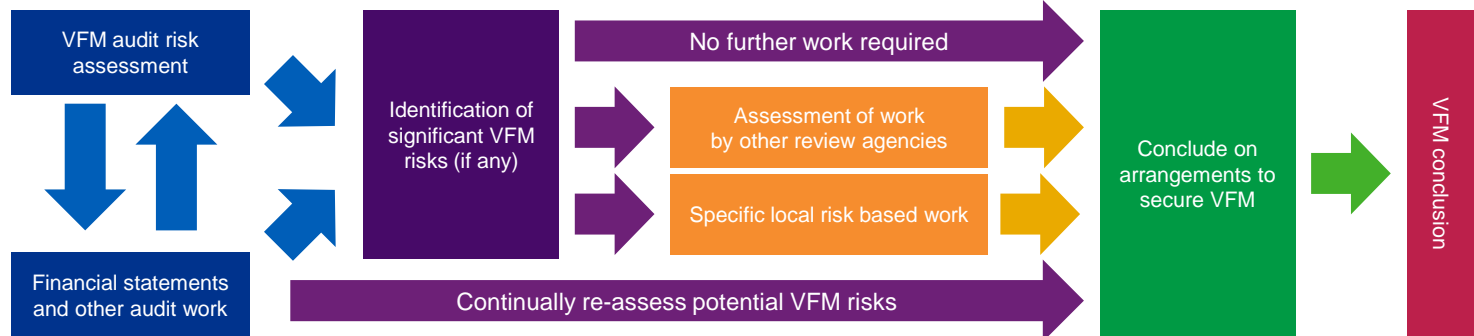
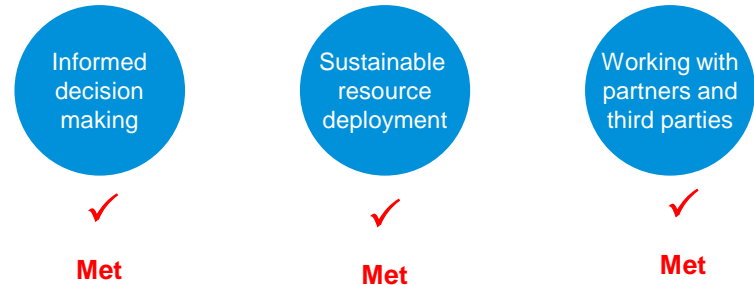
The VFM approach is fundamentally unchanged from that adopted in 2014/2015 and the process is shown in the diagram below. However, the previous two specified reporting criteria (financial resilience and economy, efficiency and effectiveness) have been replaced with a single criteria supported by three sub-criteria.

These sub-criteria provide a focus to our VFM work at the Council.

### Conclusion

We have concluded that the Council has made proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.

**Overall criterion**  
In all significant respects, the audited body had proper arrangements to ensure it took properly informed decisions and deployed resources to achieve planned and sustainable outcomes for taxpayers and local people.



# Specific VFM Risks



Having carried out our detailed planning work, we did not identify any significant VFM conclusion risks.

Our detailed planning work considered, among other areas, the Council's approach to medium term financial planning, its partnership working with other public services, and the findings from the LGA Peer Challenge review.

## Work completed

In line with the risk-based approach set out on the previous page, and in our *External Audit Plan* we have:

- Assessed the Council's key business risks which are relevant to our VFM conclusion;
- Identified the residual audit risks for our VFM conclusion, taking account of work undertaken in previous years or as part of our financial statements audit; and
- Considered the results of relevant work by the Council, inspectorates and review agencies in relation to these risk areas.

## Key findings

Having completed our detailed planning work, we reported in our Control Environment Report 2015/16 in June 2016, that we had not identified any significant risks to our VFM conclusion.

In concluding this, we considered the following key elements:

- The Council's approach to medium term financial planning. The 2020 North Yorkshire Council Plan sets out the Council's strategy for delivering against the significant financial challenges. These challenges are reported and monitored in the corporate risk register and the Council is clearly devoting significant resources to putting in place mitigating arrangements to manage those risks. From our review we are satisfied that the Council has arrangements in place to respond to these challenges, and we have no issues to report.

- The Council's approach to partnership working. This year has seen the start of the Better Care Fund, with the required close working between the Council and local NHS organisations. Governance arrangements. The Council has understood the challenges, and has managed the risks and issues related to the close partnership working through the year. While there are significant challenges for the Council in 2016/17 and beyond, particularly in dealing with a wide range of NHS commissioners and providers, we are satisfied that the Council's arrangements to manage these challenges are appropriate and adequate.
- LGA Peer Review. In March 2015/16 the Local Government Association carried out a Corporate Peer Challenge for the Council. The findings from this review confirmed that the Council delivers highly regarded services with examples of excellence throughout its operations. The report is positive and although it identifies a number of considerations for the Council, these are all areas that it is already focusing on, such as developing the partnership arrangements across other public services, focusing beyond 2020, and developing its business development/commercial strategy. We are satisfied from our review of the findings that this work confirms that the Council has adequate arrangements in place to deliver value for money in its use of resources.



## Section four - VFM

# VFM - 2015/16 outturn

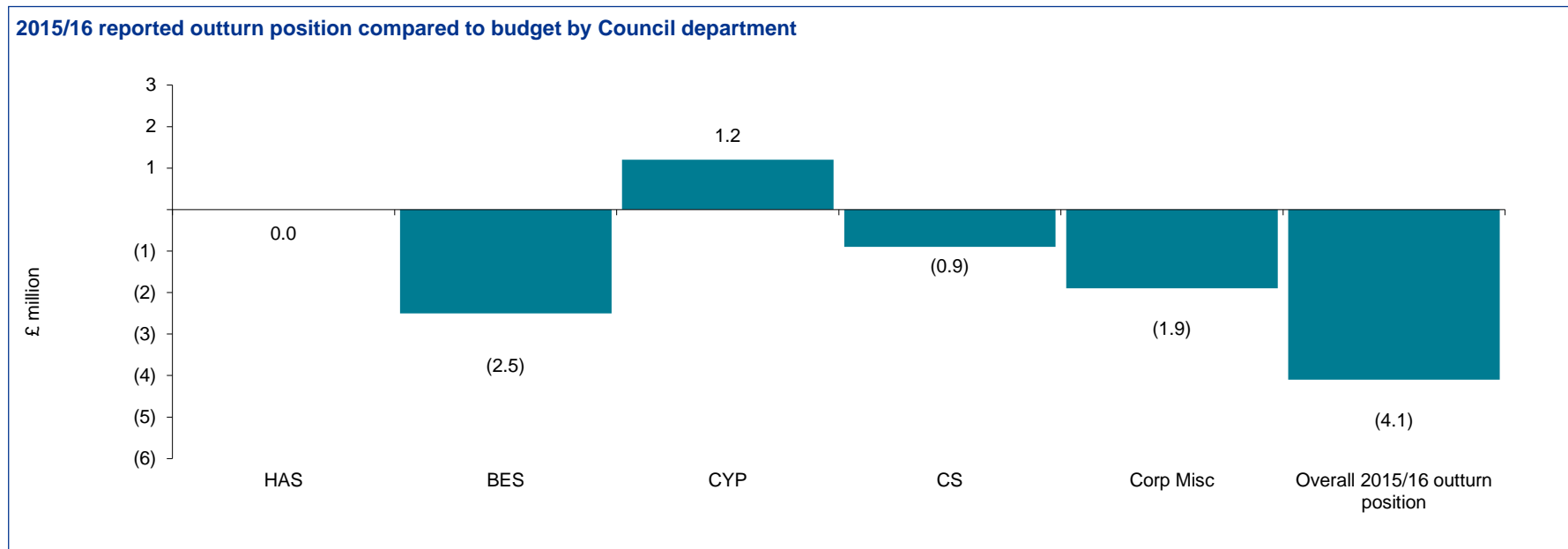


### 2015/16 outturn

In considering the Council's arrangements for securing financial resilience, we reviewed the outturn position against original plans, as well as identifying any specific one-off transactions to identify the normalised position 2015/16.

The Council set an overall net revenue expenditure budget for 2015/16 of £389.86 million. This represented a £10 million reduction from the respective budget in 2014/15. The operational budget for the Council departments, excluding the 'Pending Issues Provisions', was £365.52 million. The Council delivered an underspend against this budget of £4.1 million. This Council has reported that the underspend was predominantly achieved through one-off savings and windfalls of £3.4 million, with a significant amount of early achievement of savings planned for future years. Within the actual spending were some reported overspends, for example, Children and Young People's Services continues to experience financial challenges relating to demand pressures and the costs of an increasing number of complex cases, along with pressures on home to school transport, and despite delivering some early savings in some areas, the service reported an overspend of £1.1 million. The financial impact of the flooding in the county December 2015 has fallen on the 2015/16 financial year and this unbudgeted revenue cost was reported to be £0.8 million.

The Council's approach to its General Fund balance is to plan to maintain a level of 2% of net revenue budget plus £20 million. In 2015/16 this level was achieved, and the Council has transferred £36 million in 2015/16 to a newly established Strategic Capacity Reserve. This reserve is to support the medium term financial strategy in 2016/17 and future years, and the Council's financial plans indicate that this reserve will be predominantly utilised in the period up to 2019/20.



## Section four - VFM

# VFM – Planned 2016/17 budget



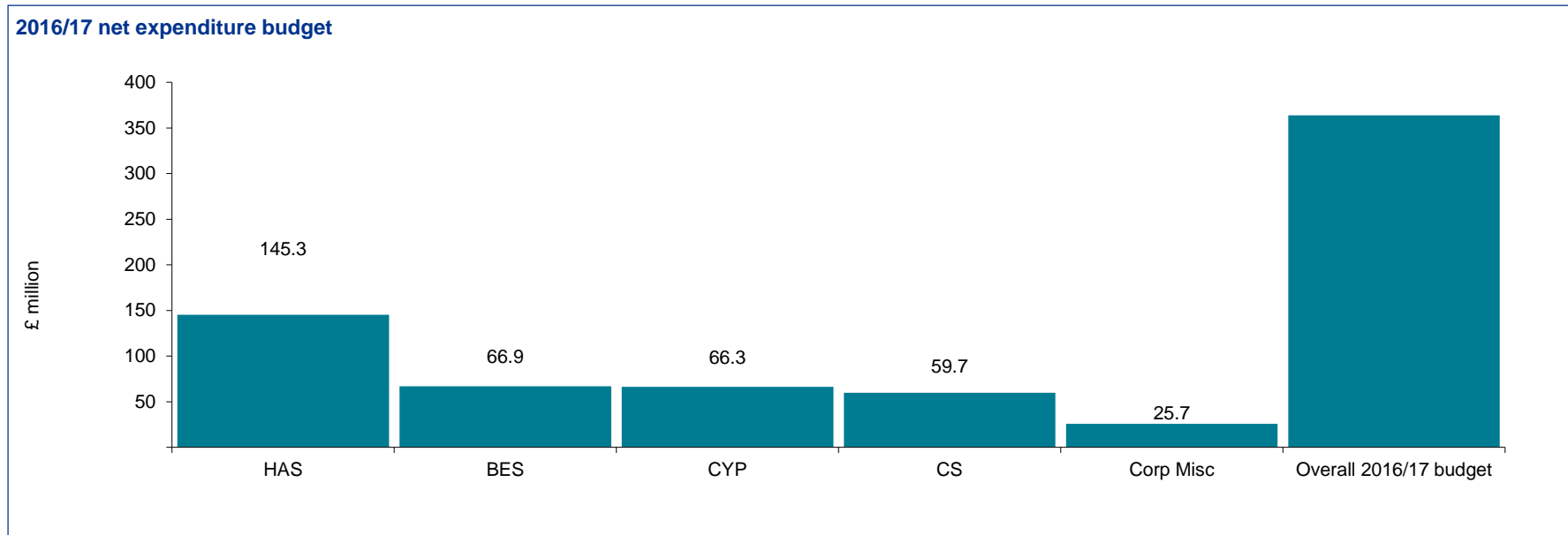
### Planned 2016/17 budget

The Council's net expenditure budget for 2016/17 is £360.57 million. The budget for 2016/17 includes the use of £3.3 million of General Fund working balances.

The first quarter monitoring report shows that the Council is projecting an underspend against this budget of £5 million, but within this projection are some significant service cost pressures. In particular there are pressures being reported in:

- Children and Young People's Service, as in 2015/16, with demand-led pressures and home to school transport
- Health & Adult Services, with demand-led pressures across care and support budgets

Offsetting these pressures are underspends in corporate and centrally held budgets, which, if achieved at the year end, will enable the Council to supplement its reserves to assist in delivering the financial challenges for 2017/18 and beyond.





# Appendices

**Appendix 1: Key issues and recommendations**

**Appendix 2: Audit differences**

**Appendix 3: Materiality and reporting audit differences**

**Appendix 4: Independence and objectivity**

# Key issues and recommendations

We have given each recommendation a risk rating and agreed what action management will need to take.

The Council should closely monitor progress in addressing specific risks and implementing our recommendations.

We will formally follow up these recommendations next year.

## Priority rating for recommendations

<p><b>1</b> <b>Priority one:</b> issues that are fundamental and material to your system of internal control. We believe that these issues might mean that you do not meet a system objective or reduce (mitigate) a risk.</p>	<p><b>2</b> <b>Priority two:</b> issues that have an important effect on internal controls but do not need immediate action. You may still meet a system objective in full or in part or reduce (mitigate) a risk adequately but the weakness remains in the system.</p>	<p><b>3</b> <b>Priority three:</b> issues that would, if corrected, improve the internal control in general but are not vital to the overall system. These are generally issues of best practice that we feel would benefit you if you introduced them.</p>
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No.	Risk	Issue and recommendation	Management response/responsible officer/ due date
1	2	<p><b>Cash flow statement – capital debtors and creditors</b></p> <p>The Council has updated its ledger coding structure in 2015/16 and has not retained separate capital ledger codes. Consequently it has been unable to identify the capital debtors and creditors, required for compliant completion of the cash flow statement. As the cash flow requires the movement on capital debtors and creditors from the prior year, this omission will impact on 2015/16 and 2016/17.</p> <p><b>Recommendation</b></p> <p>Include a method of identifying capital debtors and creditors in the 2016/17 closedown process to enable compliance with cash flow requirements from 2017/18.</p>	<p><b>Management Response</b></p> <p>Agreed. The specific capital debtors and creditors balance sheet codes were consolidated as part of the review of the Authority’s Chart of Accounts during the upgrade of the financial ledger, which has impacted on the detail of the analysis available. As a result the report’s recommendation is accepted and the specific codes will be re-instated for use during 2016/17.</p> <p><b>Responsible Officer</b></p> <p>Senior Accountant, Capital &amp; Treasury Management</p> <p><b>Due Date</b></p> <p>30 June 2017</p>

# Key issues and recommendations (cont)

We have given each recommendation a risk rating and agreed what action management will need to take.

The Council should closely monitor progress in addressing specific risks and implementing our recommendations.

We will formally follow up these recommendations next year.

No.	Risk	Issue and recommendation	Management response/responsible officer/due date
2	2	<p><b>Assets under construction</b></p> <p>As part of the year-end closedown processes the Council omitted to transfer an asset from Assets under Construction to Operational Land &amp; Building.</p> <p>Assets under Construction are measured at Historical Cost, whereas Operational Assets are measured at either Existing Use Value or Depreciated Replacement Cost.</p> <p><b>Recommendation</b></p> <p>Include a process to identify the operational date of any Assets under Construction as part of the year-end closedown, and ensure that the value of any operational assets transferred in year is on the correct basis.</p>	<p><b>Management Response</b></p> <p>Agreed. The report's recommendation is accepted and a full review of any Assets Under Construction will be undertaken as part of the year end closedown process.</p> <p><b>Responsible Officer</b></p> <p>Senior Accountant, Capital &amp; Treasury Management</p> <p><b>Due Date</b></p> <p>30 June 2017</p>
3	3	<p><b>Related party transactions</b></p> <p>In applying the applicable financial standard, the CIPFA Code allows Councils to apply a consideration of materiality in disclosing related party transactions. It does however require that Councils consider materiality from both its own perspective and that of the related party. This might mean that a low level of transaction should be disclosed where it relates to an individual or a small business. Although it has disclosed some related party transactions of a low value, the transactions with Other Related Parties are only disclosed where they are greater than £1 million.</p> <p><b>Recommendation</b></p> <p>Include a consideration of materiality from both the related party and the Council's perspective in the closedown processes for all related party transactions and disclose all transactions that are considered material from either party.</p>	<p><b>Management Response</b></p> <p>Agreed. In line with the reports recommendation, a review of the materiality thresholds regarding related party disclosures will be undertaken in advance of the 2016/17 closedown process.</p> <p><b>Responsible Officer</b></p> <p>Senior Accountant, Statutory Accounts</p> <p><b>Due Date</b></p> <p>30 June 2017</p>

# Audit differences

This appendix sets out the audit differences.

The financial statements have been amended for most of the errors identified through the audit process.

There is no net impact on the General Fund or the Comprehensive Income & Expenditure as a result of the amendments.

None of the adjustments to the Pension Fund statement of accounts were significant and none of the adjustments impacted on the Fund Account or Net Assets Statement.

We are required by ISA 260 to report all uncorrected misstatements, other than those that we believe are clearly trivial, to those charged with governance (which in your case is the Audit Committee). We are also required to report all material misstatements that have been corrected but that we believe should be communicated to you to assist you in fulfilling your governance responsibilities. As this is our first year of our audit, we have also reported the non-material audit differences which have been corrected, to assist you in fulfilling your governance responsibilities.

All the differences reported in this appendix relate to the Council's accounts and not the Pension Fund accounts. The adjustments made to the Pension Fund accounts, and the uncorrected differences in their accounts were not significant and have not been reported here.

### Uncorrected audit differences

The cash flow statement contains an uncorrected difference relating to the treatment of capital debtors and creditors. Within the statement the Council should identify the movement on creditors and debtors which relate to capital transactions and present them in the 'Investing' section of the statement. In 2014/15 the Council had separate ledger codes to enable these transactions to be easily identified. However, in implementing the new ledger from 2015/16 the Council has rationalised the ledger codes, and capital codes are no longer used. The Council reports that it would require a significant amount of manual input to identify the capital debtors and creditors retrospectively, and will ensure that for 2016/17 separate codes are again used. We are satisfied based on our review of the 2014/15 transactions and the overall movement on 2015/16 debtors and creditors, that the difference would not materially affect the Council's financial statements.

### Corrected audit differences

#### Material misstatements

Our audit did not identify any material misstatements.

#### Non material audit differences

Our audit identified a small number of non material errors in the financial statements. These have been discussed with management and the financial statements have been amended for all of them except for the cash flow statement difference noted above.

- Assets under Construction. An adjustment was made to move the value of Bentham New School (£6 million) from Assets under Construction to Operational Land & Buildings. The school opened in February 2016 and was therefore operational at the 31 March 2016. This adjustment did not impact on the overall Property, Plant & Equipment balance, but was a movement within Note 20 to the accounts.
- Accumulated absences. The liability relating to Accumulated Absences (£7.6 million) was included in short term Provisions as it had been in previous years. The accounting requirement for this liability is that it should be included in Short Term Creditors, and this adjustment has been made. This has not increased the overall liabilities of the Council but has increased the Creditors balance and decreased the Provisions balance in the Balance Sheet.

# Audit differences (cont.)

**This appendix sets out the audit differences.**

**The financial statements have been amended for most of the errors identified through the audit process.**

**There is no net impact on the General Fund or the Comprehensive Income & Expenditure as a result of the amendments.**

- Cash Flow Statement. Two adjustments have been made to the Cash Flow Statement to ensure it reflects the CIPFA code reporting requirements. The first of the adjustments was to reclassify the £71.8 million of new Short Term Investments from 'Proceeds from short term investments' to 'Purchase of short term investments'. The second adjustment was to reclassify capital grants which had been received in advance (£3.4 million) from the 'Movement in Creditors' to 'Other receipts for investing activities'. These adjustments have not impacted on any other statement and only reclassifies amounts within the cash flow statement.
- The Council identified a small number of non-significant adjustments required during our audit. These include an adjustment wholly within the Long Term Debtors balance, an adjustment to reclassify a Short Term Creditor from General Creditors to Central Government Creditors, and an adjustment to the Council loans provided to NYNet Ltd included in the disclosures of Long Term Investments. None of these adjustments impact on any balances reported on the balance sheet or other statements.

In addition to these adjustment, following our audit, the finance team made a number of minor amendments focused on presentational improvements to the draft financial statements.

# Materiality and reporting audit differences

For 2015/16 our materiality is £15 million for the Council's accounts. For the Pension Fund it is £25 million.

We have reported all audit differences over £750,000 for the Council's accounts and £1.25 million for the Pension Fund, to the Audit Committee.

### Materiality

The assessment of what is material is a matter of professional judgment and includes consideration of three aspects: materiality by value, nature and context.

- Material errors by value are those which are simply of significant numerical size to distort the reader's perception of the financial statements. Our assessment of the threshold for this depends upon the size of key figures in the financial statements, as well as other factors such as the level of public interest in the financial statements.
- Errors which are material by nature may not be large in value, but may concern accounting disclosures of key importance and sensitivity, for example the salaries of senior staff.
- Errors that are material by context are those that would alter key figures in the financial statements from one result to another – for example, errors that change successful performance against a target to failure.

We reassessed materiality for the Council following receipt of the draft financial statements, but following that reassessment, the level of materiality remained the same as we reported in our External Audit Plan 2015/16, presented to you in February 2016.

Materiality for the Council's accounts was set at £15 million which equates to around 1.5 percent of gross expenditure. We design our procedures to detect errors in specific accounts at a lower level of precision, set at £10 million for 2015/16.

### Reporting to the Audit Committee

Whilst our audit procedures are designed to identify misstatements which are material to our opinion on the financial statements as a whole, we nevertheless report to the Audit Committee any misstatements of lesser amounts to the extent that these are identified by our audit work.

Under ISA 260, we are obliged to report omissions or misstatements other than those which are 'clearly trivial' to those charged with governance. ISA 260 defines 'clearly trivial' as matters that are clearly inconsequential, whether taken individually or in aggregate and whether judged by any quantitative or qualitative criteria.

ISA 450 requires us to request that uncorrected misstatements are corrected.

In the context of the Council, we propose that an individual difference could normally be considered to be clearly trivial if it is less than £750,000 for the Council.

Where management have corrected material misstatements identified during the course of the audit, we will consider whether those corrections should be communicated to the Audit Committee to assist it in fulfilling its governance responsibilities.

### Materiality – Pension fund audit

The same principles apply in setting materiality for the Pension Fund audit. Materiality for the Pension Fund was set at £25 million which is approximately 1 percent of net assets.

We design our procedures to detect errors at a lower level of precision, set at £15 million for 2015/16.



# Declaration of independence and objectivity

Auditors appointed by Public Sector Audit Appointments Ltd must comply with the Code of Audit Practice.

## Requirements

Auditors appointed by Public Sector Audit Appointments Ltd must comply with the Code of Audit Practice (the 'Code') which states that:

*"The auditor should carry out their work with integrity, objectivity and independence, and in accordance with the ethical framework applicable to auditors, including the ethical standards for auditors set by the Financial Reporting Council, and any additional requirements set out by the auditor's recognised supervisory body, or any other body charged with oversight of the auditor's independence. The auditor should be, and should be seen to be, impartial and independent. Accordingly, the auditor should not carry out any other work for an audited body if that work would impair their independence in carrying out any of their statutory duties, or might reasonably be perceived as doing so."*

In considering issues of independence and objectivity we consider relevant professional, regulatory and legal requirements and guidance, including the provisions of the Code, the detailed provisions of the Statement of Independence included within the Public Sector Audit Appointments Ltd *Terms of Appointment* ('Public Sector Audit Appointments Ltd Guidance') and the requirements of APB Ethical Standard 1 *Integrity, Objectivity and Independence* ('Ethical Standards').

The Code states that, in carrying out their audit of the financial statements, auditors should comply with auditing standards currently in force, and as may be amended from time to time. Public Sector Audit Appointments Ltd guidance requires appointed auditors to follow the provisions of ISA (UK&I) 260 *Communication of Audit Matters with Those Charged with Governance* that are applicable to the audit of listed companies. This means that the appointed auditor must disclose in writing:

- Details of all relationships between the auditor and the client, its directors and senior management and its affiliates, including all services provided by the audit firm and its network to the client, its directors and senior management and its affiliates, that the auditor considers may reasonably be thought to bear on the auditor's objectivity and independence.
- The related safeguards that are in place.
- The total amount of fees that the auditor and the auditor's network firms have charged to the client and its affiliates for the provision of services during the reporting period, analysed into appropriate categories, for example, statutory audit services, further audit services, tax advisory services and other non-audit services. For each category, the amounts of any future services which have been contracted or where a written proposal has been submitted are separately disclosed. We do this in our *Annual Audit Letter*.

Appointed auditors are also required to confirm in writing that they have complied with Ethical Standards and that, in the auditor's professional judgement, the auditor is independent and the auditor's objectivity is not compromised, or otherwise declare that the auditor has concerns that the auditor's objectivity and independence may be compromised and explaining the actions which necessarily follow from his. These matters should be discussed with the Audit Committee.

Ethical Standards require us to communicate to those charged with governance in writing at least annually all significant facts and matters, including those related to the provision of non-audit services and the safeguards put in place that, in our professional judgement, may reasonably be thought to bear on our independence and the objectivity of the Engagement Lead and the audit team.

# Declaration of independence and objectivity (cont.)

We confirm that we have complied with requirements on objectivity and independence in relation to this year's audit of the Council's financial statements.

## General procedures to safeguard independence and objectivity

KPMG's reputation is built, in great part, upon the conduct of our professionals and their ability to deliver objective and independent advice and opinions. That integrity and objectivity underpins the work that KPMG performs and is important to the regulatory environments in which we operate. All partners and staff have an obligation to maintain the relevant level of required independence and to identify and evaluate circumstances and relationships that may impair that independence.

Acting as an auditor places specific obligations on the firm, partners and staff in order to demonstrate the firm's required independence. KPMG's policies and procedures regarding independence matters are detailed in the *Ethics and Independence Manual* ('the Manual'). The Manual sets out the overriding principles and summarises the policies and regulations which all partners and staff must adhere to in the area of professional conduct and in dealings with clients and others.

KPMG is committed to ensuring that all partners and staff are aware of these principles. To facilitate this, a hard copy of the Manual is provided to everyone annually. The Manual is divided into two parts. Part 1 sets out KPMG's ethics and independence policies which partners and staff must observe both in relation to their personal dealings and in relation to the professional services they provide. Part 2 of the Manual summarises the key risk management policies which partners and staff are required to follow when providing such services.

All partners and staff must understand the personal responsibilities they have towards complying with the policies outlined in the Manual and follow them at all times. To acknowledge understanding of and adherence to the policies set out in the Manual, all partners and staff are required to submit an annual ethics and independence confirmation. Failure to follow these policies can result in disciplinary action.

## Auditor declaration

In relation to the audit of the financial statements of North Yorkshire County Council and North Yorkshire Pension Fund for the financial year ending 31 March 2016, we confirm that there were no relationships between KPMG LLP and the Council and Pension Fund, its directors and senior management and its affiliates that we consider may reasonably be thought to bear on the objectivity and independence of the audit engagement lead and audit staff. We also confirm that we have complied with Ethical Standards and the Public Sector Audit Appointments Ltd requirements in relation to independence and objectivity.

# Audit Independence

## Audit Fees

Our scale fee for the audit was £94,490 plus VAT for the Council and £24,943 for the Pension Fund in 2015/16). This fee was in line with that highlighted within our audit plan agreed by the Audit Committee in February 2016. During the year Public Sector Audit Appointments Ltd (PSAA) have approved additional fees of:

- £2,991 to the Council relating to the additional work we were required to carry out relating to the Council’s new financial ledger system; and
- £4,996 to the Pension Fund, relating to the additional work we were required to carry out for other auditors of admitted bodies for IAS19 reporting purposes, under arrangements put in place by PSAA.

## Non-audit services

We have been engaged to provide an assurance report to the Department for Transport relating to the Council’s 2014/15 Major Scheme expenditure one piece of non-audit work during the year, and have summarised the fee, the potential threats to auditor independence and the associated safeguards we have put in place to manage these below.

In addition we understand the Council will engage us to provide assurance on the 2015/16 Teachers’ Pension Return, and the 2015/16 Major Scheme expenditure for Department for Transport. These are also included below for completeness.

Description of non-audit service	Fee	Potential threat to auditor independence and associated safeguards in place
Provide assurance report to Department for Transport on 2014/15 Major Scheme expenditure	£3,500	The assurance report was provided having delivered a programme of work prescribed by Department for Transport. This work does not impact on the accounting in the financial statements, does not provide any assurance as part of our financial statements audit and does not involve us providing any advice to, or taking any decisions for, the Council.
Provide assurance report to Teachers’ Pensions on the 2015/16 Teachers’ Pensions return	£3,500 (estimated)	The assurance report will be provided having delivered a programme of work prescribed by Teachers’ Pensions. This work does not impact on the accounting in the financial statements, does not provide any assurance as part of our financial statements audit and does not involve us providing any advice to, or taking any decisions for, the Council.
Provide assurance report to Department for Transport on 2015/16 Major Scheme expenditure	£2,500 (estimated)	The assurance report was provided having delivered a programme of work prescribed by Department for Transport. This work does not impact on the accounting in the financial statements, does not provide any assurance as part of our financial statements audit and does not involve us providing any advice to, or taking any decisions for, the Council.
<b>Total estimated fees</b>	<b>£9,500</b>	
<b>Total estimated fees as a percentage of the external audit fees</b>	<b>9%</b>	



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# North Yorkshire Pension Fund

## Annual Report and Accounts

2015/16



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## Part 1 – Management And Financial Performance

### 1.1 Introduction

North Yorkshire County Council (NYCC, the Council) is the statutory administering authority for the North Yorkshire Pension Fund (NYPF, the Fund), which is part of the Local Government Pension Scheme (LGPS). All aspects of the Fund's management and administration, including investment matters, are overseen by the Pension Fund Committee (PFC), which is a committee of the Council.

The purpose of the Fund is to provide retirement benefits specified by the LGPS regulations for staff working for local authority employers, and other employers admitted by agreement, in the North Yorkshire area. The regulations also specify the member contribution rates as a percentage of pensionable pay, with employer contribution rates being set every three years by the Fund's Actuary. These contributions are supplemented by earnings on the Fund's investments in order to pay retirement benefits.

The day to day running of the Fund is delegated to the Treasurer who is the Corporate Director – Strategic Resources of the Council and is responsible for implementing the decisions made by the PFC. Supporting him is a team of staff split into two sections. The Pensions Administration team administers all aspects of member records, pension benefits etc. and the Integrated Finance team looks after the accounting and management information requirements of the Fund. All aspects of the day to day management of investment funds are undertaken by external fund managers.

### 1.2 Pension Fund Committee

PFC membership as at 31 March 2016 was as follows:

<b>Members</b>	<b>Position</b>	<b>Voting Rights</b>
John Weighell (Chairman)	Councillor, NYCC	Yes
Roger Harrison-Topham (Vice-Chairman)	Councillor, NYCC	Yes
Bernard Bateman MBE	Councillor, NYCC	Yes
John Blackie	Councillor, NYCC	Yes
Margaret-Ann deCoursey-Bayley	Councillor, NYCC	Yes
Patrick Mulligan	Councillor, NYCC	Yes
Helen Swiers	Councillor, NYCC	Yes
Jim Clark	Councillor, District Councils' representative of Local Government North Yorkshire and York	Yes
Chris Steward	Councillor, City of York Council	Yes
David Portlock	Chairman of the Pension Board	No
3 Unison representatives	Union Officials	No

The powers delegated to the PFC are detailed in paragraph 2.1 of the Governance Compliance Statement (Appendix D).

During the year the PFC formally met on five occasions supported by its Independent Investment Adviser, Investment Consultant and the Independent Professional Observer, as well as the Treasurer. The Committee meetings provide a forum for discussion about economic and market trends, monitoring the performance of the investment managers and considering their individual investment strategies.

### 1.3 Fund Administrators, Advisers and Investment Managers

Treasurer	Gary Fielding
Investment Consultant	Aon Hewitt
Independent Investment Adviser	Carolán Dobson (Investment Adviser & Trustee Services)
Independent Professional Observer	Peter Scales (AllenbridgeEpic)
Actuary	Aon Hewitt
Legal Services	Ward Hadaway Head of Legal Services, NYCC
Auditor	KPMG
Banker	Barclays Bank
Custodian	Bank of New York Mellon
Custodian Monitoring	Thomas Murray
Shareholder Voting	PIRC
Performance Measurement	BNY Mellon Asset Servicing
Fund Managers	Baillie Gifford Life Dodge & Cox ECM Asset Management FIL Pensions Management Hermes Investment Management Legal & General Investment Management M&G Investment Management Newton Investment Management Standard Life Pension Funds Threadneedle Pensions Veritas YFM Venture Finance
AVC Provider	Prudential



## 1.4 Risk Management

Risk management is the process by which the Fund identifies and addresses the risks associated with its activities. Risk management is a key part of the North Yorkshire Pension Fund's governance arrangements, and the Pension Fund has its own dedicated risk register. Risks are identified and assessed, and controls are in place to mitigate risks. The Fund's risk register is reviewed every year, and the latest review highlighted:

- (a) Pension Fund solvency remains a high risk due to the unpredictable and volatile nature of global financial markets on which both investment returns and certain market based actuarial assumptions used to value liabilities are based. The potential consequence of the risk occurring is a significant increase in contribution rates for the Fund's employers and/or an extension to the deficit recovery period. The slight fall in solvency over the last year is primarily due to falling Gilt yields and that financial markets provided very little return. Since then, markets have been volatile particularly following the outcome of the EU referendum. However, it is believed that no remedial action is presently required in order to deliver the deficit recovery plan.
- (b) A new risk has been added to the risk register which relates to the LGPS Pooling Arrangements (see paragraph 1.5). This is a major change to the way in which the Pension Fund will be managed so should be considered a significant risk.

In addition, the approach to managing third party risk such as late payment of contributions is contained in the Pension Administration Strategy (Appendix H). Contributions received from employers are monitored, and the date of receipts is recorded and appropriate action is taken for late payments. For persistent material breaches of this protocol, the employer may be reported to the Pensions Regulator.

Further detail about how the Fund manages other risks can be found in **Note 17 Nature and Extent of Risks Arising from Financial Instruments** in the Statement of Accounts in Appendix A.

## 1.5 LGPS Pooling Arrangements

On 15 July 2016 the Fund and the twelve other LGPS funds in the Border to Coast Pensions Partnership (BCPP) sent a proposal to DCLG describing in detail how investment pooling arrangements could work. This proposal can be found [here](#). This followed a summary proposal published by the BCPP on 19 February 2016. Both documents were responses to the Government's requirement for pooling described in [guidance published on 25 November 2015](#), which followed [a consultation in 2014](#).

All LGPS funds are required to enter pooling arrangements. The PFC decided that NYPF should join the BCPP as it represents a group of "like-minded" Funds where significant cost efficiencies are achievable.

## Part 2 – Scheme Administration

### 2.1 Administering Authority Arrangements

The Fund's administration is the responsibility of Gary Fielding, the Treasurer, who is supported by Tom Morrison, Head of Commercial & Investments.

Staff within the Pension Administration team are responsible for administering the Scheme, including the calculation and administration of benefit payments and transfer values, recording employee and employer contributions, the maintenance of employees' pension records and communications with employers and employees.

Staff within the Integrated Finance team are responsible for maintaining the Fund's accounts and investment records, prepare quarterly reports to the PFC, produce the Annual Report and Accounts and act as the main point of contact with the Fund's managers, advisers and auditors.

### 2.2 Disputes Process

The North Yorkshire Pension Fund deals with disputes under the statutory Internal Dispute Resolution Procedure (IDRP). This is a two stage process and further information is available on the Fund's website with details of the procedure and the form to be completed. <https://www.nypf.org.uk/formsandguides/publications.shtml>

However as part of the Pension Section's customer care policy all questions raised are dealt with via an internal process with the aim of resolving issues to the satisfaction of the Scheme member as quickly as possible. In 2015/16 only one case was received via the IDRP process and the outcome was in favour of the Fund, confirming that regulatory requirements have been followed and the appropriate action had been taken.

### 2.3 Pensions Administration

The introduction of the LGPS 2014 has made it more important than ever that the relationships between the Pension Fund and Scheme employers are strengthened, and that clear guidelines are provided on the respective roles under the Scheme. The data requirements have become far more complex under the LGPS since April 2014 and it has been necessary to provide additional information alongside the Pensions Administration Strategy document to ensure that Scheme employers understand the revised responsibilities. The Pension Fund strives to support employers in carrying out their function under the Scheme with a number of methods being offered for employers to obtain guidance and information. This included 'hands on' training sessions on dedicated areas and provision of a project plan to help employers manage their year-end project efficiently.

The focus on training in the year has been on both Pensions staff and Scheme employers as it has been recognised that the employer role in providing effective administration is now an essential element as there is far less opportunity for the Pension Fund to recognise and resolve discrepancies under the Career Average Scheme. Much work has been done to encourage employers to capture data accurately via electronic methods; it is encouraging that despite setbacks relating to payroll system specifications, employers have worked hard to meet their responsibilities.

The Pension Fund continues to use a range of modules offered by the software provider, Heywood, in order to provide effective administration, communicate with employers and members electronically, and provide a self-service function for members.

## 2.4 Member Self-Service (MSS)

This is a web-based self-service facility which allows members to update their details and perform calculations. This facility has also been used to allow electronic communication with members for the retirement and estimates process. As at 31 March 2016 there were 11,672 registered users.

A small number of staff from employers within the fund have direct upload access to the pensions database (with access to their employees only). This allows them to carry out basic pensions administration processes (creating new starter records, updating hours and personal information) and upload associated documents. Work is monitored via a 'task' which is created on the member record by the employer detailing what they have done. All changes can be tracked through an Audit report which is run by the NYPF Systems team.

## 2.5 Electronic Annual Benefit Statements

Active and deferred Scheme members may view their Annual Benefit Statement online. The majority representing 98% of all statements are delivered in this way with only 1,060 being posted to members in 2015/16.

## 2.6 NYPF Website

All essential information and guides are held on the website along with links to further national guidance. Employees and employers are able to use the website to refer questions to a generic pensions email address which is specifically resourced each day to provide a speedy response to member and employer queries. An 'Employers Only' area provides a central location to access forms and guides with the facility to securely submit forms electronically.

## 2.7 Data Quality

The Pensions Regulator guidelines on data collection and security have been applied by the Pension Fund and validation checks are carried out across all areas of activity. Periodic checks have been carried out across the database for the last six years to ensure that data gaps or queries are caught in 'real-time'. Other validation checks are carried out at each year end and queries are sent to the employer to resolve. This has become more complex with the introduction of the CARE Scheme as NYPF cannot validate CARE pay provided by employers. Support is sought where appropriate from the Internal Audit Service in order to encourage Scheme employers to maintain a consistent level of data accuracy including validating any data before it is supplied. Data is only accepted from named authorised signatories after the appropriate validation checks have been made.

## Part 3– Investment Policy And Performance

### 3.1. Investment Policy

#### (a) Regulations

NYCC is required, as the administering authority, to invest any NYPF monies which are not immediately required to pay pensions and other benefits. The LGPS Management and Investment of Funds Regulations 2009 set out certain restrictions as to individual investments, the purpose of which is to limit the exposure risk of an LGPS fund. Full details of the investment policy are shown in the Statement of Investment Principles (Appendix C).

#### (b) Investment Management arrangements

As at 31 March 2016 the following investment management arrangements were in place.

- ➔ Baillie Gifford managed two active global (i.e. including UK) equity portfolios, namely Global Alpha and Long Term Global Growth (LTGG). Each of these portfolios is in the form of a pooled vehicle, rather than being invested in segregated holdings. Both are managed without reference to a benchmark, however the FTSE All World index is used for performance measurement purposes
- ➔ Fidelity managed an active overseas equities (ex UK) portfolio comprising segregated holdings in overseas companies against a composite MSCI World (ex UK) index
- ➔ Standard Life managed an active UK equity portfolio comprising segregated holdings in UK companies against the FTSE 350 (excluding investment trusts) equally weighted index
- ➔ ECM managed an active European corporate bond portfolio through a pooled fund on an absolute return basis, using 1-month LIBOR for performance measurement purposes
- ➔ M&G managed an active Gilts portfolio comprising segregated fixed income and index linked holdings, against the “least risk” benchmark
- ➔ Hermes managed an active UK Property portfolio through a pooled fund with the objective of outperforming the IPD Other Balanced Property Funds index
- ➔ Threadneedle and Legal & General both managed active UK Property portfolios during the year through pooled funds with the objective of outperforming the All Balanced Property Funds index
- ➔ Standard Life and Newton both managed Diversified Growth Fund portfolios during the year through the Global Absolute Return Strategy (GARS) and Real Return (RR) pooled funds respectively, with the objectives of significantly outperforming the cash benchmark
- ➔ Veritas and Dodge and Cox managed active global equity portfolios in the form of a pooled vehicle against the MSCI All Country World index

The Fund also has a small investment in the Yorkshire & Humber Equity Fund. The residual cost of this investment at the year-end was £0.08m.

The agreed asset class structure for the investment portfolio as at 31 March 2016 was as follows:-

	<i>Minimum %</i>	<i>Maximum %</i>
Equities	50	75
Alternatives	10	20
Fixed Income	15	30

### (c) Custody of Investments

BNY Mellon Asset Servicing is the custodian for the Fund's assets. There are two exceptions, being:-

- (i) Yorkshire and Humber Equity Fund, which uses the Royal Bank of Scotland plc.
- (ii) Internally Managed Cash, which is held in the Fund's bank account held at Barclays Bank, Northallerton. Money in this account forms part of the balance of funds invested by the Council for treasury management purposes. A formal Service Level Agreement exists between the Council and the Fund so that the Fund receives an interest rate return equivalent to that achieved by the Council.

The main services provided by BNY Mellon are the custodianship of the Fund's assets, including settlement of trades and collection of income, investment accounting, and performance measurement of the fund managers.

## 3.2 Performance

### (a) Fund and Manager Performance

Fund performance is measured and assessed on a quarterly basis primarily by Mellon Analytical Services (MAS), a division of BNY Mellon. A second tier of analysis was provided until 31 March 2016 by State Street Global Services for the purpose of assessing comparisons with the Local Authority Universe which comprises performance data of the vast majority other local authority pension funds. Performance of the Fund and individual managers is assessed relative to the defined benchmarks specified by the PFC.

Pension Fund investment is a long term business, so as well as considering the annual performance of the Fund, performance over extended periods in comparison to peers is also considered; this principle is applied both to individual managers and the overall Investment Strategy of the Fund.

The return produced by the Fund is a contributory factor in setting the employer contribution rates. The mix of assets within the Fund has been established to generate the greatest possible return within sensible limits of risk.

Performance for the year was +0.4% compared to the benchmark return of +1.1% and the local authority average (as measured by State Street) of +0.5%.

Performance for the North Yorkshire Pension Fund compared with the benchmark for 5 Years is shown below.

<b>Periodic Performance</b>	<b>1 Year</b>	<b>5 Years (p.a.)</b>
North Yorkshire Pension Fund	0.4%	9.3%
Benchmark	1.1%	8.3%
Performance against benchmark	-0.7%	+1.0%

For the year ending 31 March 2016, NYPF was ranked 39<sup>th</sup> of out 100 Local Authorities within the State Street Universe. For the 3 and 5 year periods to 31 March 2016 NYPF was ranked 4<sup>th</sup>.

The performance of the Fund as a whole and of the individual fund managers for the year to 31 March 2016 compared with their defined benchmarks is shown in the following table:

<b>Fund Manager</b>	<b>Share of Fund @ March 2016</b>	<b>Fund Performance</b>	<b>Customised Benchmark</b>	<b>+/-</b>
	<b>%</b>	<b>%</b>	<b>%</b>	<b>%</b>
Baillie Gifford Life Ltd - Global Alpha	18.4	-0.2	-0.5	0.3
Baillie Gifford Life Ltd - LTGG	12.5	4.1	-0.5	4.6
Fidelity International	10.7	-2.9	-2.8	-0.1
Veritas	5.0	2.5	-3.5	6.0
Dodge and Cox	4.3	-10.9	-3.5	-7.4
Standard Life Investments - Equities	11.6	-4.6	0.9	-5.5
ECM Asset Management	5.4	-0.5	0.5	-1.0
M&G Investment Management Ltd	14.2	3.8	2.6	1.2
Hermes Investment Management Ltd	1.3	12.9	11.0	1.9
Legal & General	2.5	10.4	10.6	-0.2
Threadneedle	3.5	12.4	10.6	1.8
Standard Life (GARS)	5.7	-4.5	0.5	-5.0
Newton Investments (RR)	4.5	0.9	0.5	0.4
Internally Managed Cash	0.4	-	-	-
<b>Total Fund</b>	<b>100.0</b>	<b>0.4</b>	<b>1.1</b>	<b>-0.7</b>

## (b) Analysis of Accounts

The Statement of Accounts for the year 2015/16 is shown at Appendix A.

The value of the Fund's assets at 31 March 2015 was £2,400m, and this increased by £18m during the year to give a value of £2,418m at 31 March 2016.

### *Analysis of Fund Account over three years to 2015/16*

	<b>2015/16 £000</b>	<b>2014/15 £000</b>	<b>2013/14 £000</b>
Net additions/(withdrawals) from dealings with members	15,840	(8,299)	26,665
Net investment return	8,705	16,610	17,059
Change in market value of investments	(6,581)	308,342	198,759
Net increase/(decrease) in the Fund	17,964	316,653	242,483

### *Analysis of Net Asset Statement over three years to 2015/16*

	<b>2015/16 £000</b>	<b>2014/15 £000</b>	<b>2013/14 £000</b>
Fixed Interest Securities	341,598	161,287	71,424
Equities	488,055	701,918	742,593
Pooled Funds	1,391,947	1,335,586	1,141,317
Pooled Property	176,463	150,011	98,592
Private Equity	82	82	258
Cash Deposits	8,339	27,437	12,185
Other	2,813	4,204	3,158
<b>Total Investment Assets</b>	<b>2,409,297</b>	<b>2,380,525</b>	<b>2,069,527</b>

<b>Current Assets and Current Liabilities</b>	<b>8,536</b>	<b>19,344</b>	<b>13,689</b>
<b>Net Assets of the Fund</b>	<b>2,417,833</b>	<b>2,399,869</b>	<b>2,083,216</b>

#### (c) Accounting and Cash Flow

Prior to the start of the 2015/16 financial year, a Budget was prepared for NYPF which expressed the expected levels of expenditure (i.e. pensions, lump sums, administrative expenses) and income (i.e. employees and employers' contributions, net transfer values in, early retirement costs recharged). The Budget was monitored at each subsequent quarterly PFC meeting, and revised as necessary to take into account the latest projections.

The revised Budget for 2015/16 forecast a net cash surplus of £5.4m. The actual surplus for the year was £6.5m, resulting in an overall cash flow of £1.1m above expectations.



	Budget 2015/16 £m	Actual Income / Expenditure £m	Variance £m
<b>Expenditure</b>			
Benefits	100.0	98.8	-1.2
Administration	1.5	1.5	0
Investment Expenses	6.6	7.6	1.0
<b>Total Expenditure</b>	<b>108.1</b>	<b>107.9</b>	<b>-0.2</b>
<b>Income</b>			
Employer and Employee contributions	110.5	110.4	-0.1
Transfers	3.0	4.0	1.0
<b>Total Income</b>	<b>113.5</b>	<b>114.4</b>	<b>0.9</b>
<b>Net Surplus</b>	<b>5.4</b>	<b>6.5</b>	<b>1.1</b>

The main reasons for the variances were:

- Benefits – the budget was prudent, being based on limited forecast information being available from employers
- Investment expenses - some managers on performance related fees outperformed
- Transfers - the budget is largely based on past experience as transfer payments/receipts cannot be accurately forecast.

This analysis of expenditure was reported to the PFC as part of the quarterly Fund management arrangements and has been analysed differently in the Statement of Accounts to comply with accounting requirements and guidance.

## Part 4 – Pension Administration Activity

The number of staff (in FTE terms) at the Council involved in Pension Administration was 23.62.

### (a) Key Performance Indicators

The Local Government Pensions Committee has defined a range of performance indicators through which Pension Funds can be compared. NYPF's performance in these areas for the year to 31 March 2016 is shown below.

Performance Indicator	LGPC Target	Achieved (%)
Letter detailing transfer <i>in</i> quote	10 days	98.46
Letter detailing transfer <i>out</i> quote	10 days	99.45
Process and pay refund	5 days	99.73
Letter notifying estimate of retirement benefits	10 days	94.97
Letter notifying actual retirement benefits	5 days	77.25
Process and pay lump sum retirement grant	5 days	77.25
Initial letter acknowledging death of active/deferred/pensioner member	5 days	84.73
Letter notifying amount of dependant's benefits	5 days	84.73
Calculate and notify deferred benefits	10 days	90.85

### (b) Benefit Calculation Activity

The number of cases processed during the year requiring benefit calculations was as follows.

Task	Number
Retirements	1,678
Transfers In	80
Refunds	511
Frozen Refunds	827
Preserved Benefits	2,540
AVCs/ARCs	6
Divorce cases	218
Deaths in Service	24
Deaths of Pensioners	516

(c) Administration

The total numbers of joiners and leavers during 2015/16 were:

Joining	6,716
Retiring	1,496
Deaths	583
Other Leavers	3,499

The performance and activity reflect the efforts the Pension Administration team goes to in providing a first class service to the Fund membership. NYPF is one of the leaders across LGPS administering authorities in terms of communication initiatives and innovative use of technology. Examples of this over 2015/16 include:

- Continued use of the self-service provision, with particular emphasis on encouraging members to check their Career Average Benefits via the online Annual Benefit Statement
- Developed the use of the self-service provision to members with 'deferred benefits' so that online calculations can be done
- Encourage the use of electronic communications via the online self-service provision for members going through the retirement process.
- Practical training sessions for employers
- Dedicated page for pension board pensioner representative on the NYPF website

Administration activity statistics are compiled for national benchmarking purposes and are based on tasks undertaken by the Pension Administration Team; therefore they will not reflect membership numbers reported elsewhere.

## Part 5 – Membership Contributions And Scheme Benefits

### 5.1 Membership

NYCC operates the NYPF for its own employees (excluding Teachers) together with those of the other local authorities within the County area, and certain other bodies eligible to join the Fund, under the terms of the LGPS regulations. The Fund does not cover teachers, police and fire-fighters for which separate statutory arrangements exist.

Membership of the LGPS is not compulsory, although employees who are over 16 years old or over are automatically admitted to the Fund unless they elect otherwise.

Employees therefore have various options to provide a pension in addition to the New State Pension:-

- to be a member of the NYPF
- to purchase a personal pension plan or a stakeholder pension managed by a private sector company

The following table summarises the membership of NYPF over the past 5 years.

<b>Membership Type</b>	<b>31 March 2012</b>	<b>31 March 2013</b>	<b>31 March 2014</b>	<b>31 March 2015</b>	<b>31 March 2016</b>
Current Contributors	27,770	29,036	31,501	35,056	31,748
Deferred Pensions	25,534	27,503	29,490	30,591	32,079
Pensioners receiving Benefits	15,839	16,755	17,668	18,444	19,793

### 5.2 Contributions

The Fund is financed by contributions from both employees and employers, together with income earned from investments. The surplus of income received from these sources, net of benefits and other expenses payable, is invested as described in the Statement of Investment Principles (Appendix C).

The total contributions received for 2015/16 on an accruals basis were £111.7m, and North Yorkshire County Council being the main employer in the Fund contributed £49.2m.

### 5.3 Employer Analysis

At 31 March 2016 there were 125 contributing employer organisations within NYPF including the County Council itself. Full details of all employers can be found in the Statement of Accounts (Appendix A). The following table summarises the number of employers in the fund analysed by scheduled bodies and admitted bodies which

are active (with active members) and ceased (no active members but with some outstanding liabilities).

	Active	Ceased	Total
Scheduled	77	9	86
Admitted Body	48	17	65
<b>Total</b>	<b>125</b>	<b>26</b>	<b>151</b>

## 5.4 Employee Rates

For employee contributions a banded structure has been in place from April 2008 linked to the rate of pensionable pay a member receives. The band ranges were updated in April 2015 as follows:

Band	Range	Contribution rate
1	£0 to £13,600	5.5%
2	£13,601 to £21,200	5.8%
3	£21,201 to £34,400	6.5%
4	£34,401 to £43,500	6.8%
5	£43,501 to £60,700	8.5%
6	£60,701 to £86,000	9.9%
7	£86,001 to £101,200	10.5%
8	£101,201 - £151,800	11.4%
9	Over £151,801	12.5%

The employer has the discretion to decide how often the contribution rate is changed if the pensionable pay of the employee increases or decreases. This will usually be once a year, or where there are contractual changes to an employee's post(s).

Employers' contributions are determined in a cycle every three years by a Triennial Valuation. The Valuation assesses the contributions required to meet the cost of pension benefits payable as they are earned, as well as additional contributions employers may be required to pay to address any deficit relating to previous years. Further details, including a list of each employer's minimum contributions following the 2013 Valuation for the financial years 2014/15, 2015/16 and 2016/17 are shown at [https://www.nypf.org.uk/Documents/Triennial\\_Valuation\\_Report\\_March\\_2013.pdf](https://www.nypf.org.uk/Documents/Triennial_Valuation_Report_March_2013.pdf)

## 5.5 Scheme Benefits

The LGPS is a comprehensive scheme providing a wide range of benefits for members and their families. This summary does not give details of all the benefits provided by the Scheme or of all the specific conditions that must be met before these benefits can be obtained. More detailed information, including the Scheme booklet *A Long Guide to the Local Government Pension Scheme for Employees in England and Wales*, can be found on the North Yorkshire Pension Fund (NYPF)

website at <https://www.nypf.org.uk/formsandguides/schemeguides.shtml>. A paper copy can be requested by ringing the NYPF at County Hall, Northallerton on 01609 536335.

## **Normal Pension Age**

The Normal Pension Age is a member's State Pension Age for both men and women (earlier voluntary retirement allowed from age 55 but benefits are reduced for early payment). However, some members have a protected Normal Pension Age of 65 years.

On retirement, both a pension and a lump sum retirement grant are payable for service up to 31 March 2008. For service from 1 April 2008 only a pension is payable, with no automatic lump sum. A member has the option to convert an amount of pension to a lump sum. Pension and lump sum are related to length of service and pay.

## **Pension (Normal)**

The calculation of pension benefits depends on the dates of membership involved. From 1 April 2014 the LGPS changed to a Career Average Revalued Earnings (CARE) scheme. The pension for membership from 1 April 2014 is worked out as  $\frac{1}{49}^{\text{th}}$  of pensionable pay.

For membership up to 31 March 2014 benefits are worked out on a 'final salary' basis. A normal pension is based on the full time equivalent pensionable pay received in the last year of service, or the better of the two previous years, if this gives a higher figure. Also, applicable from 1 April 2008 members who have a reduction in their pensionable pay in the last 10 years (up to date of retirement) can base benefits on the average of any 3 consecutive years in the last 13 years. Pensions are calculated on a fraction of  $\frac{1}{80}^{\text{th}}$  for each year of membership of the scheme for service up to 31 March 2008 and on  $\frac{1}{60}^{\text{th}}$  for service after 1 April 2008.

## **Pension (Ill Health)**

An ill health pension is based on the full time equivalent pensionable pay received in the last year of service and a split of the  $80^{\text{ths}}$  and  $60^{\text{ths}}$  accrual for membership up to 31 March 2014 as above. A pension of  $\frac{1}{49}^{\text{th}}$  of pensionable pay applies for membership from 1 April 2014 onwards. There are three tiers of ill health benefits depending on whether a member can carry out any employment up to age 65.

**First Tier:** If there is no reasonable prospect of being capable of gainful employment before Normal Pension Age the employee's LGPS pension is enhanced by 100% of the remaining potential pension to Normal Pension Age based on  $\frac{1}{49}^{\text{th}}$  of an 'Assumed Pensionable Pay' figure which is a calculation of the pensionable pay on a prescribed basis for the period between the date of retirement and Normal Pension Age.

**Second Tier:** If it is likely that the employee will be capable of undertaking any gainful employment before Normal Pension Age the employee's LGPS service is enhanced by 25% of the remaining potential pension to Normal Pension Age.

Third Tier: If it is likely that the employee will be capable of undertaking any gainful employment within 3 years of leaving employment the employee receives the payment of benefits built up to the date of leaving with no enhancement but the benefits are only payable for a maximum period of 3 years (though reviewed at 18 months to assess any improvement in the member's health).

### **Lump Sum Retirement Grant**

For service prior to 31 March 2008, the lump sum retirement grant is calculated as  $\frac{3}{80}$ <sup>ths</sup> for each year of service, with an appropriate enhancement in respect of ill health. For service after this date there is no automatic lump sum, however, pension entitlement can be converted to a lump sum at the rate of £1 of pension for £12 of lump sum retirement grant. A maximum lump sum of 25% of the capital value of the benefits accrued in the scheme can be taken.

### **Death Grant**

#### (i) Death in Service

A lump sum death grant usually equal to three times pensionable pay, worked out on a prescribed basis known as 'Assumed Pensionable Pay', would be payable to the member's spouse, or nominee.

If a member has a deferred benefit and / or a pension in payment from a previous period of membership of the scheme, the lump sum death grant will be any lump sum death grant payable in respect of those benefits or the death in service lump sum death grant of three times your **assumed pensionable pay**, whichever is the greater.

#### (ii) Death after Retirement

A death grant is payable in certain circumstances where death occurs after retirement. Retirement pensions are guaranteed for ten years and where death occurs within that period, and the pensioner dies before age 75, a death grant is payable. This provision only applies to a pensioner member who has a period of active membership in the Scheme on or after 1 April 2008. For pensioners who retired prior to this date the guarantee is limited to five years.

#### (iii) Death of a member with Preserved Benefits

A lump sum death grant of three times the preserved annual pension for leavers prior to 1 April 2008, or five times for leavers on or after this date is payable to the member's spouse, or nominee.

If a member was an active member of the LGPS (with North Yorkshire or any other fund) and died in service the death grant payable will be the higher of the death in service lump sum or the combined total of any deferred pensions or pensions already in payment.

## **Spouses, civil partners and nominated cohabiting partner's pension**

Any surviving spouse, cohabiting partner or civil partner is entitled to a pension based on  $\frac{1}{160}$  of the member's final pay, for each year of service up to 31 March 2014. For membership from 1 April 2014 the surviving spouse, cohabiting partner or civil partner is entitled to a pension based on  $\frac{1}{160}$ <sup>th</sup> of career average pensionable pay.

Only members of the scheme, who were active after 31 March 2008 are able to name a cohabiting partner to receive their pension benefits.

The pension available to a cohabiting partner is based on post April 1988 membership only.

## **Children's Pension**

Each child under age 18, or still in full-time education and under age 23, will receive a proportion of the spouse's or civil partner's pension depending on the number of eligible children and whether or not a spouse's or civil partner's pension is payable.

### **Partner with one child:**

Child's pension is  $\frac{1}{320}$ <sup>th</sup> of member's service, multiplied by the pensionable pay plus a pension equal to  $\frac{1}{160}$ <sup>th</sup> of the Assumed Pensionable Pay for each year of membership the member would have built up from the date of death to Normal Pension Age.

### **Partner with more than one child:**

Child's pension is  $\frac{1}{160}$ <sup>th</sup> of the member's service, multiplied by the pensionable pay plus a pension equal to  $\frac{1}{160}$ <sup>th</sup> of the Assumed Pensionable Pay for each year of membership the member would have built up from the date of death to Normal Pension Age. The total children's pension payable is divided by the number of children who are entitled to equal shares.

### **No partner and one child:**

Child's pension is  $\frac{1}{240}$ <sup>th</sup> of the member's service, multiplied by the pensionable pay plus a pension equal to  $\frac{1}{160}$ <sup>th</sup> of the member's Assumed Pensionable Pay for each year of membership the member would have built up from the date of death to Normal Pension Age.



**No partner & more than one child:** Child's pension is  $\frac{1}{120}$ <sup>th</sup> of the member's service, multiplied by the pensionable pay plus a pension equal to  $\frac{1}{160}$ <sup>th</sup> of the Assumed Pensionable Pay for each year of membership the member would have built up from the date of death to Normal Pension Age. The total children's pension payable is divided by the number of children who are entitled to equal shares.

### **Pension Increases**

Pensions are increased in accordance with the Pensions (Increase) Act 1971. All pensions paid from the scheme are protected against inflation, rising in line with the Consumer Price Index.

### **AVCs**

A facility is available for scheme members to make Additional Voluntary Contributions (AVCs). The Pension Fund Committee (PFC) has appointed the Prudential as the nominated provider for this purpose. Further details are available from the Prudential on 0800 032 6674.

## Part 6 – Governance Documentation

The main governance documentation is as follows:

- Statement of Investment Principles
- Governance Compliance Statement
- Funding Strategy Statement
- Communications Policy Statement
- Pension Administration Strategy

A short summary of each Statement is given below, and each full Statement is shown in the Appendices to this report.

### (a) Statement of Investment Principles

The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 require administering authorities to prepare a statement recording the investment policy of the Fund. The full statement is available as Appendix C. The main areas covered by the statement are:

- Investment decision making process
- Types of investments to be held
- Balance between different types of investments
- Risk
- Expected return on assets
- Realisation of investments
- Socially responsible investments
- Shareholder governance
- Stock lending
- Compliance with guidance from the Secretary of State

### (b) Governance Compliance Statement

Under the Statement under the LGPS Regulations 2013 (as amended), an administering authority is required to publish a document describing how the Fund must assess its governance arrangements and compliance with any principles listed in the guidance. This statement is available at Appendix D. The main areas covered by this are:

- Governance arrangements
- Representation and meetings
- Operational procedures
- Key policy / strategy documents
- Assessment of compliance with best practice principles

### (c) Funding Strategy Statement

The Funding Strategy Statement (FSS) has been prepared by in accordance with Regulation 35 of the Local Government Pension Scheme (Administration) Regulations 2008 (as amended) and the guidance papers issued in March 2004 and November 2004 by the Chartered Institute of Public Finance and Accountancy (CIPFA). The full statement is available at Appendix E, and the main purpose is to:

- establish a clear and transparent Fund-specific Strategy which will identify how employers' pension liabilities are best met going forward
- support the regulatory requirement to maintain as nearly constant employers contribution rates as possible
- take a prudent longer-term view of funding those liabilities

In addition to this, the Funding Strategy Statement covers:

- responsibilities of the key parties
- solvency issues and target funding levels
- link to Investment Strategy set out in the Statement of Investment Principles
- identification of risks and counter measures
- method and assumptions and results of the 2013 Actuarial Valuation

A revised Funding Strategy Statement will be issued following the 2016 Actuarial Valuation.

### (d) Communications Policy Statement

This statement sets out the communication strategy for communication with members, members' representatives, prospective members and employing authorities; and for the promotion of the Scheme to prospective members and their employing authorities. The latest Communications Policy Statement is shown at Appendix F.

### (e) Pension Administration Strategy

This document sets out the administration protocols that have been agreed between the Fund and its employers. It includes the responsibilities and duties of the Employer and NYPF, performance levels, and communications. The latest Pension Administration Strategy is shown at Appendix H.

## Part 7 – Training

### 7.1 Public Sector Pensions – Finance Knowledge and Skills

The PFC recognises the importance of ensuring that all Members and officers charged with the financial management, governance and decision-making with regard to the pension scheme are fully equipped with the knowledge and skills to discharge their duties and responsibilities. The PFC also seeks to ensure that those Members and officers are both capable and experienced by making available the training necessary for them to acquire and maintain the appropriate level of expertise, knowledge and skills.

Following the issue of CIPFA guidance “Pensions Finance Knowledge and Skills Frameworks” the PFC provides routes through which the recommended knowledge and skills set out in the guidance may be acquired, as described below.

### 7.2. Training for Pension Fund Committee Members and Officers

(i) Internal

Two Investment Strategy Workshops and eight investment manager meetings were held throughout the year, all of which were well attended by PFC Members and officers of the Fund.

During the year Members and officers also made use of the CIPFA Knowledge & Skills resource library and accessed the Trustee Needs Analysis (TNA) where appropriate, which is aimed at identifying gaps in knowledge and skills, as a complement to alternative training resources.

(ii) Externally Provided

In addition to the training provided through Workshops as described above, Members and officers are encouraged to attend courses, conferences and other events supplied by organisations other than the Council. These events provide a useful source of knowledge and guidance from speakers who are experts in their field. Attendance at these events is recorded and reported to the PFC each quarter.

Events attended by PFC Members during 2015/16 were:

Event	Place	Date
NAPF Local Authority Conference	Gloucestershire	18 – 20 May 2015
LGC Investment Summit	Newport	10 – 11 September 2015
NAPF Annual Conference	Liverpool	14 – 16 October 2015
NAPF Investment Conference	Edinburgh	9 – 11 March 2016

## Part 8 – Glossary And Contact Details

### ACTIVE MEMBER:

Current employee who is contributing to a pension scheme.

### ACTUARY:

An independent professional who advises the Council on the financial position of the Fund. Every three years the actuary values the assets and liabilities of the Fund and determines the funding level and the employers' contribution rates.

### ADDITIONAL VOLUNTARY CONTRIBUTIONS (AVC):

An option available to active scheme members to secure additional pension benefits by making regular contributions to separately held investment funds managed by the Fund's AVC provider.

### ADMINISTERING AUTHORITY:

North Yorkshire County Council as Administering Authority is responsible for the administration of the North Yorkshire Pension Fund (NYPF).

### ADMITTED BODY:

An organisation, whose staff can become members of the Fund by virtue of an admission agreement made between the Council and the organisation. It enables contractors who take on the Council's services with employees transferring, to offer those staff continued membership of the Fund.

### ALTERNATIVES:

An alternative investment is an asset that is not one of the conventional investment types, such as stocks, bonds and cash. Alternative investments include private equity, hedge funds, managed futures, real estate, commodities and derivatives contracts

### ASSET ALLOCATION:

The apportionment of a fund's assets between different types of investments (or asset classes). The long-term strategic asset allocation of a Fund will reflect the Fund's investment objectives.

### BENCHMARK:

A measure against which the investment policy or performance of an investment manager can be compared.

### CARE (Career Average Revalued Earnings)

From 1 April 2014, the LGPS changed from a final salary scheme to a CARE scheme. It is still a defined benefit scheme but benefits built up from April 2014 are worked out using a member's pay each scheme year rather than the final salary. The pension earned each scheme year is added to the member's pension account and inflation is then added to the pension built up in the account so it keeps its value.

### DEFERRED MEMBERS:

Scheme members, who have left employment or ceased to be an active member of the scheme whilst remaining in employment, but retain an entitlement to a pension from the scheme.

#### **DEFINED BENEFIT SCHEME:**

A type of pension scheme, where the pension that will ultimately be paid to the employee is fixed in advance, and not impacted by investment returns. It is the responsibility of the sponsoring organisation to ensure that sufficient assets are set aside to meet the pension promised.

#### **DIVERSIFIED GROWTH FUNDS (DGF):**

An alternative way of investing in shares, bonds, property and other asset classes.

#### **EMPLOYER CONTRIBUTION RATES:**

The percentage of the salary of employees that employers pay as a contribution towards the employees' pension.

#### **EQUITIES:**

Ordinary shares in UK and overseas companies traded on a stock exchange. Shareholders have an interest in the profits of the company and are entitled to vote at shareholders' meetings.

#### **FIXED INTEREST SECURITIES:**

Investments, mainly in government stocks, which guarantee a fixed rate of interest. The securities represent loans which are repayable at a future date but which can be traded on a recognised stock exchange in the meantime.

#### **INDEX:**

A calculation of the average price of shares, bonds, or other assets in a specified market to provide an indication of the average performance and general trends in the market.

#### **POOLED FUNDS:**

Funds which manage the investments of more than one investor on a collective basis. Each investor is allocated units which are revalued at regular intervals. Income from these investments is normally returned to the pooled fund and increases the value of the units.

#### **RETURN:**

The total gain from holding an investment over a given period, including income and increase or decrease in market value.

#### **SCHEDULED BODY:**

An organisation that has the right to become a member of the Local Government Pension Scheme under the scheme regulations. Such an organisation does not need to be admitted, as its right to membership is automatic.

#### **THE PENSIONS ADVISORY SERVICE (TPAS)**

TPAS is an independent non-profit organisation that provides information and guidance on all areas of the pensions industry. They also help any member of the public who has a problem, complaint or dispute with their occupational or private pension arrangement

#### **UNREALISED GAINS/LOSSES:**

The increase or decrease in the market value of investments held by the fund since the date of their purchase.

## Contact Information

### **North Yorkshire Pension Fund**

County Hall  
Northallerton  
North Yorkshire  
DL7 8AL

**Telephone:** Pensions Help & Information Line on 01609 536335

**Email:** [pensions@northyorks.gov.uk](mailto:pensions@northyorks.gov.uk)

website: [www.nypf.org.uk](http://www.nypf.org.uk)

### **The Pensions Advisory Service (TPAS)**

TPAS  
11 Belgrave Road  
London  
SW1V 1RB

**Telephone:** The Pensions Helpline: 0845 601 2923

**Email:** [enquiries@pensionsadvisoryservice.org.uk](mailto:enquiries@pensionsadvisoryservice.org.uk).

website: [www.pensionsadvisoryservice.org.uk](http://www.pensionsadvisoryservice.org.uk)

## Statement of responsibilities for the financial statements

Responsibility for the Financial Statements, which form part of this Annual Report, is set out below.

a) The Administering Authority

The Administering Authority is North Yorkshire County Council. The Administering Authority is required to:

- make arrangements for the proper administration of the financial affairs of the Fund and to secure that an officer has the responsibility for the administration of those affairs. In this Authority, that officer is the Treasurer;
- manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets; and
- approve the Statement of Accounts.

b) Treasurer

The Treasurer is responsible for the preparation of the Fund's Financial Statements in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom Based on International Reporting Standards (the Code). This document includes the financial statements for the Pension Fund only. The financial statements of North Yorkshire County Council are published separately.

In preparing these financial statements, the Treasurer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent; and
- complied with the Code.

The Treasurer has also:

- kept proper accounting records, which were up to date; and
- taken responsible steps for the prevention and detection of fraud and other irregularities.

### Certificate

I hereby certify that the following Annual Report and Accounts give a true and fair view of the financial position of the North Yorkshire Pension Fund as at 31 March 2016 and its income and expenditure for the financial year then ended.

Gary Fielding  
Treasurer  
North Yorkshire Pension Fund  
September 2016



**NORTH YORKSHIRE PENSION FUND**  
**FUND ACCOUNT FOR THE YEAR ENDED 31 MARCH 2016**

2014/15		2015/16	
£000		£000	£000
	<b>CONTRIBUTIONS AND BENEFITS</b>		
	<b>Contributions</b>		
56,902	Employers - Normal	57,626	
35,822	- Deficit	25,765	
2,444	- Early Retirement Costs Recharged	2,572	
25,075	Employees - Normal	25,492	
248	- Additional Voluntary	233	
<u>120,491</u>	<b>Total Contributions Receivable (Note 7)</b>		111,688
6,663	<b>Transfers In (Note 8)</b>		8,680
	<b>Less</b>		
	<b>Benefits</b>		
(69,996)	Pensions	(73,274)	
(20,491)	Commutation and Lump Sum Retirement Benefits	(23,176)	
(1,874)	Lump Sums Death Benefits	(2,282)	
<u>(92,361)</u>	<b>Total Benefits Payable (Note 9)</b>		(98,732)
	<b>Leavers</b>		
(138)	Refunds to Members Leaving Service	(364)	
0	Payments for Members Joining State Scheme	0	
<u>(40,840)</u>	Transfers Out	<u>(3,603)</u>	
(40,978)	<b>Total Payments on Account of Leavers (Note 10)</b>		(3,967)
(2,114)	<b>Management Expenses (Note 11)</b>		(1,829)
<u>(8,299)</u>	<b>Net Additions From Dealings With Members</b>		<u>15,840</u>
	<b>RETURNS ON INVESTMENTS</b>		
21,943	Investment Income (Note 12)		16,963
(390)	Taxation (Note 13)		(290)
(4,943)	Investment Management Cost (Note 11)		(7,968)
308,342	Change in market value of investments (Note 14a)		(6,581)
<u>324,952</u>	<b>Net Returns On Investments</b>		<u>2,124</u>
316,653	<b>Net Increase in the Fund During the Year</b>		17,964
2,083,216	<b>Opening Net Assets of the Fund</b>		2,399,869
<u>2,399,869</u>	<b>Closing Net Assets of the Fund</b>		<u>2,417,833</u>

## NORTH YORKSHIRE PENSION FUND - NET ASSETS STATEMENT

31 March 2015 £000		31 March 2016 £000
	<b>INVESTMENT ASSETS (Notes 15 &amp; 16)</b>	
161,287	Fixed Interest Securities	341,598
701,918	Equities	488,055
1,335,586	Pooled Investments	1,391,947
150,011	Pooled Property Investments	176,463
82	Private Equity	82
2,348,884		2,398,145
27,437	Cash Deposits	8,339
5,327	Investment Debtors	13,584
2,381,648	<b>TOTAL INVESTMENT ASSETS</b>	2,420,068
	<b>INVESTMENT LIABILITIES (Notes 15 &amp; 16)</b>	
0	Derivative Contracts - Forward Currency Contracts	0
(1,123)	Investment Creditors	(10,771)
(1,123)	<b>TOTAL INVESTMENT LIABILITIES</b>	(10,771)
2,380,525	<b>NET INVESTMENT ASSETS</b>	2,409,297
	<b>CURRENT ASSETS</b>	
9,841	Contributions due from employers	7,612
242	Other Non-Investment Debtors	903
12,049	Cash	3,780
22,132	<b>TOTAL CURRENT ASSETS</b>	12,295
	<b>CURRENT LIABILITIES</b>	
(2,788)	Non-investment creditors	(3,759)
(2,788)	<b>TOTAL CURRENT LIABILITIES</b>	(3,759)
2,399,869	<b>TOTAL NET ASSETS (Note 16)</b>	2,417,833

The accounts summarise the transactions of the Fund and deal with the net assets. They do not take account of the obligations to pay pensions and benefits which fall after the end of the Fund year.

**NOTES TO THE NORTH YORKSHIRE PENSION FUND ACCOUNTS**  
**FOR THE YEAR ENDED 31 MARCH 2016**

**1. Description of the Fund**

The North Yorkshire Pension Fund (NYPF) is part of the Local Government Pension Scheme (LGPS) and is administered by North Yorkshire County Council (NYCC). The County Council is the reporting entity for the Fund.

The following description of the Fund is a summary only. For more detail, refer to the NYPF Annual Report 2015/16 and the statutory powers underpinning the scheme, namely the Public Service Pensions Act 2013 and the Local Government Pension Scheme (LGPS) Regulations.

**a) General**

The Scheme is governed by the Public Service Pensions Act 2013 and is administered in accordance with the following secondary legislation:

- the LGPS Regulations 2013 (as amended)
- the LGPS (Transitional Provisions, Savings and Amendment) Regulations 2014 (as amended)
- the LGPS (Management and Investment of Funds) Regulations 2009

It is a contributory defined benefit pension scheme administered by NYCC to provide pensions and other benefits for pensionable employees of NYCC, other local authorities in North Yorkshire and a range of other scheduled and admitted bodies within the county area. Teachers, police officers and fire fighters are not included as they come within other national pension schemes.

The Fund is overseen by the Pension Fund Committee, which is a committee of NYCC.

**b) Membership**

Membership of the LGPS is voluntary and employees are free to choose whether to join the Scheme, remain in the Scheme or make their own personal arrangements outside the Scheme.

Organisations participating in NYPF include:

- scheduled bodies, which are local authorities and similar bodies whose staff are automatically entitled to be members of the Fund
- admitted bodies, which are other organisations that participate in the fund under an admission agreement between the Fund and the relevant organisation. Admitted bodies include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the private sector.

At 31 March 2016 there were 125 contributing employer organisations within NYPF including the County Council itself, these are detailed below

## 77 Scheduled Bodies

Ainsty 2008 Internal Drainage Board  
Archbishop Holgate's School  
Askham Bryan College  
Chief Constable - North Yorkshire Police Force  
City of York Council  
Craven College  
Craven District Council  
Easingwold Town Council  
Filey Town Council  
Foss Internal Drainage Board  
Fulford Parish Council  
Glusburn Parish Council  
Great Ayton Parish Council  
Hambleton District Council  
Harrogate Borough Council  
Haxby Town Council  
Hunmanby Parish Council  
Knaresborough Town Council  
Malton Town Council  
North Yorkshire Moors National Park  
North Yorkshire County Council  
North Yorkshire Fire & Rescue Authority  
North Yorkshire Police & Crime Commissioner  
Northallerton / Romanby Burial Board  
Northallerton Town Council  
Norton on Derwent Town Council  
Pickering Town Council  
Riccall Parish Council  
Richmond Town Council  
Richmondshire District Council  
Ripon City Council  
Ryedale District Council  
Scarborough Borough Council  
Scarborough Sixth Form College  
Selby College  
Selby District Council  
Selby Town Council  
Skipton Town Council  
Sutton in Craven Parish Council  
Tadcaster Town Council  
Thornton (Vale of Pickering) IDB  
Whitby Town Council  
York College  
Yorkshire Dales National Park

Great Smeaton Academy Primary School  
Huntington Primary Academy  
Norton College  
Outwood Academy  
Rossett School  
Stokesley School Academy  
The Grove Academy  
The Woodlands Academy  
Thomas Hinderwell Primary Academy

## ACADEMY TRUSTS

Craven Education Trust  
- The Skipton Academy  
Bishop Wheeler Academy Trust Bodies  
- Mary's RC School  
- St Stephen's RC School  
- St. Joseph's School  
Ebor Academy Trust  
- Brotherton and Byram School  
- Haxby Road Academy  
- Robert Wilkinson Primary Academy  
Enquire Learning Trust  
- Roseberry Academy  
Hope Learning Trust  
- Manor Academy  
- Poppleton Ousebank School  
Northern Star Academy Trust  
- Harrogate High  
- New Park Academy  
- Skipton Girls High School  
Red Kite Learning Trust  
- Harrogate Grammar  
- Oatlands Junior School  
- Western CP School  
South Craven Academy Trust  
- South Craven School  
YA Collaboration Trust  
- Askwith School  
- Bilton Grange School  
- Lothersdale Schools  
Yorkshire Causeway Trust  
- All Saints CE School  
- Richard Taylor School  
- St Aidan's CE School  
- St Peter's CE Primary School

## 48 Admitted Bodies

Be Independent	Mellors
Betterclean Services	Northern Care
Bulloughs Cleaning Ltd	NYBEP
Catering Academy Ltd	OCS Group UL Ltd
Chartwells Compass	Premier Support Services
Churchill Security	Richmondshire Leisure
Community Leisure	Ringway
Consultant Services Group	Sanctuary Housing Association
Craven Housing	Sewell Facilities Management
Dewent Facilities Management	Sheffield International Venues
Dolce Ltd	Sports and Leisure Management
Elite	Springfield Home Care
Enterprise	Streamline Taxis
Explore York Libraries and Archives	Superclean
Grosvenor Facilities Management	University of Hull
Housing and Care 21	Veritau Ltd
Human Support Group	Veritau North Yorkshire Ltd
Hutchison Catering	Welcome to Yorkshire
Interserve	Wigan Leisure & Culture Trust
ISS Mediclean Ltd	York Archaeological Trust
Jacobs UK Ltd	York Museums & Gallery Trust
Joseph Rowntree Trust	York St John University
Lifeways Community Care Ltd	Yorkshire Coast Homes
Make It York	Yorkshire Housing Ltd

Active, pensioner and deferred pensioner numbers, split between NYCC as the Administering Authority and all other employers were as follows:

	31 March 2016	31 March 2015
	No	No
Number of Employers with Active Members	125	107
Employees in the Fund		
NYCC	20,497	21,931
Other employers	13,493	13,125
Total	<u>33,990</u>	<u>35,056</u>
Pensioners		
NYCC	10,623	9,961
Other employers	9,087	8,483
Total	<u>19,710</u>	<u>18,444</u>
Deferred pensioners		
NYCC	19,560	18,829
Other employers	12,409	11,762
Total	<u>31,969</u>	<u>30,591</u>

### c) Funding

Benefits are funded by contributions and investment earnings. Contributions are made by active members of the Fund in accordance with the LGPS Regulations 2013 and range from 5.5% to 12.5% of pensionable pay for the financial year ended 31 March 2016. Employee contributions are matched by employers' contributions which are set based on triennial actuarial funding valuations. The last such valuation was at 31 March 2013 and details of the rates for individual employers are available on the Fund's website.

### d) Benefits

Prior to 1 April 2014 pension benefits under the LGPS up to 31 March 2014 are based on final pensionable pay and length of pensionable service. For service up to 31 March 2008 each year worked is worth 1/80<sup>th</sup> of final pensionable salary, an automatic lump sum of three times salary is payable, and part of the annual pension can be exchanged for a one-off tax free cash payment at the rate of £12 lump sum for each £1 pension given up. For service from 1 April 2008 each year worked is worth 1/60<sup>th</sup> of final pensionable salary, there is no automatic lump sum, and part of the annual pension can be exchanged at the same rate as for service up to 31 March 2008.

From 1 April 2014 the scheme became a career average scheme whereby members accrue benefits based on their pensionable pay in that year at an accrual rate of 1/49<sup>th</sup>. Accrued pension is uprated annually in line with CPI.

There are a range of other benefits provided under the Scheme including early retirement, disability pensions and death benefits. For more details please refer to the Publications section on the Fund's website.

## 2. Basis of Preparation

The Statement of Accounts summarises the Fund's transactions for the 2015/16 financial year and its year end position as at 31 March 2016. The accounts have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2015/16 which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The accounts summarise the transactions of the Fund and report on the net assets available to pay pension benefits. The Accounts do not take account of obligations to pay pensions and benefits which fall due after the end of the financial year.

## 3. Summary of Significant Accounting Policies

### Fund Account – Revenue Recognition

#### a) Contribution Income

Normal contributions, both from the members and from the employer, are accounted for on an accruals basis at the rate recommended by the Fund's Actuary in the payroll period to which they relate.

Employer deficit funding contributions are accounted for in the period in which they are payable under the schedule of contributions set by the Actuary or on receipt if earlier than the due date.

Employers' augmentation contributions and pension strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current asset. Amounts due in future years are classed as long term assets.

## **b) Transfers To and From Other Schemes**

Transfer values represent the amounts received and paid during the year for members who have either joined or left the Fund during the financial year and are calculated in accordance with LGPS Regulations (see notes 8 and 10).

Individual Transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions or other defined contribution arrangements to purchase scheme benefits are accounted for on a receipts basis and are included in Transfers In (see note 8).

Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

## **c) Investment Income**

Interest income is recognised in the Fund as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination. Income includes the amortisation of any discount or premium, transaction costs or other differences between the initial cost of the instrument and its value at maturity calculated on an effective interest rate basis.

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the Net Assets Statement as a current asset.

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the reporting period is disclosed in the Net Asset Statement as a current asset.

Changes in the net market value of investments are recognised as income and comprise all realised and unrealised profits/losses during the year.

## **Fund Account – Expense Items**

### **d) Benefits Payable**

Pensions and lump sum benefits payable include all amounts known to be due as at the financial year end. Any amounts due but unpaid are disclosed in the Net Assets Statement as current liabilities.

### **e) Taxation**

The Fund is a registered public service scheme under Section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a Fund expense as it arises.

### **f) Administrative Expenses and Oversight and Governance Costs**

All administrative expenses, oversight and governance costs are accounted for on an accruals basis. All associated staff costs are charged to the Fund. Management, accommodation and other overheads borne by NYCC are apportioned to the Fund in accordance with NYCC policy.

## **g) Investment Management Expenses**

All investment management expenses are accounted for on an accruals basis.

Fees of the external investment managers are set out in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or reduce as the value of these investments change.

In addition the Fund has negotiated with the following managers that an element of their fee will be performance related:

- Baillie Gifford & Co - Global Equities
- FIL Pensions Management (Fidelity) - Global (ex-UK) Equities
- Standard Life Investments – UK Equities

## **Net Assets Statement**

### **h) Assets**

Assets are included in the Net Asset Statement on a fair value basis as at the reporting date. An asset is recognised in the Net Asset Statement on the date the Fund becomes party to the contractual acquisition of the asset. From this date any gains or losses arising from the fair value of the asset are recognised by the Fund.

The values of investments as shown in the Net Assets Statement have been determined as follows:

- the value of investments for which there are readily available market prices are determined by the bid market prices
- fixed interest securities are recorded at net market value based on prevailing yields
- interests in limited partnerships are based on the net asset value ascertained from periodic valuations provided by those controlling the partnership
- pooled investment vehicles are valued at closing bid price if both bid and offer prices are published, otherwise at the closing single price. In the case of pooled investment vehicles that are accumulation funds, the change in market value also includes income which is reinvested in the Fund, net of applicable withholding tax
- the value of assets held within limited partnerships are based on periodic valuations provided by those controlling the partnership

### **i) Foreign Currency Transactions**

Dividends, interest and purchases and sales of investments in foreign currencies have been accounted for at the spot market rates at the date of transaction. End of year spot market exchange rates are used to value cash balances held in foreign currency bank accounts, market values of overseas investment and purchases and sales outstanding at the end of the reporting period.

### **j) Derivatives**

The Fund uses derivative financial instruments to manage its exposure to specific risks arising from its investment activities. The Fund does not hold derivatives for speculative purposes.



Derivative contract assets are valued at bid prices and liabilities at offer prices. Changes in the value of derivative contracts are included as a change in market value.

The value of forward currency contracts is based on market forward exchange rates at the year end and determined as the gain or loss that would arise if the outstanding contract were matched at the year end with an equal and opposite contract.

#### **k) Cash and Cash Equivalents**

Cash comprises cash in hand and demand deposits and includes amounts held by the Fund's external managers.

Cash equivalents are short term, highly liquid investments that are readily convertible into known amounts of cash and that are subject to minimal risk of changes in value.

#### **l) Liabilities**

The Fund recognises liabilities at fair value as at the reporting date. A liability is recognised in the Net Asset Statement on the date the Fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the Fund.

#### **m) Actuarial Present Value of Promised Retirement Benefits**

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the Fund's Actuary in accordance with the requirements of IAS19 and relevant actuarial standards. As permitted under the Code, the Fund has opted to disclose the actuarial present value of promised retirement benefits by way of an **Appendix** to these statements.

#### **n) Additional Voluntary Contributions**

NYPF provides an Additional voluntary contribution (AVC) scheme for its members, the assets of which are invested separately from those of the Fund. The fund has appointed Prudential as its AVC provider. AVCs are paid to the AVC provider by employers and are specifically for providing additional benefits for individual contributors. Each AVC contributor receives an annual statement showing the amount held in their account and the movements in the year.

AVCs are not included in the Accounts in accordance with Section 4(2)(b) of the LGPS (Management and Investment of Funds) Regulations 2009 (SI 2009/3093) but are disclosed as a note only (**Note 22**).

### **4. Critical Judgement in Applying Accounting Policies**

#### **Unquoted Private Equity Investments**

It is important to recognise the highly subjective nature of determining the fair value of private equity investments. They are inherently based on forward looking estimates and judgements involving many factors. Unquoted private equities are valued by the investment manager using guidelines set out by the British Venture Capital Association. The value of unquoted private equities at 31 March 2016 was £82k (31 March 2015, £82k).

#### **Pension Fund Liability**

The Fund's liability is calculated every three years by the Actuary, with annual updates in the intervening years. The methodology used is in line with accepted guidelines and in accordance with IAS19. Assumptions underpinning the valuations are agreed with the Actuary and are summarised in **Note 18**. This estimate is subject to significant variances based on changes to the underlying assumptions.

## 5. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

These Accounts require management to make judgements, estimates and assumptions that affect the amounts reported for assets and liabilities at the balance sheet date and the for revenue and expenses during the year. Estimates are made taking into account historical experience, current trends and other relevant factors. However, the nature of estimation means that the actual outcomes could differ from those based on these assumptions and estimates.

The item in the Net Assets Statement as at 31 March 2016 for which there is a significant risk of material adjustment being required is the actuarial present value of promised retirement benefits, which is based on assumptions on the discount rate, salary increases, retirement ages, mortality rates and the return on investments.

The effects of changing individual assumptions on the value of pension liabilities can be measured. A 0.1% increase in the discount rate would reduce liabilities by 1.8%, a 0.1% increase in inflation would increase liabilities by 1.8%, and an increase in life expectancy of one year would increase liabilities by 2.8%.

## 6. Events After the Reporting Date

These are events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the financial statements are approved. They can be either those that provide evidence of conditions that existed at the end of the reporting period or those that are indicative of conditions arising after the end of the reporting period.

## 7. Contributions Receivable

	2015/16 £000	2014/15 £000
Contributions Receivable		
North Yorkshire County Council	49,156	48,239
Other Scheduled Bodies	55,521	65,235
Admitted Bodies	7,011	7,017
	<u>111,688</u>	<u>120,491</u>

## 8. Transfers In from Other Pension Funds

All Transfers In were individual transfers. There were no group transfers during the year.

## 9. Benefits Payable

	2015/16 £000	2014/15 £000
Benefits Payable		
North Yorkshire County Council	42,069	39,268
Other scheduled bodies	49,115	47,440
Admitted bodies	7,548	5,653
	<u>98,732</u>	<u>92,361</u>

## 10. Payments To and On Account of Leavers

All payments were in relation to individual members. There were no group transfers during the year.

## 11. Management Expenses

	2015/16	2014/15
	£000	£000
Administrative Costs	1,412	1,519
Investment Management Costs	7,968	4,943
Oversight and Governance Costs	417	595
	<u>9,797</u>	<u>7,057</u>

Investment Management Costs includes £3,947k (2014/15: £1,177k) in respect of performance related fees payable to the Fund's investment managers and £644k in respect of transaction costs (2014/15: £725k).

In addition to these costs, indirect costs are incurred through the bid-offer spread on investments sales and purchases. These are reflected in the cost of acquisitions and in the proceeds from the sales of investments (see **Note 14a**).

## 12. Investment Income

	2015/16	2014/15
	£000	£000
Fixed Interest and Index Linked Securities	2,301	2,094
Dividends from Equities	12,683	18,186
Pooled Property Investments	1,265	1,066
Pooled Investments - Other Managed Funds	63	0
Interest on Cash Deposits	81	50
Other	570	547
	<u>16,963</u>	<u>21,943</u>

## 13. Taxes on Income

	£000	£000
Withholding Tax on Dividends	<u>290</u>	<u>390</u>

## 14. Investments

### a) Reconciliation of Movements in Investments and Derivatives

	Value at 31 March 2016	Change in market value at 31 March 2016	Sales proceeds and derivative receipts	Purchases at cost and derivative payments	Value at 1 April 2015
	£000	£000	£000	£000	£000
Fixed Interest	341,598	14,473	(660,265)	826,103	161,287
Equities	488,055	(24,619)	(418,664)	229,420	701,918
Pooled Funds	1,391,947	(14,349)	(270,622)	341,332	1,335,586
Pooled Property	176,463	17,914	0	8,538	150,011
Private Equity	82		0	0	82
Derivative Contracts	0				0
Total Invested	<u>2,398,145</u>	<u>(6,581)</u>	<u>(1,349,551)</u>	<u>1,405,393</u>	<u>2,348,884</u>
Cash Deposits	8,339				27,437
Net Investment Debtors	2,813	(1,391)			4,204
Net Investment Assets	<u>2,409,297</u>	<u>(7,972)</u>			<u>2,380,525</u>

	Value at 31 March 2015	Change in market value at 31 March 2015	Sales proceeds and derivative receipts	Purchases at cost and derivative payments	Value at 1 April 2014
	£000	£000	£000	£000	£000
Fixed Interest	161,287	36,090	(482,958)	536,731	71,424
Equities	701,918	48,328	(434,593)	345,590	742,593
Pooled Funds	1,335,586	204,266	(30,997)	21,000	1,141,317
Pooled Property	150,011	19,724	0	31,695	98,592
Private Equity	82	(66)	(110)	0	258
Derivative Contracts	0	0	23	0	(23)
Total Invested	<u>2,348,884</u>	<u>308,342</u>	<u>(948,635)</u>	<u>935,016</u>	<u>2,054,161</u>
Cash Deposits	27,437				12,185
Net Investment Debtors	4,204	1,023			3,181
Net Investment Assets	<u>2,380,525</u>	<u>309,365</u>			<u>2,069,527</u>

Transaction costs incurred during the year amounted to £644k (2014/15 £725k). In addition to these costs, indirect costs are incurred through the bid-offer spread on investment purchases and sales.

**b) Analysis of Investments (excluding derivative contracts)**

	<b>2015/16</b>	<b>2014/15</b>
	£000	£000
Fixed Interest Securities		
UK Public Sector Quoted	<u>341,598</u>	<u>161,287</u>
Equities		
UK Quoted	274,721	347,559
Overseas Quoted	<u>213,334</u>	<u>354,359</u>
	<u>488,055</u>	<u>701,918</u>
Pooled Investments		
UK Equity	65,403	51,806
UK Property	176,463	150,011
UK Fixed Income	-	210,996
Overseas Equity	950,427	700,624
Overseas Fixed Income	<u>129,395</u>	<u>172,333</u>
	<u>1,321,688</u>	<u>1,285,770</u>
Diversified Growth Funds - UK	<u>246,722</u>	<u>199,827</u>
Private Equity - UK	<u>82</u>	<u>82</u>
Total Investments (excl Derivatives)	<u>2,398,145</u>	<u>2,348,884</u>
Cash Deposits	8,339	27,437
Net Investment Debtors	2,813	4,204
Net Investment Assets	<u>2,409,297</u>	<u>2,380,525</u>

### c) Investments analysed by Fund Manager

	£000	%	£000	%
Baillie Gifford & Co. - Global Alpha	445,906	18.4	412,227	17.2
Baillie Gifford & Co. - LTGG	303,055	12.5	273,839	11.4
Fidelity International	259,850	10.7	430,200	17.9
Standard Life Investments - Equities	279,634	11.6	357,560	14.9
Standard Life Investments - DGF	137,312	5.7	91,376	3.8
ECM Asset Management	129,394	5.4	130,081	5.4
Amundi Asset Management	0	0.0	253,248	10.6
Hermes Property Unit Trust	32,113	1.3	29,574	1.2
Legal & General	60,029	2.5	54,398	2.3
Threadneedle	84,911	3.5	66,628	2.8
M&G Investments	342,475	14.2	172,862	7.2
Newton Investments	109,409	4.5	108,451	4.5
Dodge & Cox	104,730	4.3	0	0.0
Veritas	120,397	5.0	0	0.0
Currency Hedging	(1)	0.0	(1)	0.0
Yorks & Humber Equity Fund	82	0.0	82	0.0
Internally Managed (cash and net debtors)	8,537	0.4	19,344	0.8
	<u>2,417,833</u>	<u>100.00</u>	<u>2,399,869</u>	<u>100.00</u>

The investments with Baillie Gifford, ECM Asset Management and Standard Life Investments- DGF each represent more than 5% of net assets. These investments are in pooled funds. All other investments are either below 5% or constitute a portfolio of segregated assets.

### d) Stock Lending

The Fund has not released stock to a third party under a stock lending arrangement within a regulated market at this period end or in any previous years.

## 15. Analysis of Derivatives

The Fund does not hold derivatives.

## 16. Financial Instruments

### a) Classification of Financial Instruments

Accounting policies describe how different asset classes of financial instruments are measured, and how income and expenses, including fair value gains and losses, are recognised. The following table summarises the carrying amounts of financial assets and liabilities by category.

31 March 2015			31 March 2016		
Designated as fair value through profit & loss	Loans & Receivables	Financial liabilities amortised at cost	Designated as fair value through profit & loss	Loans & Receivables	Financial liabilities amortised at cost
£000	£000	£000	£000	£000	£000
			<b>Assets</b>		
161,287			Fixed Interest Securities	341,598	
701,918			Equities	488,055	
1,135,759			Pooled Investments	1,145,224	
150,011			Pooled Property	176,463	
199,827			Diversified Growth Funds	246,722	
82			Private Equity	82	
			Derivative contracts		
	39,486		Cash		12,120
5,327			Investment Debtors	13,584	-
	10,083		Non Investment Debtors		8,515
<u>2,354,211</u>	<u>49,569</u>	<u>-</u>	<u>2,411,728</u>	<u>20,635</u>	<u>-</u>
			<b>Liabilities</b>		
-			Derivative Contracts	-	
1,123			Investment Creditors	10,771	
		2,788	Non Investment Creditors		3,759
<u>1,123</u>	<u>-</u>	<u>2,788</u>	<u>10,771</u>	<u>-</u>	<u>3,759</u>
<u>2,353,088</u>	<u>49,569</u>	<u>(2,788)</u>	<u>2,400,957</u>	<u>20,635</u>	<u>(3,759)</u>

## b) Net Gains and Losses on Financial Instruments

	2015/16	2014/15
	£000	£000
Fair Value Through Profit & Loss	(6,581)	308,342
Loans and Receivables	(20,489)	16,275
	<u>(27,070)</u>	<u>324,617</u>

## c) Valuation of Financial Instruments Carried at Fair Value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values.

### Level 1

Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets and liabilities. Products classified as Level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts.

Listed investments are shown at bid prices. The bid value of the investment is based on the bid market quotation of the relevant stock exchange.

## Level 2

Financial instruments at Level 2 are those where quoted market prices are not available, for example where an instrument is traded in a market that is not considered to be active or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

## Level 3

Financial instruments at Level 3 are those where at least one input that could have a significant effect in the instrument's valuation is not based on observable market data. Such instruments would include unquoted equity investments, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The value of the investment in private equity is based on a valuation provided by the manager of the fund in which NYPF has invested. This valuation has been prepared in accordance with the British Venture Capital Association guidelines. Formal valuations are undertaken annually as at the end of December.

The following table provides an analysis of the assets and liabilities of the Fund grouped into Levels 1 to 3, based on the level at which the fair value is observable.

<b>Values at 31 March 2016</b>	Quoted Market Price	Using Observable Inputs	With Significant Unobservable Inputs	Total £000
	Level 1 £000	Level 2 £000	Level 3 £000	
<b>Assets</b>				
Fair Value through Profit & Loss	2,411,646		82	2,411,728
Loans and Receivables	20,635			20,635
	<u>2,432,281</u>	<u>-</u>	<u>82</u>	<u>2,432,363</u>
<b>Liabilities</b>				
Fair Value through Profit & Loss	10,771			10,771
Liabilities at Amortised Cost	3,759			3,759
	<u>14,530</u>	<u>-</u>	<u>-</u>	<u>14,530</u>
Net Assets	<u>2,417,751</u>	<u>-</u>	<u>82</u>	<u>2,417,833</u>



Values at 31 March 2015	Quoted Market Price	Using Observable Inputs	With Significant Unobservable Inputs	Total £000
	Level 1 £000	Level 2 £000	Level 3 £000	
<b>Assets</b>				
Fair Value through Profit & Loss	2,354,129		82	2,354,211
Loans and Receivables	49,569			49,569
	<u>2,403,698</u>	<u>-</u>	<u>82</u>	<u>2,403,780</u>
<b>Liabilities</b>				
Fair Value through Profit & Loss	1,123			1,123
Liabilities at Amortised Cost	2,788			2,788
	<u>3,911</u>	<u>-</u>	<u>-</u>	<u>3,911</u>
Net Assets	<u>2,399,787</u>	<u>-</u>	<u>82</u>	<u>2,399,869</u>

## 17. Nature and Extent of Risks Arising from Financial Instruments

### Risk and Risk Management

The Fund's primary long term risk is that the Fund's assets will fall short of its liabilities (i.e. promised benefits payable to members). Therefore the aim of investment risk management is to minimise the risk of an overall reduction in the value of the Fund and to maximise the opportunity for gains across the whole Fund portfolio. The Fund achieves this through asset diversification to reduce exposure to market risk (price risk, currency risk and interest rate risk) and credit risk to an acceptable level. In addition, the fund manages its liquidity risk to ensure there is sufficient liquidity to meet the Fund's forecast cash flows. NYCC manages these investment risks as part of its overall approach to Pension Fund risk.

Responsibility for the Fund's risk management strategy rests with the Pension Fund Committee. A Risk Register has been established to identify and analyse the risks faced by NYCC's pensions operations. This document is periodically reviewed regularly to reflect changes in activity and in market conditions.

#### a) Market Risk

Market risk is the risk of loss from fluctuations in equity prices, interest and foreign exchange rates and credit spreads. The Fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the Fund's Risk Register includes identifying, managing and controlling market risk exposure within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the PFC and its investment advisers undertake appropriate monitoring of market conditions and benchmark analysis.

The Fund manages these risks in two ways:

- the exposure of the Fund to market risk is monitored through advice from the investment advisers to ensure that risk remains within tolerable levels

- specific risk exposure is limited by applying risk weighted maximum exposures to individual investments through Investment Management Agreements

## Other Price Risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The Fund is exposed to share and derivative price risk. This arises from investments held by the Fund for which the future price is uncertain. All securities investments present a risk of loss of capital. The maximum risk resulting from financial instruments is determined by the fair value of the financial instruments.

The Fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored to ensure it is within limits specified in the Fund's investment strategy.

## Other price risk – sensitivity analysis

Following analysis of historical data and expected investment return movement during the financial year, in consultation with the fund's investment advisors, the council has determined that the following movements in market price risk are reasonably possible for the 2016/17 reporting period.

<b>Asset Type</b>	<b>Potential Market Movements (+/-) %</b>
Cash and Cash Equivalents	1.0
UK Bonds	9.0
UK Equities	19.0
Overseas Equities	20.0
UK Pooled Equity	19.0
Overseas Pooled Equity	20.0
UK Pooled Bonds	9.0
Overseas Pooled Bonds	9.0
Pooled Property Investments	12.5
Diversified Growth Funds	11.5
Private Equity	27.5
Derivatives	0.0
Non Investment Debtors/Creditors	0.0

The potential price changes disclosed above are broadly consistent with a one-standard deviation movement in the value of the assets. The sensitivities are consistent with the assumptions contained in the investment advisors' most recent review. This analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of the fund investments increased/decreased in line with the above, the change in the net assets available to pay benefits in the market price would have been as follows (the prior year comparator is shown below).

<b>Asset Type</b>	<b>Value as at 31 March 2016</b>	<b>Potential Market Movement</b>	<b>Value on Increase</b>	<b>Value on Decrease</b>
	£000	£000	£000	£000
Cash and Cash Equivalents	8,339	83	8,422	8,256
UK Bonds	341,598	30,744	372,342	310,854
UK Equities	274,721	52,197	326,918	222,524
Overseas Equities	213,333	42,667	256,000	170,666
UK Pooled Equity	65,403	12,427	77,830	52,976
Overseas Pooled Equity	950,428	190,086	1,140,514	760,342
UK Pooled Bonds	0	0	0	0
Overseas Pooled Bonds	129,395	11,646	141,041	117,749
Pooled Property Investments	176,463	22,058	198,521	154,405
Diversified Growth Funds	246,722	28,373	275,095	218,349
Private Equity	82	23	105	59
Derivatives	0	0	0	0
Non Investment Debtors/Creditors	4,756	0	4,756	4,756
<b>Total Assets</b>	<b>2,411,240</b>		<b>2,801,544</b>	<b>2,020,936</b>

<b>Asset Type</b>	<b>Value as at 31 March 2015</b>	<b>Potential Market Movement</b>	<b>Value on Increase</b>	<b>Value on Decrease</b>
	£000	£000	£000	£000
Cash and Cash Equivalents	27,437	0	27,437	27,437
UK Bonds	161,287	10,322	171,609	150,965
UK Equities	347,559	35,799	383,358	311,760
Overseas Equities	354,359	31,892	386,251	322,467
UK Pooled Equity	51,806	5,336	57,142	46,470
Overseas Pooled Equity	700,624	63,057	763,681	637,567
UK Pooled Bonds	210,996	13,504	224,500	197,492
Overseas Pooled Bonds	172,333	11,029	183,362	161,304
Pooled Property Investments	150,011	3,150	153,161	146,861
Diversified Growth Funds	199,827	8,393	208,220	191,434
Private Equity	82	3	85	79
Derivatives	0	0	0	0
Non Investment Debtors/Creditors	7,295	0	7,295	7,295
<b>Total Assets</b>	<b>2,383,616</b>		<b>2,566,101</b>	<b>2,201,131</b>

### Interest Rate Risk

The Fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The Fund's interest rate risk is monitored by the Fund and its investment advisers through the risk management strategy including monitoring the exposure to interest rates and assessment of actual interest rates against the strategic benchmark.

The Fund's direct exposure to interest rate movements as at 31 March 2016 and 31 March 2015 is set out in the tables below. These disclosures present interest rate risk based on the underlying financial assets at fair value.

	<b>2015/16</b>	<b>2014/15</b>
	£000	£000
Cash and Cash Equivalents	8,339	27,437
Fixed Interest Securities	341,598	161,287
	<u>349,937</u>	<u>188,724</u>

The Fund recognises that interest rates can vary and can affect both income to the Fund and the value of the net assets available to pay benefits. Advice suggests that it is reasonable to expect a change in the long term average rate of approximately 1%. For illustrative purposes if it were to change by +/- 100 bps the values in the table above would change by £3,499k and for 2014/15 asset values, £1,887k.

### Currency Risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The Fund is exposed to currency risk on financial instruments that are denominated in any currency other than the functional currency of the Fund (£UK). The Fund holds both monetary and non-monetary assets denominated in currencies other than £UK.

The Fund's currency rate risk is monitored in accordance with the Fund's risk management strategy, including monitoring the range of exposure to currency fluctuations.

After receiving advice it is considered that the likely volatility associated with foreign exchange movements to be +/-9.1%. A fluctuation of this size is considered reasonable based on the analysis of long term historical movements in the month end exchange rates.

Assuming all other variables, in particular, interest rates remain constant, a 9.1% strengthening/weakening of the pound against the various currencies in which the Fund holds investments would increase/decrease the net assets available to pay benefits as follows:

<b>Asset Type</b>	<b>Value as at 31 March 2016</b>	<b>Value on 9.1% Increase</b>	<b>Value on 9.1% Decrease</b>
	£000	£000	£000
Overseas Equities	1,163,761	1,269,663	1,057,859
Overseas Bonds	129,395	141,170	117,620
Total Assets	<u>1,293,156</u>	<u>1,410,833</u>	<u>1,175,479</u>

<b>Asset Type</b>	<b>Value as at 31 March 2015</b>	<b>Value on 6.1% Increase</b>	<b>Value on 6.1% Decrease</b>
	£000	£000	£000
Overseas Equities	1,054,983	1,119,337	990,629
Overseas Bonds	172,333	182,845	161,821
Total Assets	<u>1,227,316</u>	<u>1,302,182</u>	<u>1,152,450</u>

### b) Credit Risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the Fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the Fund's assets and liabilities.

In essence the Fund's entire investment portfolio is exposed to some form of credit risk, with the exception of the derivative positions, where the risk equates to the net market value of a positive derivative position. However the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt outstanding, and the cost of replacing the derivative position in the event of counterparty default. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Credit risk on over the counter derivative contracts is minimised as counterparties are recognised financial intermediaries with acceptable credit ratings determined by recognised rating agencies.

Deposits are not made with banks and financial institutions unless they are rated independently and meet NYCC's credit criteria. NYCC has also set limits as to the maximum amount of deposits placed with any one financial institution. The banks and institutions chosen all have at least the minimum credit rating as described in NYCC's Treasury Management Strategy.

NYCC believes it has managed its exposure to credit risk and has had no experience of default or uncollectible deposits over the past five financial years. The Fund's cash holding under its treasury management arrangements with NYCC at 31 March 2016 was £3.8m (31 March 2015, £12m) and was held with the following institutions:

	Credit Rating	31 March 2016 £000	31 March 2015 £000
<b>Call Accounts</b>			
Barclays	A/F1	569	3,119
Santander UK	A/F1	15	249
<b>Fixed Term Deposit Notice Accounts</b>			
Bank of Scotland	A+/F1	1,208	4,759
Barclays	A/F1		280
Leeds BS	A-/F1	71	560
Nationwide	A/F1	569	1,820
Svenska Handelsbanken	AA-/F1+	114	280
Santander UK	A/F1	554	
Goldman Sachs	A/F1	426	
Lancashire County Council	-	142	280
Leicester FRA	-		84
London Borough of Enfield	-	71	280
Salford City Council	-		336
Falkirk Council	-	71	
		<u>3,810</u>	<u>12,047</u>

### c) Liquidity Risk

Liquidity risk represents the risk that the fund will not be able to meet its financial obligations as they fall due. The Fund therefore takes steps to ensure that it has adequate cash resources to meet its commitments.

The Fund has immediate access to its cash holdings, subject to the fixed periods determined when deposits are placed. These deposits are scheduled to ensure cash is available when required.

The Fund also has access to an overdraft facility for short term (up to three months) cash needs. This facility is only used to address changes in the strategic benchmark and is met by either surplus cash from contributions received exceeding pensions paid or if necessary, disinvesting.

The fund defines liquid assets as assets that can be converted to cash within three months. Illiquid assets are those assets which will take longer than three months to convert to cash.

As at 31 March 2016 the value of illiquid assets was £82k, which represented less than 0.1% of total Fund assets (31 March 2015, £82k, which represented less than 0.1% of total Fund assets).

All liabilities at 31 March 2016 are due within one year. The Fund does not have any financial instruments that have a refinancing risk as part of its treasury management and investment strategies.

## 18. Funding Arrangements

In line with the Local Government Pension Scheme (Administration) Regulations 2008 the Fund's Actuary, Aon Hewitt, undertakes a funding Valuation every three years for the purpose of setting employer contribution rates for the forthcoming triennial period. The last such Valuation took place as at 31 March 2013. The next Valuation will take place as at 31 March 2016.

The key elements of NYPF's funding policy are:

- to ensure the long term solvency of the Fund, i.e. that sufficient funds are available to meet all pension liabilities as they fall due for payment
- to ensure that employer contribution rates are as stable as possible
- to minimise the long term cost of the scheme by recognising the link between assets and liabilities and adopting an investment strategy that balances risk and return
- to reflect the different characteristics of employing bodies in determining contribution rates where the Administering Authority considers it reasonable to do so
- to use reasonable measures to reduce the risk to other employers and ultimately to the council tax payer from an employer defaulting on its pension obligations

The aim is to achieve 100% solvency over a period of 27 years from April 2014 and to provide stability in employer contribution rates by spreading any increases in rates over a period of time. Solvency is achieved when the funds held, plus future expected investment returns and future contributions are sufficient to meet expected future pension benefits payable.

At the 2013 Triennial Valuation the Fund was assessed as 73% funded (67% at the 2010 Valuation). This reflected a deficit of £668m (£659m at the 2010 Valuation).

The common rate of employers' contributions is the average rate required from all employers calculated as being sufficient, together with contributions paid by employees, to meet all liabilities arising in respect of service after the Valuation date. For 2015/16 the common rate (determined at the 2013 Valuation) is 13.8% of pensionable pay.

Individual employers' rates will vary from the common contribution rate depending on the demographic and actuarial factors particular to each employer. Full details of the contribution rates payable can be found in the 2013 Triennial Valuation Report and the Funding Strategy Statement on the Fund's website.

The valuation of the Fund has been undertaken using the projected unit method under which the salary increase for each member is assumed to increase until they leave active service by death, retirement or withdrawal from service. The principal assumptions were:

	<b>For future service liabilities</b>
Investment Return	5.60% per annum
Inflation	2.60% per annum
Salary Increases	4.10% per annum
Pension Increases	2.60% per annum

Future life expectancy based on the Actuary's Fund specific mortality review was:

	<b>Male</b>	<b>Female</b>
Current pensioners	22.9 years	25.4 years
Future pensioners (assumed current age 45)	25.1 years	27.7 years

Life expectancy for the year to 31 March 2016 is based on 2012 CMI projections subject to a long-term improvement trend of 1.5% per annum.

### Commutation Assumption

It is assumed that future retirees will take 50% of the maximum additional tax-free lump sum up to HMRC limits for pre-April 2008 service and for post-April 2008 service.

### 50:50 Option

It is assumed that no active members (evenly distributed across the age, service and salary range) will take up the 50:50 option in the LGPS 2014 scheme.

## 19. Actuarial Present Value of Promised Retirement Benefits

In addition to the Triennial Funding Valuation, the Actuary also undertakes a valuation of pension fund liabilities on an IAS19 basis every year using the same base data as the Valuation, rolled forward to the current financial year, taking account of changes in membership numbers and using updated assumptions. A statement prepared by the Actuary is attached as an **Appendix**.

## 20. Current Assets

	<b>2015/16</b>	<b>2014/15</b>
	£000	£000
<b>Debtors</b>		
<b>Investment Debtors</b>		
Investment Transactions	9,676	1,499
Accrued Dividends	2,122	2,542
Withholding Taxes Recoverable	1,786	1,286
	<u>13,584</u>	<u>5,327</u>
<b>Other Debtors</b>		
Contributions due from Scheduled (Government) Bodies	7137	9,361
Contributions due from Admitted Bodies	475	480
Pensions Rechargeable	253	11
Interest on Deposits	107	0
Other	543	231
	<u>8,515</u>	<u>10,083</u>
<b>Total Debtors</b>	<u><b>22,099</b></u>	<u><b>15,410</b></u>

## 21. Current Liabilities

	<b>2015/16</b>	<b>2014/15</b>
	£000	£000
<b>Creditors</b>		
Investment Creditors	10,771	1,123
Sundry Other Creditors	3,759	2,788
	<u>14,530</u>	<u>3,911</u>

Within Sundry Other Creditors, £1,320k relates to government entities and £2,439k to non-government entities and individuals.

## 22. Additional Voluntary Contributions

	<b>Market Value 31 March 2016</b>	<b>Market Value 31 March 2015</b>
	£000	£000
Prudential	<u>19,644</u>	<u>21,180</u>

AVC contributions of £2,036k were paid directly to Prudential during the year (£2,261k in 2014/15).

## 23. Agency Services

The North Yorkshire Pension Fund does not operate Agency Service contracts.

## 24. Related Party Transactions

### North Yorkshire County Council

The North Yorkshire Pension Fund is administered by North Yorkshire County Council. Consequently there is a strong relationship between the Council and the Fund.

The Council incurred costs of £1,136k (£1,136k in 2014/15) in relation to the administration of the Fund and was subsequently reimbursed by the Fund for these expenses. The Council is also the single largest employer of members of the Fund and contributed £49.2m to the Fund in 2015/16 (£48.2m in 2014/15). All monies owing to and due from the Fund were paid in the year.

Part of the Fund's cash holdings are invested with banks and other institutions by the treasury management operations of NYCC, through a service level agreement. During the year to 31 March 2016 the Fund had an average investment balance of £16.8m (£6m during 2014/15) receiving interest of £107.5k (£39k paid in 2014/15) on these funds.

### Governance

As at 31 March 2016 there were five Pension Fund Committee Members who were also active members of the Fund, each of whom was required to declare their interests at each meeting. The Corporate Director – Strategic Resources, who was also the Treasurer of the Fund was also an active member. Benefits for PFC Members and the Treasurer were accrued on exactly the same basis as for all other members of the Fund.

### Key Management Personnel

The Code exempts local authorities from the key management personnel disclosure requirements of IAS 24. This exemption applies in equal measure to the accounts of the Fund. The disclosures required by The Accounts and Audit (England) Regulations can be found in the main accounts of NYCC.

## 25. Contingent Liabilities and Contractual Commitments

The Fund had no material contingent liabilities or contractual commitments at the year end (£nil in 2014/15).



**26. Contingent Assets**

Three admitted body employers hold insurance bonds to guard against the possibility of being unable to meet their pension obligations. These bonds are drawn in favour of the pension fund and payment will only be triggered in the event of an employer default.

**27. Impairment Losses**

The Fund had no material impairment losses at the year-end (£nil in 2014/15).

## North Yorkshire Pension Fund

### Statement of the Actuary for the year ended 31 March 2016

#### Introduction

The Scheme Regulations require that a full actuarial valuation is carried out every third year. The purpose of this is to establish that the North Yorkshire Pension Fund (the Fund) is able to meet its liabilities to past and present contributors and to review employer contribution rates. The latest full actuarial investigation into the financial position of the Fund was completed as at 31 March 2013 by Mercer Limited, in accordance with Regulation 36 of the Local Government Pension Scheme (Administration) Regulations 2008.

#### Actuarial Position

1. The valuation as at 31 March 2013 showed that the funding ratio of the Fund had increased since the previous valuation with the market value of the Fund's assets at that date (of £1,841M) covering 73% of the liabilities in respect of service prior to the valuation date allowing, in the case of current contributors to the Fund, for future increases in pensionable pay.
2. The valuation also showed that the aggregate level of contributions required to be paid by participating employers with effect from 1 April 2014 was:
  - 13.8% of pensionable pay. This was the rate calculated as being sufficient, together with contributions paid by members, to meet the liabilities arising in respect of service after the valuation date. It allowed for the new LGPS benefit structure effective from 1 April 2014.

#### Plus

- Monetary amounts to restore the assets to 100% of the liabilities in respect of service prior to the valuation date over a recovery period of 27 years, amounting to £28M in 2014/15, and increasing by 4.1% p.a. thereafter.

Allowance was made for post valuation market changes to 31 August 2013. On average across the Fund, the updated deficit would be eliminated by a monetary amount of £21M in 2014/15, and increasing by 4.1% p.a. thereafter.

3. In practice, each individual employer's position is assessed separately and contributions are set out in the certificate attached to Mercer Limited's report dated March 2014 (the "actuarial valuation report"). In addition to the contributions certified, payments to cover additional liabilities arising from early retirements will be made to the Fund by the employers.
4. The funding plan adopted in assessing the contributions for each individual employer was in accordance with the Funding Strategy Statement in force at the time.
5. The valuation was carried out using the projected unit actuarial method for most employers and the main actuarial assumptions used for assessing the funding target and the contribution rates were as follows.

Discount rate for past service liabilities (funding target)	4.8% p.a.
Discount rate for future service liabilities	5.6% p.a.
Rate of inflationary pay increases (long term)*	4.1% p.a.
Rate of increase to pension accounts	2.6% p.a.
Rate of increases in pensions in payment (in excess of Guaranteed Minimum Pension)	2.6% p.a.

\* allowance was also made for short-term public sector pay restraint over a 5 year period in calculating the past service liabilities.

The assets were valued at market value.

Further details of the assumptions adopted for the valuation were set out in the actuarial valuation report.

6. The valuation results summarised above are based on the financial position and market levels at the valuation date, 31 March 2013. As such the results do not make allowance for changes which have occurred subsequent to the valuation date (other than the allowance for post valuation market changes as mentioned above).

7. The actuarial valuation report and the Rates and Adjustments Certificate setting out the employer contribution rates for the period from 1 April 2014 to 31 March 2017 were signed on 28 March 2014. Contribution rates will be reviewed at the next actuarial valuation of the Fund due as at 31 March 2016 in accordance with Regulation 62 of the Local Government Pension Scheme Regulations 2013.

The actuarial valuation of the Fund as at 31 March 2016 is currently underway. The Regulations require the formal report on the valuation and the Rates and Adjustments Certificate setting out employer contributions for the period from 1 April 2017 to 31 March 2020 to be signed off by 31 March 2017.

8. This Statement has been prepared by the Actuary to the Fund, Aon Hewitt Limited, for inclusion in the accounts of the Fund. It provides a summary of the results of the actuarial valuation which was carried out by Mercer Limited as at 31 March 2013. The valuation provides a snapshot of the funding position at the valuation date and is used to assess the future level of contributions required.

This Statement must not be considered without reference to the formal actuarial valuation report which details fully the context and limitations of the actuarial valuation.

Aon Hewitt Limited does not accept any responsibility or liability to any party other than our client, North Yorkshire County Council, the Administering Authority of the Fund, in respect of this Statement.

9. The actuarial valuation report is available on the Fund's website at the following address:  
<https://www.nypf.org.uk/nypf/valuationreports.shtml>

Aon Hewitt Limited

19 August 2016

**AUDITOR'S STATEMENT TO A PENSION FUND IN RESPECT OF THE FINANCIAL STATEMENTS PUBLISHED WITH THE PENSION FUND ANNUAL REPORT WHEN AN OPINION HAS ALREADY BEEN ISSUED ON THE PENSION FUND FINANCIAL STATEMENTS IN THE STATEMENT OF ACCOUNTS OF THE ADMINISTERING AUTHORITY**

**INDEPENDENT AUDITOR'S STATEMENT TO THE MEMBERS OF NORTH YORKSHIRE COUNTY COUNCIL ON THE PENSION FUND FINANCIAL STATEMENTS**

We have examined the pension fund financial statements for the year ended 31 March 2015, which comprise the Fund Account, the Net Assets Statement and the related notes 1 to 26.

This report is made solely to the members of North Yorkshire County Council, as a body, in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and of Audited Bodies prepared by the Audit Commission. Our audit work has been undertaken so that we might state to the Authority those matters we are required to state to them in an auditors' report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

**Respective responsibilities of the Corporate Director – Strategic Resources and the auditor**

As explained more fully in the Statement of the Corporate Director – Strategic Resources Responsibilities, the Corporate Director – Strategic Resources is responsible for the preparation of the pension fund's financial statements in accordance with applicable United Kingdom law.

Our responsibility is to report to you our opinion on the consistency of the pension fund financial statements within the pension fund annual report with the pension fund financial statements in the statement of accounts of North Yorkshire County Council, and its compliance with applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

We also read the other information contained in the pension fund annual report as described in the contents section and consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the pension fund financial statements.

We conducted our work in accordance with guidance issued by the Audit Commission. Our report on the administering authority's full annual statement of accounts describes the basis of our opinions on those financial statements.

**Opinion**

In our opinion, the pension fund financial statements are consistent with the full annual statement of accounts of North Yorkshire County Council for the year ended 31 March 2015 and comply with applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

Christopher Powell FCA (Engagement Lead)  
For and on behalf of Deloitte LLP  
Appointed Auditor  
Leeds UK

25 September 2015

## NORTH YORKSHIRE PENSION FUND

### STATEMENT OF INVESTMENT PRINCIPLES

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## 1.0 INTRODUCTION

- 1.1 The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 require administering authorities to prepare, publish and maintain a Statement of Investment Principles (SIP). This document is the SIP of the North Yorkshire Pension Fund (NYPF) for which North Yorkshire County Council (NYCC) is the administering authority. In preparing this Statement consideration has been given to the professional advice received from the various advisers and investment managers of the Fund.

## 2.0 INVESTMENT DECISION MAKING PROCESS

- 2.1 The Council has delegated all its functions as the administering authority of NYPF to the Pension Fund Committee (PFC). The Corporate Director Strategic Resources, who reports to the Chief Executive, has day to day control of the management of all aspects of the Fund's activities.
- 2.2 The PFC determines the investment policy of the Fund and has ultimate responsibility for the investment strategy. The committee undertakes its responsibilities through taking appropriate advice from external advisers. Scheduled meetings take place each quarter with additional meetings convened as required.
- 2.3 LGPS pooling arrangements are due to be implemented from April 2018. NYPF has joined the Border to Coast Pensions Partnership (BCPP) which sent a proposal to DCLG on how pooling arrangements could work, including describing the changes to the investment decision making process thought necessary. No specific changes have been agreed to date, but it is intended that an FCA regulated entity, established and controlled by 12 of the 13 administering authorities of BCPP, will be responsible for implementing investment strategy decisions, including the selection of appropriate investment managers. The PFC of each administering authority will continue to be responsible for its own investment strategy. However, the powers and information available to a PFC to assist it in fulfilling its overall responsibilities are likely to be considerably less than has hitherto been the case.
- 2.4 The [full proposal](#) is available on NYPF's website, which includes sections on pooling assets, decision making and manager selection.

## 3.0 TYPES OF INVESTMENTS TO BE HELD

- 3.1 The following categories of investment have been approved as suitable for the NYPF.

### **UK Equities**

provide a share in the assets and profitability of public companies floated on UK stock exchanges. Capital gains and losses arise as share prices change to reflect investor expectations at the market, sector and stock levels. Income is derived from dividends.

### **Overseas Equities**

are similar to UK Equities but allow greater diversification amongst markets, sectors and stocks. Valuations are affected by exposure to movements in the relative value of the foreign currencies in which investments are made against sterling. Exchange rates are likely to reflect differentials in inflation so should not affect returns materially over the long term, but over the short term currency movements may significantly add to or subtract from returns. Equities are expected to provide high returns compared to other asset classes (the "equity-risk premium"); to address the NYPF deficit position a high proportion of assets will be held in equities.

<b>UK Bonds</b>	are debt instruments issued by the UK Government and other borrowers. Bonds provide a fixed rate of interest and are usually redeemed at a fixed price on a known future date. Valuations primarily reflect the fixed level of interest, the period to redemption and the overall return demanded by investors. They are vulnerable to rising inflation and correspondingly benefit from falling inflation.
<b>Overseas Bonds</b>	are similar to UK Bonds but have exposure to currency exchange rate fluctuations. As with UK bonds they are influenced by local inflation rates.
<b>Index Linked Bonds</b>	are bonds that provide interest and a redemption value directly linked to a measure of inflation, usually the Retail Price Index or a similar index. The returns from this asset class act as a useful proxy for movements in liability values.
<b>Diversified Growth Funds</b>	are an alternative way of investing in shares, bonds, property and other asset classes. These funds are managed by specialist multi-asset managers and target returns slightly below that of equities but with significantly reduced volatility due to the diversification of their constituent parts.
<b>UK Property</b>	is an investment in buildings, indirectly through pooled vehicles. Capital gains and losses occur as prices fluctuate in line with rental levels and investor demand. Income is generated from rents collected from tenants. The nature of rental agreements gives property some of the characteristics of bonds, whilst growth and inflation provide some of the characteristics of equities. It is, therefore, a useful diversifying asset class.
<b>Derivative Instruments</b>	such as options and futures are mechanisms through which the Fund can be protected from sudden changes in share prices or exchange rates. Although not income producing they can result in capital gains and losses. They may be used to hedge the Fund's exposure to particular markets.
<b>Cash</b>	is invested in authorised institutions in accordance with the treasury management policy of the Council under the terms of a Service Level Agreement and attracts interest at market rates.

#### **4.0 BALANCE BETWEEN DIFFERENT TYPES OF INVESTMENTS**

- 4.1 The LGPS regulations require that administering authorities should "have regard to the need for diversification of investments" in order to reduce the risk of over concentration in one or more asset classes where performance may be highly correlated. The aim of diversification is to reduce short term volatility, particularly to mitigate the negative effects of one asset class or market performing badly. Property (2012) and Diversified Growth Funds (2013) are the most recent additions to further address this issue.
- 4.2 The Investment Strategy Review, carried out periodically, establishes a benchmark asset mix against which actual Fund performance can be measured. The last Review took place in 2013; the next review will take place alongside the 2016 Valuation. This Review provides a framework designed to produce the returns the Fund requires over the long term to meet its future liabilities. Each asset class is allocated a range and

rebalancing takes place when values stray beyond them due to market conditions. Further rebalancing may take place based on strategic views of the Fund's advisers.

4.3 The largest proportion of the Fund's investments are in equities which is aimed at growing the value of assets over the long term. Other return seeking asset classes complement this goal, with the allocation to liability matching assets providing a measure of protection against rising liability valuations.

4.4 The range of permitted investment in each asset class, expressed as a percentage of the Fund is as follows:

	Minimum %	Maximum %
Equities	50	75
Alternatives	10	20
Fixed Income	15	30

4.5 Each asset class is sub-divided into two or more mandates with different investment managers and operating to different benchmarks, further increasing the diversification of the Fund's investments.

## 5.0 RISK

5.1 The Fund's custodian, BNY Mellon, holds the assets of the Fund that are invested on a segregated basis. Assets invested through pooled funds are held by the Funds investment managers. Agreements are in place protecting the Fund against fraudulent loss and in addition regular checks are undertaken by independent auditors of the custodian's and investment managers' systems. These organisations have internal compliance teams which also monitor and report on risk. Cash balances belonging to the Fund are held and invested in accordance with a Service Level Agreement with NYCC. Risk is further controlled through continuous monitoring and periodic reviews of the custodial and investment management arrangements.

5.2 The LGPS Management and Investment of Funds Regulations 2009 set out certain restrictions as to individual investments, which are intended to limit the risk exposure of an LGPS Fund. The Fund's asset risk is reduced through diversifying investments within these limits, across asset classes, geographical areas, market sectors and at the stock specific level. Investment Management Agreements include further restrictions on the investment processes managers are required to follow.

5.3 The Investment Strategy aims to ensure that the Fund has enough Assets to pay the benefits earned by scheme members. An Asset Liability Modelling study undertaken by the Fund's Investment Consultant looked at the risk and reward of the current (and possible alternative) asset allocations compared with the actual liabilities of the Fund arising from the 2013 Triennial Valuation. The associated workshops explored the risk/reward relationship and the most appropriate asset allocation strategy. The results of this exercise form the basis of the investment benchmark.

5.4 Ongoing monitoring of the Fund's risk profile takes place including reassessing its appropriateness when the Investment Strategy is reviewed at the quarterly PFC meetings or as appropriate. Close regard is paid to the ongoing risks which may arise through a developing mismatch, over time, between the assets of the Fund and its liabilities, together with the risks which may arise from any lack of balance/ diversification of the investment of those assets.

## 6.0 EXPECTED RETURN ON ASSETS

6.1 The long-term objective of the Investment Strategy is to have sufficient money available to meet the cost of future pension payments. The Asset Liability Modelling study described in



**paragraph 5.3** establishes an expected level of return and is incorporated into each Triennial Valuation and the associated Funding Strategy Statement (FSS).

- 6.2 The expected return on assets at the Fund level is a blend of the benchmarks for the individual investment managers and their mandates. All of the Fund's assets are actively managed by external investment managers, each with their own performance target. This equates to an out-performance target over liabilities and is one of the key assumptions used in determining employer contributions at the Triennial Valuation.

## **7.0 REALISATION OF INVESTMENTS**

- 7.1 The majority of the Fund's investments are in fixed interest securities, equities and other investments that are quoted on recognised stock markets and may quickly be realised if required. Less than 1% of investments are in illiquid asset classes.

## **8.0 SOCIALLY RESPONSIBLE INVESTMENTS**

- 8.1 The PFC takes the view that its overriding obligation is to act in the best financial interests of the Scheme and its beneficiaries.
- 8.2 However, as a responsible investor, NYPF wishes to promote corporate social responsibility, good practice and improved performance amongst all companies in which it invests. The Fund therefore monitors investee companies to ensure they meet standards of best practice in relation to their key stakeholders.
- 8.3 The Fund considers that the pursuit of such standards fully aligns the interests of Fund members and beneficiaries with those of stakeholders and society as a whole over the long term. In furtherance of this policy, the Fund supports standards of best practice on disclosure and management of corporate social responsibility issues by companies and pursues constructive shareholder engagement with companies on these issues consistent with the Fund's fiduciary responsibilities.
- 8.4 In accordance with this policy, the Fund will seek where necessary to use its own efforts, those of its investment managers, and alliances with other investors, to pursue these goals. To this end the Fund is a member of the Local Authority Pension Fund Forum (LAPFF).
- 8.5 In addition, the Fund continues to pursue an active corporate governance policy, including using its voting rights, in accordance with its own policies, as determined from time to time (see **paragraph 9** below).

## **9.0 SHAREHOLDER GOVERNANCE**

- 9.1 The policy on corporate governance is that NYPF has instructed Pension Investment Research Consultants Limited (PIRC) to execute voting rights for all segregated UK Equities held by the Fund, and non UK where practicable. Votes are executed by PIRC according to predetermined Shareholder Voting Guidelines agreed by the PFC, available on [www.nypf.org.uk](http://www.nypf.org.uk).
- 9.2 The scope of the policy described in **paragraph 9.1** above is periodically reviewed with the intention of extending the geographical range where NYPF's interest can be voted.

## **10.0 STOCK LENDING**

- 10.1 The Fund has not released stock to a third party under a stock lending arrangement within a regulated market during the financial year 2015/16 or in any previous years.

## **11.0 COMPLIANCE WITH GUIDANCE FROM THE SECRETARY OF STATE**

- 11.1 The original Myners Review in 2001 established 10 principles of investment for defined benefit schemes. In October 2008, the Government published their response to consultation on updating the Myners Review and restructured the original principles into 6 new high level principles, provided guidance to pension funds on recommended best practice for applying the principles, and identified tools to provide practical help and support to trustees and their advisers.
- 11.2 NYPF carried out a self-assessment of its position, supported by a review by an independent professional observer, and implemented arrangements in order to address the principles. The extent to which NYPF has adopted the investment principles is described in the following paragraphs.

### **Effective decision making – full compliance**

- 11.3 Administering authorities should ensure that decisions are taken by persons or organisations with the skills, knowledge, advice and resources necessary to take them effectively and monitor their implementation, and those persons or organisations should have sufficient expertise to be able to evaluate and challenge the advice they receive, and manage conflicts of interest.

### **Clear objectives – full compliance**

- 11.4 An overall investment objective(s) should be set out for the Fund that takes account of the scheme's liabilities, the potential impact on local tax payers, the strength of the covenant for non-local authority employers, and the attitude to risk of both the administering authority and scheme employers, and these should be clearly communicated to advisors and investment managers.

### **Risks and liabilities – full compliance**

- 11.5 In setting and reviewing their investment strategy, administering authorities should take account of the form and structure of liabilities. These include the implications for local tax payers, the strength of the covenant for participating employers, the risk of their default and longevity risk.

### **Performance assessment – full compliance**

- 11.6 Arrangements should be in place for the formal measurement of performance of the investments, investment managers and advisers. Administering authorities should also periodically make a formal assessment of their own effectiveness as a decision-making body and report on this to scheme members.

### **Responsible ownership – full compliance**

- 11.7 Administering authorities should adopt, or ensure their investment managers adopt, the Institutional Shareholders' Committee Statement of Principles on the responsibilities of shareholders and agents, include a statement of their policy on responsible ownership in the Statement of Investment Principles, and report periodically to scheme members on the discharge of such responsibilities.

### **Transparency and reporting – full compliance**

- 11.8 Administering authorities should act in a transparent manner, communicating with stakeholders on issues relating to their management of investment, its governance and risks, including performance against stated objectives, and provide regular communication to scheme members in the form they consider most appropriate.

July 2016

**NORTH YORKSHIRE PENSION FUND****GOVERNANCE COMPLIANCE STATEMENT****TABLE OF CONTENTS**

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## **1.0 INTRODUCTION**

- 1.1 This Statement has been prepared by North Yorkshire County Council (NYCC, or “the Council”) as administering authority of the North Yorkshire Pension Fund (NYPF, or “the Fund”) in accordance with the requirements of the provisions of the Local Government Pension Scheme Regulations 2013.
- 1.2 These Regulations describe the governance arrangements of the Fund and assess them against a set of best practice principles, either confirming compliance or providing an explanation of the reasons for non-compliance as appropriate.

## **2.0 GOVERNANCE ARRANGEMENTS**

### **Pension Fund Committee**

- 2.1 Overall responsibility for the governance of the LGPS, as it is organised and operated in North Yorkshire resides with the Pension Fund Committee (PFC), a committee of the Council, which has been delegated the following powers:
- 2.1.1 To exercise the powers of the Council to invest monies forming part of the Pension Fund, including:
- to determine and periodically review the Investment Strategy of the Fund
  - to appoint managers to manage and invest Fund monies on the Council’s behalf
  - to receive reports from the appointed managers, at least once every three months, setting out the action they have taken under their appointment
  - to receive reports, at least once every three months from the Investment Adviser, Investment Consultant and the Performance Measurer, regarding the investment performance of the appointed investment managers and the Fund overall
  - from time to time to consider the desirability of continuing or terminating the appointments of any organisations involved in the investment of the monies of the Fund and / or advising / reporting thereon
  - to approve a Statement of Final Accounts and associated governance statements for submission to the Audit Committee
  - from time to time reporting to the Executive
- 2.1.2 To exercise all the Council’s powers as administering authority for the North Yorkshire Pension Fund, subject to any specific instructions that might be given from time to time by the Council.
- 2.1.3 To carry out the Council’s functions relating to local government pension scheme (LGPS) under the regulations.

## **Pension Board**

- 2.2 The Pension Board is responsible for assisting the Council in securing compliance with the regulations, and to ensure the efficient and effective governance and administration of the LGPS. The Pension Board has an oversight role in the governance of the Fund.
- 2.3 The key points from the terms of reference are:
- there are 9 members of the Pension Board, being 4 scheme member representatives (voting), 4 employer representatives (voting) and 1 independent chair (non-voting)
  - there are 4 meetings each year
  - the Pension Board has its own policies on conflicts of interest and training
  - costs of the Pension Board are met by the Fund

## **Independent Professional Observer**

- 2.4 In order to provide an independent assessment of the Fund's governance arrangements the PFC has appointed an Independent Professional Observer (IPO). The IPO reports annually to the PFC on the level of compliance of the Fund against the CLG's best practice principles, and also offer advice on governance related matters.

## **Functions Delegated to Officers**

- 2.5 The Council's constitution sets out the duties of the Corporate Director – Strategic Resources in relation to the Fund. Essentially, the Corporate Director acts as the Treasurer of the Fund (and is referred to as such in the remainder of this Statement) providing information and advice to the Committee whilst also managing the day to day affairs of the Fund.
- 2.6 In particular the Treasurer is required to manage from day to day the Fund, including:
- the exercise of the Council's function as administering authority, subject to any specific instructions that might be given from time to time by the PFC
  - the power to seek professional advice and to devolve day to day handling of the Fund to professional advisers within the scope of LGPS regulations
  - to change the mandate of a fund manager, in consultation with the Chairman and at least one other Member of the PFC, in circumstances when not to do so would lead to a real or potential loss in value of the Fund's investments. Any such action to be reported to the PFC as soon as practicable

## **NYPFOG**

- 2.7 The North Yorkshire Pension Fund Officer Group (NYPFOG) meets periodically to provide an opportunity for officer representatives of all employers to meet NYPF officers and address any issues related to the administrative arrangements of the Fund.

## **LGPS Pooling Arrangements**

- 2.8 LGPS pooling arrangements, which are due to be implemented from April 2018 will require changes to the governance arrangements of the Fund. NYPF has joined the Border to Coast Pensions Partnership (BCPP) which has sent a proposal to DCLG on how pooling arrangements could work, including describing the changes to governance thought necessary. No specific changes have been agreed to date, but to facilitate the further development of arrangements two informal bodies have been created. The Member Steering Group comprises the Chairs of 12 of the 13 administering authorities in BCPP. This Group oversees the work of officers of the administering authorities who make up the Officer Operations Group.
- 2.9 The [full proposal](#) is available on NYPF's website, which includes the terms of reference of these two bodies and how the BCPP members intend to work together.

## **3.0 REPRESENTATION AND MEETINGS**

### **Representation**

- 3.1 The current membership of the PFC is as follows (as at July 2016)
- (a) seven elected Members representing the administering authority who each hold one vote on the Committee
  - (b) two further elected Members representing the Fund's other largest employing bodies each holding one vote. One Member represents the City of York Council, the other is the District Councils' representative of Local Government North Yorkshire and York
  - (c) in addition, a number of substitute Members have been nominated to attend in the absence of each of the main Committee Members
  - (d) an invitation is also extended to allow three union representatives to attend every Committee Meeting. No voting rights are allocated to these positions
  - (e) the Chairman of the Pension Board is invited to attend all PFC meetings, in a non-voting capacity
  - (f) the quorum required for Committee Meetings is three

## Meetings

- 3.2 The PFC is governed by the decision making procedures defined in the Constitution of the Council, being a full Committee of the Council. These are fully compliant with the terms of the Local Government Act 2000. In addition, the PFC complies with the procedural requirements defined in LGPS regulations.
- 3.3 Papers for all meetings of the PFC are provided to all the Members identified in **paragraph 3.1** above, including substitute members and union representatives. In addition, the Investment Adviser and Investment Consultant (who also attend every meeting), Fund Managers and the Fund Actuary are given the opportunity to view all items on the public agenda of each meeting.
- 3.4 PFC papers are also publicly available on the Council's website. The Communication Policy Statement explains in more detail the arrangements for engagement with all stakeholders.
- 3.5 The PFC convenes once each quarter, at County Hall in Northallerton. The Fund's investment managers are scheduled to attend additional meetings where the PFC specifically considers fund manager performance and related matters. At least four supplementary meetings a year are normally held for this purpose. In attendance at each meeting are the Investment Adviser, the Investment Consultant, the Treasurer and representative members of his staff involved with the NYPF and a Committee Clerk (NYCC).
- 3.6 The PFC has also included a specific meeting in July in its programme. This is in order to consider the draft Statement of Final Accounts and the set of updated governance documents, in addition to any other business requiring attention at that time.

## 4.0 OPERATIONAL PROCEDURES

### Training

- 4.1 Myners first principle recommends that "decisions should be taken only by persons or organisations with the skills, information and resources necessary to take them effectively". There are also legal requirements set out in the LGPS regulations and other relevant legislation, as well as best practice guidance published by CIPFA and other professional and regulatory bodies.
- 4.2 The Fund arranges a programme of internal and external training events and access to other resources designed to meet these requirements, recommendations and best practice guidance principles for Members of the PFC. A register of all training events is maintained and reported at each PFC meeting.
- 4.3 The costs incurred by Members of the PFC in attending training sessions are met by the Fund in accordance with the policies of the administering authority.

### Reporting and Monitoring

- 4.5 The PFC has a clearly defined Work Plan that is agreed at the start of each financial year which is reviewed regularly and is included in the Agenda papers for each meeting.
- 4.6 In relation to investment matters, the Investment Adviser, Investment Consultant and each Investment Manager for the Fund is required to submit a quarterly report to the PFC summarising the investment activities within the Fund's portfolios during the preceding quarter and reporting the value and performance of the investments at the end of each such quarter. In addition, the Fund Custodian presents an independent report on the overall investment performance of the Fund, together with details relating to individual managers and different classes of asset.
- 4.7 In addition, the Treasurer will present reports to every PFC meeting detailing performance in relation to the administration activities of the Fund and other significant matters for Members' attention as determined by the Work Plan; topics will include reports on the budget position, updates on the Regulations, communication with stakeholders, training events and Admission Agreements, etc.
- 4.8 Outside of this periodic reporting to the PFC
- (a) the activities of the Benefits Administration Team are regularly monitored by the Treasurer as part of the ongoing performance monitoring arrangements operated with the Central Services directorate of the Council. In addition, the Fund participates in benchmarking and related value for money exercises with other Funds
  - (b) the performance of the investment managers is monitored on an ongoing basis by the Investment Consultant, Investment Adviser and the Treasurer. Meetings are held with the investment managers on a routine basis and/or when particular issues arise (eg staff changes) that may affect the performance of that manager on behalf of the Fund.

## **5.0 KEY POLICY / STRATEGY DOCUMENTS**

- 5.1 In addition to the range of documents produced by the Fund explaining the benefits of the LGPS for scheme members and employers, the Fund publishes on [www.nypf.org.uk](http://www.nypf.org.uk) a number of other key documents relating to the administration and governance of the Fund. In addition to this Governance Compliance Statement, these additional documents are as follows:
- Funding Strategy Statement (FSS)
  - Statement of Investment Principles (SIP)
  - Communications Policy Statement
  - Annual Communication Strategy + related Action Plan
  - Pensions Administration Strategy
  - Risk Register
  - Treasury Management SLA
  - Annual Report



## 6.0 COMPLIANCE WITH BEST PRACTICE PINCIPLES

### 6.1 Structure

a	The Management of the administration of benefits and strategic management of fund assets clearly rests with the main committee established by the appointing Council	Fully compliant
b	That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary committee established to underpin the work of the main committee	Fully compliant. It is assumed that the Pension Board fulfils the role of a secondary panel and these stakeholder groups are all eligible to be represented
c	That where a secondary committee or panel has been established, the structure ensures effective communication across both levels	Fully compliant. It is assumed that the Pension Board fulfils the role of a secondary panel
d	That where a secondary committee or panel has been established, at least one seat on the main committee is allocated for a member from the secondary committee or panel	Fully compliant

### 6.2 Representation

a	That all key stakeholders are afforded the opportunity to be represented within the main or secondary committee structure. These include: i) employing authorities (including non-scheme employers, eg admitted bodies ii) scheme members (including deferred and pensioner scheme members) iii) where appropriate, independent professional observers iv) expert advisers	Fully compliant
b	That where lay members sit on a main or secondary committee, they are treated equally in terms of access to papers, meetings and training and are given full	Fully compliant

	opportunity to contribute to the decision making process, with or without voting rights	
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### 6.3 Selection and Role of Lay Members

a	That committee or panel members are made fully aware of the status, role and function they are required to perform on either a main or secondary committee	Fully compliant
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### 6.4 Voting

a	The policy of individual administering authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees	Fully compliant
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Voting rights on the PFC are limited to representatives of the administering authority which is answerable for the effective and prudent management of the Scheme, and to representatives of the Fund's major employers. This arrangement provides an optimal number in terms of decision making effectiveness, therefore voting rights have not been extended to other stakeholders.

### 6.5 Training / Facility Time / Expenses

a	That in relation to the way in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision-making process	Fully compliant
b	That where such a policy exists, it applies equally to all members of committees, sub-committees, advisory panels or any other form of secondary forum	Fully compliant

### 6.6 Meetings (Frequency/Quorum)

a	That an administering authority's main committee or committees meet at least quarterly	Fully compliant
b	That an administering authority's secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committee sits	Fully compliant
c	That administering authorities who do not include lay	Fully compliant

	members in their formal governance arrangements, provide a forum outside of those arrangements by which the interests of key stakeholders can be represented	
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**6.7 Access**

a	That subject to any rules in the Council's constitution, all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee	Fully compliant
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**6.8 Scope**

a	That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements	Fully compliant
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**6.9 Publicity**

a	That administering authorities have published details of their governance arrangements in such a way that stakeholders with an interest in the way in which the scheme is governed can express an interest in wanting to be part of those arrangements	Fully compliant
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## **NORTH YORKSHIRE PENSION FUND (NYPF) 2013 Funding Strategy Statement (FSS)**

*This Statement has been prepared by North Yorkshire County Council (the Administering Authority) to set out the funding strategy for the North Yorkshire Pension Fund (the NYPF), in accordance with Regulation 35 of the Local Government Pension Scheme (Administration) Regulations 2008 (as amended) and the guidance paper issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) Pensions Panel.*

### **1. INTRODUCTION**

The Local Government Pension Scheme (Administration) Regulations 2008 (as amended) (“the Administration Regulations”) provide the statutory framework from which the Administering Authority is required to prepare a FSS. The key requirements for preparing the FSS can be summarised as follows:

- After consultation with all relevant interested parties involved with the Fund, the Administering Authority will prepare and publish their funding strategy.
- In preparing the FSS, the Administering Authority must have regard to :-
  - the guidance issued by CIPFA for this purpose; and
  - the Statement of Investment Principles (SIP) for the NYPF published under Regulation 12 of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (as amended);
- The FSS must be revised and published whenever there is a material change in either the policy on the matters set out in the FSS or the Statement of Investment Principles.

Benefits payable under the NYPF are guaranteed by statute (s.29 LGPS (Administration) Regulations, as amended) and thereby the pensions promise is secure. The FSS addresses the issue of managing the need to fund those benefits over the long term, whilst at the same time, facilitating scrutiny and accountability through improved transparency and disclosure.

The Scheme is a defined benefit arrangement with principally final salary related benefits from contributing members up to 1 April 2014 and Career Averaged Revalued Earnings (“CARE”) benefits earned thereafter. There is also the introduction of a “50:50 Scheme Option”, where members can elect to accrue 50% of the full scheme benefits and pay 50% of the normal member contribution.

The benefits provided by the NYPF are specified in the governing legislation (the Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 (as amended) (“the BMC Regulations”) and the Administration Regulations referred to above. New legislation contained in the Local Government Pension Scheme

Regulations 2013 (“the 2013 Regulations”) governs the NYPF from 1 April 2014. The required levels of employee contributions from 1 April 2014 are also specified in the 2013 Regulations.

Employer contributions are determined in accordance with the Administration Regulations which require that an actuarial valuation is completed every three years by the actuary, including a rates and adjustments certificate. Contributions to the NYPF should be set so as to “secure its solvency”, whilst the actuary must also have regard to maintaining as nearly constant a rate of contribution as possible. The actuary must have regard to the FSS in carrying out the valuation.

## **2. PURPOSE OF THE FSS IN POLICY TERMS**

Funding is the making of advance provision to meet the cost of accruing benefit promises. Decisions taken regarding the approach to funding will therefore determine the rate or pace at which this advance provision is made. Although the Regulations specify the fundamental principles on which funding contributions should be assessed, implementation of the funding strategy is the responsibility of the Administering Authority, acting on the professional advice provided by the actuary.

The purpose of this Funding Strategy Statement is:

- to establish a clear and transparent fund-specific strategy which will identify how employers' pension liabilities are best met going forward;
- to support the regulatory requirement to maintain as nearly constant employer contribution rates as possible; and
- to take a prudent longer-term view of funding those liabilities.

The intention is for this strategy to be both cohesive and comprehensive for the NYPF as a whole, recognising that there will be conflicting objectives which need to be balanced and reconciled. Whilst the position of individual employers must be reflected in the statement, it must remain a single strategy for the Administering Authority to implement and maintain.

## **3. AIMS AND PURPOSE OF THE NYPF**

**The aims of the Fund are to:**

- enable employer contribution rates to be kept as nearly constant as possible and at reasonable cost to the taxpayers, scheduled, resolution and admitted bodies
- manage employers' liabilities effectively
- ensure that sufficient resources are available to meet all liabilities as they fall due, and
- maximise the returns from investments within reasonable risk parameters.

**The purpose of the Fund is to:**

- receive monies in respect of contributions, transfer values and investment income,
- and pay out monies in respect of scheme benefits, transfer values, costs, charges and expenses as defined in the Local Government Pension Scheme (Administration) Regulations 2008 (as amended), the Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 (as amended), the 2013 Regulations and in the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009.

#### **4. RESPONSIBILITIES OF THE KEY PARTIES**

**The Administering Authority** should:

- collect employer and employee contributions
- invest surplus monies in accordance with the Regulations
- ensure that cash is available to meet liabilities as and when they fall due
- manage the valuation process in consultation with the NYPF's actuary
- prepare and maintain an FSS and a SIP, both after due consultation with interested parties, and
- monitor all aspects of the NYPF's performance and funding and amend FSS/SIP.

**The Individual Employer** should:

- deduct contributions from employees' pay correctly after determining the appropriate employee contribution rate (in accordance with the Regulations)
- pay all contributions, including their own as determined by the actuary, promptly by the due date
- exercise discretions within the regulatory framework
- make additional contributions in accordance with agreed arrangements in respect of, for example, augmentation of scheme benefits, early retirement strain, and
- notify the Administering Authority promptly of all changes to membership or, as may be proposed, which affect future funding.

**The Fund actuary** should:

- prepare valuations including the setting of employers' contribution rates after agreeing assumptions with the Administering Authority and having regard to the FSS
- prepare advice and calculations in connection with bulk transfers and individual benefit-related matters,
- advise on funding strategy, the preparation of the FSS, and the inter-relationship between the FSS and the SIP.

## 5. SOLVENCY ISSUES AND TARGET FUNDING LEVELS

### Funding Objective

To meet the requirements of the Administration Regulations the Administering Authority's long term funding objective is for the Fund to achieve and then maintain sufficient assets to cover 100% of projected accrued liabilities (the "**funding target**") assessed on an ongoing past service basis including allowance for projected final pay. In the long term, the employer rate would ultimately revert to the Future Service Rate.

### Determination of the Funding Target and Recovery Period

The principal method and assumptions to be used in the calculation of the funding target are set out in Appendix 1.

Underlying these assumptions are the following two tenets:

- that the Scheme is expected to continue for the foreseeable future; and
- favourable investment performance can play a valuable role in achieving adequate funding over the longer term.

This allows us to take a longer term view when assessing the contribution requirements for certain employers. As part of this valuation when looking to potentially stabilise contribution requirements we will consider whether we can build into the funding plan the following:-

- some allowance for changes in market conditions that have occurred since the valuation date;
- some further allowance for interest rates and bond yields to revert to higher levels over the medium to long term.

In considering this the Administering Authority, based on the advice of the Actuary, will consider if this results in a reasonable likelihood that the funding plan will be successful.

As part of each valuation separate employer contribution rates are assessed by the actuary for each participating employer or group of employers. These rates are assessed taking into account the experience and circumstances of each employer, following a principle of no cross-subsidy between the distinct employers in the Scheme.

In attributing the overall investment performance obtained on the assets of the Scheme to each employer a pro-rata principle is adopted. This approach is effectively one of applying a notional individual employer investment strategy identical to that adopted for the Scheme as a whole (except where an employer adopts a bespoke investment strategy – see below).

The Administering Authority, following consultation with the participating employers, has adopted the following objectives for setting the individual employer contribution rates arising from the 2013 actuarial valuation:

- A default recovery period of 21 years will apply.

- In addition, at the discretion of the Administering authority, a maximum deficit recovery period of 27 years will apply. Employers will have the freedom to adopt a recovery plan on the basis of a shorter period if they so wish. A shorter period may be applied in respect of particular employers where the Administering Authority considers this to be warranted (see Deficit Recovery Plan below).
- In the current circumstances, as a general rule, the Fund does not believe it appropriate for contribution reductions to apply compared to the 2010 funding plan where substantial deficits remain. Contribution reductions may only apply if an employer's deficit recovery period is at most 15 years.
- For any open employers assessed to be in surplus, their individual contribution requirements will be adjusted to such an extent that any surplus is used (ie run-off) over a 15 year period (if surpluses are sufficiently large, contribution requirements will be set to a minimum nil total amount). The current level of contributions will be phased down as appropriate.

The employer contributions will be expressed and certified as two separate elements:

- a percentage of pensionable payroll in respect of the future accrual of benefit
- a schedule of lump sum amounts over 2014/17 in respect of the past service deficit subject to the review from April 2017 based on the results of the 2016 actuarial valuation.

On the cessation of an employer's participation in the Scheme, the actuary will be asked to make a termination assessment. Any deficit in the Scheme in respect of the employer will be due to the Scheme as a termination contribution, unless it is agreed by the Administering Authority and the other parties involved that the assets and liabilities relating to the employer will transfer within the Scheme to another participating employer.

However, the Administering Authority has ultimate discretion where the particular circumstances of any given Employer warrant a variation from these objectives.

In determining the above objectives the Administering Authority has had regard to:

- the responses made to the consultation with employers on the FSS principles
- relevant guidance issued by the CIPFA Pensions Panel
- the need to balance a desire to attain the target as soon as possible against the short-term cash requirements which a shorter period would impose, and
- the Administering Authority's views on the strength of the participating employers' covenants in achieving the objective.

### **Deficit Recovery Plan**

If the assets of the scheme relating to an employer are less than the funding target at the effective date of any actuarial valuation, a recovery plan will be put in place, which requires additional contributions from the employer to meet the shortfall.



Additional contributions will be expressed as annual monetary lump sums, subject to review based on the results of each actuarial valuation.

In determining the actual recovery period to apply for any particular employer to employer grouping, the Administering Authority may take into account some or all of the following factors:

- the size of the funding shortfall;
- the business plans of the employer;
- the assessment of the financial covenant of the Employer; and the security of future income streams
- any contingent security available to the Fund or offered by the Employer such as guarantor or bond arrangements, charge over assets, etc.
- length of expected period of participation in the Fund.

The assumptions to be used in these Recovery Plan calculations are set out on page 80.

It is acknowledged by the Administering Authority that, whilst posing a relatively low risk to the Fund as a whole, a number of smaller employers may be faced with significant contribution increases that could seriously affect their ability to function in the future. The Administering Authority therefore, after specific agreement has been obtained by Fund Officers from the North Yorkshire Pension Fund Committee, would be willing to use its discretion to negotiate an **evidence based** affordable level of contributions for the organisation for the three years 2014/17. Any application of this option is at the ultimate discretion of the Administering Authority and will only be considered after the provision of the appropriate evidence.

#### **The Normal Cost of the Scheme (Future Service Contribution Rate)**

In addition to any contributions required to rectify a shortfall of assets below the funding target, contributions will be required to meet the cost of future accrual of benefits for members after the valuation date (the “normal cost”). The method and assumptions for assessing these contributions are also set out in Appendix 1.

## **6. LINK TO INVESTMENT POLICY SET OUT IN THE STATEMENT OF INVESTMENT PRINCIPLES**

The results of the 2013 valuation show the liabilities at 31 March 2013 to be 73% covered by the current assets, with the funding deficit of 27% being covered by future deficit contributions.

In assessing the value of the NYPF’s liabilities in the valuation, allowance has been made for asset out-performance as described in pages 77-80, taking into account the investment strategy adopted by the NYPF, as set out in the SIP.

It is not possible to construct a portfolio of investments which produces a stream of income exactly matching the expected liability outgo. However, it is possible to construct a portfolio which closely matches the liabilities and represents the least risk investment position. Such a portfolio would consist of a mixture of long-term index-linked and fixed interest gilts. Investment of the NYPF’s assets in line with the least risk portfolio would minimise fluctuations in the NYPF’s ongoing funding level between successive actuarial valuations.

Departure from a least risk investment strategy, in particular to include equity type investments, gives the prospect that out-performance by the assets will, over time, reduce the contribution requirements. The funding target might in practice therefore be achieved by a range of combinations of funding plan, investment strategy and investment performance.

The current benchmark investment strategy, as set out in the SIP, is:

<b>Asset Class (Summary)</b>	<b>%</b>
Equities	50-75
Liability matching	15-30
Alternatives(excluding property)	5-10
Property	5-10
<b>TOTAL</b>	<b>100</b>

The funding strategy adopted for the 2013 valuation is based on an assumed asset out-performance of 1.6% per annum.

### **Bespoke Investment Strategy**

The Investment Strategy adopted by NYPF is determined for the Fund as a whole. This Strategy takes into account the characteristics of NYPF as a whole, and therefore those of the constituent employers as an aggregated entity - it does not seek to distinguish between the individual liability profiles of different employers. The Strategy adopted to date, as reflected in the current SIP, is to invest a significant proportion of the assets in equities. Such investments offer a higher expected return, but also carry a higher level of risk.

NYPF is prepared to offer any employer the opportunity to adopt a Bespoke Investment Strategy (eg 100% bonds). However, to the extent that any Bespoke Investment Strategy will necessitate different investment return assumptions to those used by the Actuary for NYPF overall, there may be a consequential impact on the contribution rate calculated for that employer.

In addition, if an employer opts for a Bespoke Investment Strategy, NYPF reserves the right to determine the most appropriate way of arranging for the investment of the relevant share of the assets according to that Bespoke Strategy.

## **7. IDENTIFICATION OF RISKS AND COUNTER MEASURES**

The funding of defined benefits is by its nature uncertain. Funding of the NYPF is based on both financial and demographic assumptions. These assumptions are specified in the Appendices and the actuarial valuation report. When actual experience is not in line with the assumptions adopted a surplus or shortfall will emerge at the next actuarial assessment and will require a subsequent contribution adjustment to bring the funding back into line with the target.

The Administering Authority has been advised by the actuary that the greatest risk to the NYPF's funding is the investment risk inherent in the predominantly equity (or return seeking) based strategy, so that actual asset out-performance between successive valuations could diverge significantly from the overall out performance assumed in the long term.

## **What are the Risks?**

### **Financial**

- Investment markets fail to perform in line with expectations
- Market yields move at variance with assumptions
- Investment Fund Managers fail to achieve performance targets over the longer term
- Asset re-allocations in volatile markets may lock in past losses
- Pay and price inflation significantly more or less than anticipated
- Effect of possible increase in employer's contribution rate on service delivery and admitted/scheduled bodies

### **Demographic**

- Longevity horizon continues to expand
- Deteriorating pattern of early retirements (including those granted on the grounds of ill health)

### **Insurance of certain benefits**

The contributions for any employer may be varied as agreed by the Actuary and Administering Authority to reflect any changes in contribution requirements as a result of any benefit costs being insured with a third party or internally within the Fund.

### **Regulatory**

- Further changes to Regulations, e.g. more favourable benefits package, potential new entrants to scheme, e.g. part-time employees
- Changes to national pension requirements and/or HMRC rules

### **Governance**

- Administering Authority unaware of structural changes in employer's membership (e.g. large fall in employee numbers, large number of retirements)
- Administering Authority not advised of an employer closing to new entrants
- An employer ceasing to exist with insufficient funding or adequacy of a bond.
- Changes in Committee membership.

## **8. MONITORING AND REVIEW**

The Administering Authority has taken advice from the actuary in preparing this Statement, and has also consulted with employing organisations.

A full review of this Statement will occur no less frequently than every three years, to coincide with completion of a full actuarial valuation. Any review will take account of then current economic conditions and will also reflect any legislative changes.

The Administering Authority will monitor the progress of the funding strategy between full actuarial valuations. If considered appropriate, the funding strategy will be reviewed (other than as part of the triennial valuation process), for example:

- if there has been a significant change in market conditions, and/or deviation in the progress of the funding strategy
- if there have been significant changes to the NYPF membership, or LGPS benefits
- if there have been changes to the circumstances of any of the employing authorities to such an extent that they impact on or warrant a change in the funding strategy e.g. closure to new entrants
- if there have been any significant special contributions paid into the NYPF

**North Yorkshire County Council  
as administering authority for the North Yorkshire Pension Fund**

## **ACTUARIAL VALUATION AS AT 31 MARCH 2013**

### **Method and assumptions used in calculating the funding target**

#### **Method**

The actuarial method to be used in the calculation of the funding target is the Projected Unit method, under which the salary increases assumed for each member are projected until that member is assumed to leave active service by death, retirement or withdrawal from service. This method implicitly allows for new entrants to the scheme on the basis that the overall age profile of the active membership will remain stable. As a result, for those employers which are closed to new entrants, an alternative method is adopted (the Attained Age method), which makes advance allowance for the anticipated future ageing and decline of the current closed membership group.

#### **Financial assumptions**

##### ***Investment return (discount rate)***

A yield based on market returns on UK Government gilt stocks and other instruments which reflects a market consistent discount rate for the profile and duration of the Scheme's accrued liabilities, plus an Asset Out-performance Assumption ("AOA") 1.6% per annum.

The asset out-performance assumptions represent the allowance made, in calculating the funding target, for the long term additional investment performance on the assets of the Fund relative to the yields available on long dated gilt stocks as at the valuation date.

##### ***Inflation (Consumer Prices Index)***

The inflation assumption will be taken to be the investment market's expectation for RPI inflation as indicated by the difference between yields derived from market instruments, principally conventional and index-linked UK Government gilts as at the valuation date, reflecting the profile and duration of the Scheme's accrued liabilities, but subject to the following two adjustments:

- an allowance for supply/demand distortions in the bond market is incorporated, and
- due to retirement pensions being increased annually by the change in the Consumer Price Index rather than the Retail Price Index, The overall reduction to RPI inflation implied by the market at the valuation date is 1.0% per annum.

##### ***Salary increases***

The assumption for real salary increases (salary increases in excess of price inflation) in the long term will be determined by an allowance of 1.5% p.a. over the inflation assumption as described above. This includes allowance for promotional increases. In addition to the long term salary increase assumption allowance has been made for expected short term pay restraint for all employers in the fund. This results in a total salary increase of 1% per annum for 2 years and in line with assumed CPI Inflation of 2.6% per annum for 3 years.

### ***Pension increases/Indexation of CARE benefits***

Increases to pensions are assumed to be in line with the inflation (CPI) assumption described above. This is modified appropriately to reflect any benefits which are not fully indexed in line with the RPI (e.g. Guaranteed Minimum Pensions in respect of service prior to April 1997).

### **Demographic assumptions**

#### ***Mortality***

The mortality in retirement assumptions will be based on up-to-date information in relation to self-administered pension schemes published by the Continuous Mortality Investigation (CMI), making allowance for future improvements in longevity and the experience of the scheme. The mortality tables used are set out below, with a loading reflecting NYPF specific experience. The derivation of the mortality assumption is set out in a separate paper as supplied by the Actuary. Current members who retire on the grounds of ill health are assumed to exhibit average mortality equivalent to that for a good health retiree at an age 4 years older whereas for existing ill health retirees we assume this is at an age 3 years older. For all members, it is assumed that the accelerated trend in longevity seen in recent years will continue in the longer term and as such, the assumptions build in a minimum level of longevity 'improvement' year on year in the future in line with the CMI projections subject to a minimum rate of improvement of 1.5% per annum.

The mortality before retirement has also been adjusted based on LGPS wide experience.

#### **Commutation**

It has been assumed that, on average, 50% of retiring members will take the maximum tax-free cash available at retirement and 50% will take the standard 3/80ths cash sum. The option which members have to commute part of their pension at retirement in return for a lump sum is a rate of £12 cash for each £1 p.a. of pension given up.

#### ***Other Demographics***

Following an analysis of Fund experience carried out by the Actuary, the incidence of retirement in normal health and in ill health and the proportions married/civil partnership assumption have been modified from the last valuation. Other assumptions are as per the last valuation.

#### ***Expenses***

Expenses are met out the Fund, in accordance with the Regulations. This is allowed for by adding 0.4% of pensionable pay to the contributions as required from participating employers. This addition is reassessed at each valuation. Investment expenses have been allowed for implicitly in determining the discount rates.

#### ***Discretionary Benefits***

The costs of any discretion exercised by an employer in order to enhance benefits for a member through the Fund will be subject to additional contributions from the employer as required by the Regulations as and when the event occurs. As a result, no allowance for such discretionary benefits has been made in the valuation

## **Method and assumptions used in calculating the cost of future accrual**

The cost of future accrual (normal cost) will be calculated using the same actuarial method and assumptions as used to calculate the funding target except that the financial assumptions adopted will be as described below.

The financial assumptions for assessing the future service contribution rate should take account of the following points:

- contributions will be invested in market conditions applying at future dates, which are unknown at the effective date of the valuation, and which are not directly linked to market conditions at the valuation date; and
- the future service liabilities for which these contributions will be paid have a longer average duration than the past service liabilities.

The financial assumptions in relation to future service (i.e. the normal cost) are not specifically linked to investment conditions as at the valuation date itself, and are based on an overall assumed real return (i.e. return in excess of price inflation) of 3.0% per annum, with a long term average assumption for consumer price inflation of 2.6% per annum. These two assumptions give rise to an overall discount rate of 5.6% p.a (i.e. 3.0% plus 2.6%).

Adopting this approach the future service rate is not subject to variation solely due to different market conditions applying at each successive valuation, which reflects the requirement in the Regulations for stability in the “Common Rate” of contributions. In market conditions at the effective date of the 2013 valuation this approach gives rise to a slightly more optimistic stance (i.e. allows for a higher AOA) in relation to the cost of accrual of future benefits compared to the market related basis used for the assessment of the funding target.

At each valuation the cost of the benefits accrued since the previous valuation will become a past service liability. At that time any mismatch against gilt yields and the asset out-performance assumptions used for the funding target is fully taken into account in assessing the funding position.

**Summary of key whole Fund assumptions used for calculating funding target and cost of future accrual (the “normal cost”) for the 2013 actuarial valuation**

Long-term gilt yields	
Fixed interest	3.2% p.a.
Index linked	-0.4% p.a.
Past service Funding Target financial assumptions	
Investment return/Discount Rate	4.8% p.a.
CPI price inflation	2.6% p.a.
Long Term Salary increases	4.1% p.a.
Pension increases/indexation of CARE benefits	2.6% p.a.
Future service accrual financial assumptions	
Investment return	5.6% p.a.
CPI price inflation	2.6% p.a.
Long Term Salary increases	4.1% p.a.
Pension increases/indexation of CARE benefits	2.6% p.a.

***Demographic assumptions***

The post retirement mortality tables adopted for this valuation are as follows:



Life expectancy at 65 in 2013		Base table	Adjustment	Improvement model	Long term rate
CURRENT ANNUITANTS	Normal health	S1PxA	97% / 96%	CMI_2012	1.5%
	Ill health	S1PxA	Normal health + 3 years	CMI_2012	1.5%
	Dependants	S1PMA/S1DFA	156% / 109%	CMI_2012	1.5%
	Future dependants	S1PMA/S1DFA	109% / 99%	CMI_2012	1.5%
CURRENT ACTIVES / DEFERREDS	Actives normal health	S1PxA	97% / 96%	CMI_2012	1.5%
	Actives ill health	S1PxA	Normal health + 4 years	CMI_2012	1.5%
	Deferreds	S1PxA	97% / 96%	CMI_2012	1.5%
	Future dependants	S1PMA/S1DFA	109% / 99%	CMI_2012	1.5%

### **Assumptions used in calculating contributions payable under the recovery plan**

The contributions payable under the recovery plan are calculated using the same assumptions as those used to calculate the funding target, with the exception that, for certain employers which are considered by the Administering Authority to provide a high level of financial covenant and are required to increase contributions (compared to the 2014/15 levels that would have been payable under the previous funding plan), an allowance may be made as part of the recovery plan for interest rates and bond yields to revert to higher levels over a period of 10 years.

In isolation, the effect of this increase in yields is to reduce the funding deficit by primarily lowering the value of the fund's liabilities over time, thus reducing the level of deficit contributions required by the employer during the recovery period.

#### **Increases in yields on fixed and index linked gilts**

A maximum increase in fixed and index linked gilt yields of 0.4% p.a. reflecting expected increases in gilt yields over a 10 year period.

As indicated above, this variation to the assumptions in relation to the recovery plan can only be applied for those employers which the Administering Authority deems to be of sufficiently high financial covenant to support the anticipation of increased gilt yields over the entire duration of the recovery period. No such variation in the assumptions will apply in any case to any employer which does not have a funding deficit at the valuation (and therefore for which no recovery plan is applicable). Where a funding deficit exists the impact of the anticipated increases in gilt yields will be limited so that the total employer contributions emerging from the valuation will be no less the 2014/15 levels that would have been payable under the previous funding plan.

# North Yorkshire Pension Fund

## Admissions and Terminations Funding Policy

### 1 Introduction

- 1.1 This document details the North Yorkshire Pension Fund's (NYPF) policy on admissions into the Fund, the methodology for assessment of a termination payment on the cessation of an admission body's participation in the NYPF, and considerations for current admission bodies. It supplements the general funding policy of the Fund as set out in the Funding Strategy Statement (FSS).
- 1.2 Admission bodies are required to have an "admission agreement" with the Fund. In conjunction with the Regulations, the admission agreement sets out the conditions of participation of the admission body including which employees (or categories of employees) are eligible to be members of the Fund.
- 1.3 A standard data base of all current admission bodies participating in the NYPF, recording relevant details of the admission agreement and funding arrangements for each body, is maintained by the Fund. This data base is a live document and will be updated as new bodies are admitted to the NYPF.
- 1.4 This document is reviewed periodically and updated where changes are required, either in line with statutory requirements or where pragmatic solutions have been identified to deal with new scenarios or approaches.

### 2 Principles

#### Termination of an admission agreement

- 2.1 When an admission agreement comes to its end, or is prematurely terminated for any reason, employees may transfer to another employer, either within the Fund or elsewhere. If this is not the case the employees will retain pension rights within the Fund i.e. either deferred benefits or immediate retirement benefits.
- 2.2 In addition to any liabilities for current employees the Fund will also retain liability for payment of benefits to former employees, i.e. to existing deferred and pensioner members.
- 2.3 In the event that unfunded liabilities arise that cannot be recovered from the admission body, these will normally fall to be met by the Fund as a whole (i.e. all employers) unless there is a guarantor or successor body within the Fund.
- 2.4 The NYPF's policy is that a termination assessment will be made based on a least risk (i.e. "matched") funding basis, **unless** the admission body has a guarantor within the Fund or a successor body exists to take over the admission body's

liabilities (including those for former employees). This is to protect the other employers in the Fund as, at termination, the admitted body's liabilities will become "orphan liabilities" within the Fund, and there will be no recourse to the admission body if a shortfall emerges in the future (after the admission has terminated).

- 2.5 If, instead, the admission body has a guarantor within the Fund or a successor body exists to take over the admission body's liabilities, the NYPF's policy is that the Triennial Valuation funding basis will be used for the termination assessment. The guarantor or successor body will then, following any termination payment made, subsume the assets and liabilities of the admission body within the Fund (sometimes known as the "novation" of the admission agreement). This may, if agreed by the successor body, include the novation to the successor of any funding deficit on closure, in place of a termination payment being required of the admission body itself.
- 2.6 The LGPS (Miscellaneous) Regulations 2012 allow for Scheme Employers to be subject to a deficit payment on termination. The Administering Authority will decide the actuarial funding basis to apply for such a termination assessment after taking advice from the actuary to the NYPF and considering the particular circumstances of the Scheme Employer.

### **Funding basis / Controlled Flexibility**

- 2.7 An admission body may choose to pre-fund for termination i.e. to amend their funding approach to a matched methodology and assumptions. This will substantially reduce the risk of an uncertain and potentially large debt being due to the Fund at termination. However, it is also likely to give rise to a substantial increase in contribution requirements, when assessed on the matched basis.
- 2.8 For any admission bodies funding on such a matched strategy a notional investment strategy will be assumed as a match to the liabilities. In particular the admission body's notional asset share of the Fund will be credited with an investment return in line with the matched funding assumptions adopted rather than the actual (largely equity related) investment return generated by the actual asset portfolio of the Fund. The Fund reserves the right to modify this approach in any case where it might materially affect the finances of the Scheme, or depending on any case specific circumstances.

### **Administering Authority options**

- 2.9 The preference of the NYPF is for the Administering Authority to commission a risk assessment from the actuary to the NYPF on behalf of the potential admitted body, in line with the LGPS (Miscellaneous) Regulations 2012, effective from 1 October 2012, which requires a risk assessment to be carried out to the satisfaction of the Administering Authority. Where the potential admission body instead insists on carrying out the risk assessment (either themselves or by commissioning a third party), this must be done to the satisfaction of the Administering Authority (and the transferring employer where appropriate).

2.10 In order to protect other Fund employers, when considering applications for admission body status the Administering Authority's clear preference is that there should be a guarantor within the Fund. However, where there is no guarantor within the Fund, the Administering Authority will consider other applications on a case-by-case basis and can determine that:

- The admission body must pre-fund for termination with contribution requirements assessed using the matched methodology and assumptions; and/or
- The admission body must have a bond or indemnity from an appropriate third party in place. The actuary to the NYPF will be asked to carry out a risk assessment as per paragraph 2.9, with the level of any bond requirement being determined by the Administering Authority; and/or
- The admission body may be subject to any other requirements, such as monitoring specific factors, as the Administering Authority may decide; or
- The admission body's application may be refused.

2.11 Some aspects that the Administering Authority may consider when deciding whether to apply any of the options under 2.10 above, in the absence of a guarantor, are:

- Uncertainty over the security of the organisation's funding sources e.g. the admission body relies on voluntary or charitable sources of income or has no external funding guarantee/reserves;
- If the admission body has an expected limited lifespan of participation in the Fund;
- The average age of employees to be admitted and whether the admission is closed to new joiners.

### **3 Implementation**

#### **New admissions**

3.1 With effect from 26 May 2011 the NYPF will apply the above principles to the admission of new bodies into the Fund.

3.2 The above methodology for the assessment of a termination payment will apply to all admission bodies on cessation of each body's participation in the NYPF.

#### **Transferee admission bodies (TABs)**

3.3 Transferee admission bodies generally will have a guarantor in the Fund since the Regulations require that, in the event of any unfunded liabilities on the termination of the admission, the contribution rate for the relevant Scheme Employer should

be revised. Accordingly, in general, the matched approach to funding and termination will not apply for TABs.

- 3.4 On termination of a TAB admission, any orphan liabilities in the Fund will be subsumed by the relevant Scheme Employer.
- 3.5 An assessment of the level of risk on premature termination of the contract will be carried out, as detailed in paragraph 2.9. As the Scheme Employer is effectively the ultimate guarantor for these admissions to the NYPF the decision over the level (if any) of any bond requirement for the transferee admission body is the responsibility of the Scheme Employer, and should be agreed by the contractor and Scheme Employer as part of the commercial negotiation, to the satisfaction of the Administering Authority.
- 3.6 Deficit recovery periods for TABs will be set in line with the Fund's general policy as set out in the FSS.
- 3.7 An exception to the above policy applies if the guarantor is not a participating employer within the NYPF, including if the guarantor is a participating employer within another LGPS Fund. In order to protect other employers within the NYPF the Administering Authority may in this case treat the admission body as if it has no guarantor.

### **Community admission bodies (CABs)**

- 3.8 From 1 October 2012, as per the requirements of the LGPS (Miscellaneous) Regulations 2012, paragraph 2.9 will apply for the admission of a CAB.
- 3.9 The NYPF's policy is to consider applications on a case-by-case basis, in line with the principles set out above. In general, a guarantor will be required to the Admission Agreement. If a guarantor (of sufficient standing acceptable to the Fund) is not forthcoming the admission will either not be approved or the Administering Authority may, if it deems appropriate, accept the admission subject to the requirements as described in paragraph 2.10 above. If required, any bond amount will be subject to review on a regular basis.

In the case of some bodies such as housing management or leisure facilities which are set up under a trust arrangement and effectively have a council as a guarantor under the Admission Agreement, then the admission will be approved and no risk assessment will be required.

- 3.10 In a similar way, with effect from 1 April 2008, new town and parish councils entering the Fund will be treated as follows:
  - If a guarantor (of sufficient standing acceptable to the Fund) is forthcoming then the admission will be approved with the valuation funding basis used for the termination assessment and calculation of ongoing contribution requirements.

- If there is no guarantor then the admission body must pre-fund for termination with contribution requirements assessed using the matched methodology and assumptions.
- 3.11 Deficit recovery periods will be determined consistent with the policy set out in the FSS. Alternatively, the Administering Authority may determine an employer specific deficit recovery period will apply.

### **Notification of Termination**

- 3.12 In many cases, termination of the admission is an event that can be foreseen, for example, because the organisation's operations may be planned to be discontinued. In this case admission bodies are required to open a dialogue with the Fund to commence planning for the termination as early as possible. Where termination is disclosed in advance the Fund will operate procedures to reduce the sizeable volatility risks to the debt amount in the run up to actual termination of the admission. Effectively, this will be achieved by "locking in" to financial conditions for the termination prior to that date, and the hypothecation of a notionally matched investment strategy. The Fund reserves the right to modify this approach in any case where it might materially affect the finances of the Scheme, or depending on any case specific circumstances.

### **Grouped bodies**

- 3.13 The NYPF currently groups the following types of employers for contribution rate setting purposes:
- Grouped Scheduled Bodies (Town and Parish Councils admitted prior to 31 March 2008).
  - NYCC - Local Management of Schools (NYCC LMS) Pool
  - City of York – Local Management of Schools (COY LMS) Pool

Further details of these groupings are set out below.

#### **Grouped Scheduled Bodies**

- 3.14 The NYPF policy is that, on termination of participation within the grouped scheduled bodies, the termination assessment is based on a simplified share of deficit approach. This involves disaggregating the outgoing body from the group by calculating the notional deficit share as at the last actuarial valuation of the Fund, in proportion to the respective payrolls for the body and the group as a whole, and then adjusting to the date of exit. The adjustment to the date of exit will normally be made in line with the assumptions adopted as at the last actuarial valuation unless the actuary and Administering Authority consider that the circumstances warrant a different treatment, for example, to allow for actual investment returns over the period from the last actuarial valuation to exit.

- 3.15 In line with the NYPF's policy for existing admission bodies, the share of deficit will be assessed based on the ongoing valuation funding basis for the group as a whole at the last actuarial valuation.
- 3.16 Any unfunded liability that cannot be reclaimed from the outgoing body will be underwritten by the group and not all employers in the Fund.
- 3.17 Following the termination of a grouped body, any residual liabilities and assets in respect of that body will be subsumed by any guarantor body for the group, or in the absence of a guarantor, subsumed by the Fund as a whole.

### **Local Management of Schools (LMS) Pool**

- 3.18 The LMS pool refers to the grouping of some transferee admission bodies relating to catering and cleaning contracts within schools. On the admission of each such body to the Fund, the Assistant Director, Finance & Central Services for CYPS appropriate assistant director at North Yorkshire County Council will determine whether they should be included in the LMS pool.
- 3.19 Employers in the LMS pool will pay the same contribution rate as that payable by North Yorkshire County Council or City of York depending on which pool they are in.
- 3.20 At each triennial actuarial valuation, for the purpose of determining the contributions, the Actuary will pool together the assets and liabilities in respect of the Council and all other employers included in that Council's LMS pool. The contribution rate so determined will be payable by all the employer members of that Council's LMS pool.
- 3.22 On termination of an admission body within the LMS pool, no termination valuation will be calculated. The assets and liabilities relating to the employees will be subsumed by North Yorkshire County Council or City of York depending on which pool they are in.

## Communications Policy Statement July 2016

If you require this information in an alternative language or another format such as large type, audio cassette or Braille, please contact the Pensions Help & Information Line on 01609 536335

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- 2 Objectives
- 3 Stakeholders
- 4 Methods of Communication
- 5 Annual Communications Strategy
- 6 Key Policy / Strategy documents
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- 8 Further information

## COMMUNICATIONS POLICY STATEMENT

### 1.0 BACKGROUND

1.1 Each of the Local Government Pension Scheme (LGPS) Funds in England and Wales is required to publish a Statement of policy under Regulation 61 of the Local Government Pension Scheme Regulations 2013 relating to the Communications Strategy for the Fund.

1.2 The key requirements for preparing the Statement are summarised as follows:

- (a) *An Administering Authority must prepare, maintain and publish a written statement setting out its policy concerning communications with members, representatives of members, prospective members and Scheme employers*
- (b) *In particular the statement must set out its policy on the provision of information and publicity about the Scheme to members, representatives of members and Scheme employers, the format, frequency and method of distributing such information or publicity, and the promotion of the scheme to prospective members and their employers*
- (c) *The statement must be revised and published following a material change in the policy.*

1.3 North Yorkshire County Council (NYCC) as the administering authority for the North Yorkshire Pension Fund (NYPF) has published this Statement in accordance with



these Regulations. This Statement has been prepared in consultation with appropriate interested parties.

## 2.0 OBJECTIVES

2.1 The Fund's objectives in communicating with stakeholders (as defined in **Section 3** below) are:

- to keep all stakeholders informed about the management and administration of the NYPF
- to inform stakeholders to enable them to make the decisions they need to make regarding pensions and the NYPF
- to consult major stakeholders on changes to regulations, policies and procedures that affect the NYPF
- to promote the Local Government Pension Scheme as an important tool in recruitment and as a benefit to scheme members
- to use the most effective ways of communicating with stakeholders
- to seek continuous improvement in the way we communicate

2.2 The Fund also needs to ensure that Stakeholders find it easy and convenient to communicate with the Fund.

## 3.0 STAKEHOLDERS

3.1 The key stakeholders for the NYPF are:

- **the County Council's Pension Fund Committee** who make decisions about the way the Pension Fund and pension benefits are managed and administered
- **scheme employers** who use the scheme to help recruit, retain and support employees and who themselves contribute to the Fund
- **scheme members** (current contributors, deferred and retired members) and their representatives who are ultimately the recipients of the benefits of the pension scheme
- **prospective scheme members** who are eligible to benefit from the scheme but have not yet joined
- **staff employed by the County Council and other employers who are responsible for the management and operation** of the Pension Fund and pension benefits

3.2 Other stakeholders who contribute to the NYPF include –

- the Fund Actuary
- the Investment Adviser
- the Investment Consultant
- the Independent Professional Observer
- investment managers
- the asset custodian

- the AVC provider
- the Fund Solicitor

3.3 Because the stakeholders referred to in **paragraph 3.2** above are the providers of services to the Fund, it is important that communication with them exists both to and from the Fund. Thus they must be made aware of changes affecting the Fund as well as have the ability and the means to provide advice / feedback, etc., to the Fund.

#### 4.0 METHODS OF COMMUNICATION

4.1 There are a variety of methods of communication adopted by the Fund. These are identified below with reference to each of the key stakeholders listed in **Section 3** above.

4.2 The items marked with an \* are available on the NYPF website.

##### **Pension Fund Committee**

4.3 The following are used to provide information to Committee Members:

- agenda papers – these are prepared for each Committee meeting and cover all matters (i.e. benefit administration and investment of the Fund’s assets) relating to policy and performance of the Fund
- newsletters\* - Committee Members receive copies of all newsletters issued by NYPF
- workshops – organised for specific purposes usually linked to the review of a major piece of NYPF policy (e.g. Investment Strategy)
- third party training sessions – details are circulated to all Members on a regular basis

##### **Scheme Employers**

4.4 The following will be provided to all Scheme Employers:

- newsletter\* – updates delivered electronically
- technical material – any information connected with the Scheme and its administration is issued to Employer nominated liaison officer(s)
- consultation – opportunities for NYPF/Employer consultation wherever a collaborative approach is appropriate or policy changes are proposed or required
- website – including discrete area for ‘employer only’ information
- Pension Fund Officer Group (NYPFOG) – regular meetings held between NYPF and Employer representatives
- one to one employer meetings – dealing with any matters arising between NYPFOG meetings including training employers’ staff engaged in pension administration activities
- Employers Guide\* – detailing pension administration processes
- Pensions Administration Strategy\* – agreed protocol setting out the respective responsibilities of NYCC (as the administering authority of the Fund) and the Fund’s Employing Authorities

- Communications Strategy setting out the current communication arrangements and future developments
- Employer access to employee data – a means of providing data online including starters, leavers, amendments and contributions
- Admission Agreements – provide advice, process management and data analysis for any prospective employer pursuing admitted body status

### **Scheme Members**

4.5 The following will be provided to active, deferred and retired members –

- Scheme Guide (short guide)\* – downloaded by new members of the Scheme or provided in hard copy on request by employers
- Scheme Guide (full)\* - available on the Fund website or provided on request
- Membership Certificate (Statutory Notice) – confirmation of participation in the LGPS following the commencement of employment
- estimate of benefits\* – calculated by members online or provided on request in appropriate cases
- annual benefit statement\* – provided on-line for active and deferred members or can be provided in hard copy on request
- newsletter\* – as appropriate for active and deferred members and once per year for retired members
- pre-retirement courses – support for employer led courses as required up to 6 times per year
- membership data on-line\* – personal data securely available to active and deferred members
- electronic satisfaction surveys – conduct surveys for qualitative assessments on such matters as payment of retirement benefits, satisfaction with call-handling etc. A hard copy is available on request.
- pay advice (sent to pensioners when they first retire and thereafter when gross pension changes by £1 or more per month)
- replies to any correspondence by letter or e-mail
- helpline – contact available via telephone during office hours or voicemail out of office hours
- website – including online benefits calculator and other self-service facilities. A generic email address is available with resulting queries being delivered to an Inbox which is dealt with on a daily basis during office hours by assigned staff members

### **Prospective Scheme Members**

4.6 The following will be available to prospective members:

- Scheme Guide (short guide)\* - distributed via the employers to all new employees or downloaded from the website
- direct promotion – will assist the employer in promoting the Scheme via employer communication systems eg pay advice, newsletters, induction seminars, etc

- helpline – contact available via telephone during office hours or voicemail out of office hours
- website – including Scheme guides to the LGPS.

## 5.0 ANNUAL COMMUNICATIONS STRATEGY (incorporating Action Plan)

5.1 In consultation with Scheme employers and other stakeholders, via NYFFOG, the County Council prepares an **Annual Communications Strategy** for the NYPF detailing the current arrangements for communication with its stakeholders together with future communication developments. The Communications Strategy is subject to annual review and is presented to the Pension Fund Committee for approval at the start of each financial year.

5.2 The Strategy includes the following -

- commentary on current operating context for the Fund
- progress on actions included in previous Annual Strategy
- details of proposed actions for next year

## 6.0 KEY POLICY / STRATEGY DOCUMENTS

6.1 In addition to the range of documents produced by the Fund explaining the benefits of the LGPS, for Scheme members and employers (see **paragraphs 4.5 to 4.7 above**), the Fund publishes a number of other key documents relating to the administration and governance of the Fund. These are as follows -

- Funding Strategy Statement (FSS)
- Statement of Investment Principles (SIP)
- Annual Report
- Annual Communications Strategy
- Pensions Administration Strategy
- Governance Compliance Statement

6.2 All of these documents are available on the NYPF website.

## 7.0 REVIEW OF THIS POLICY STATEMENT

7.1 The Policy Statement will be reviewed annually to coincide with the approval of the **Annual Communications Strategy** as referred to in **Section 5**.

## **8.0 FURTHER INFORMATION**

8.1 If you would like to know more about our communications, or have a query about any aspect of the North Yorkshire Pension Fund, you can contact us in the following ways:

### **In writing**

North Yorkshire Pension Fund  
County Hall  
Northallerton  
North Yorkshire  
DL7 8AL

### **By telephone**

Pensions Help and Information Line  
01609 536335

### **By email**

[pensions@northyorks.gov.uk](mailto:pensions@northyorks.gov.uk)

8.2 Further information can also be found on the NYPF website at  
<http://www.nypf.org.uk>

## APPENDIX G

### Rates and Adjustments Certificate issued in accordance with Regulation 36 of the Administration Regulations

Name of Fund

North Yorkshire Pension Fund

#### Primary Contribution Requirements

I hereby certify that, in my opinion, the common rate of employers' contributions payable in each year of the period of three years beginning 1 April 2014 should be at the rate of 13.8 per cent of Pensionable Pay (including those in respect of members of the LGPS under the 50:50 option).

I hereby certify that, in my opinion, the amount of the employers' contributions payable in each year of the period of three years beginning with 1 April 2014, as set out above, should be individually adjusted as set out in the attached schedule. Contributions will be paid monthly in arrears with each payment normally being due by the 19th of the following month (or the 22nd if paid electronically) unless otherwise noted in Appendix H or in a separate agreement with an individual employer, and the contributions in the attached schedule take account of any such agreements.

#### Further Adjustments

A further individual adjustment shall be applied in respect of each non-ill health early retirement occurring in the period of three years covered by this certificate. This further individual adjustment will be calculated in accordance with methods agreed from time to time between the Fund's Actuary and the Administering Authority.

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The contributions set out in the attached schedule represent the minimum contribution which may be paid by each employer in total over the 3 years covered by the certificate. Additional contributions or a different pattern of contributions may be paid if requested by the employer concerned at the sole discretion of the Administering Authority as agreed with the Actuary. The total contributions payable by each employer will be subject to a minimum of zero.

The individual employer contributions may be varied as agreed by the Actuary and Administering Authority to reflect any changes in contribution requirements as a result of any benefit costs being insured with a third party or parties including where the third party or parties participate in the Fund.

In cases where an element of an existing Scheme employer's deficit is transferred to a new employer on its inception, the Scheme employer's deficit recovery contributions, as shown on the schedule to this Certificate in Appendix H, may be reallocated between the Scheme employer and the new employer to reflect this, on advice of the Actuary and as agreed with the Administering Authority so that the total payments remain the same overall.

The Administering Authority and employer with advice from the Fund's Actuary can agree that contributions payable under this certificate can be sourced under an alternative financing arrangement which provides the Fund with equivalent cash contribution or increased security.

#### Regulation 36(8)

No allowance for non-ill health early retirements has been made in determining the results of the valuation, on the basis that the costs arising will be met by additional contributions. Allowance for ill health retirements has been included in each employer's contribution rate, on the basis of the method and assumptions set out in the report.

Signature:



Date of signing:

28 March 2014

Name:

Ian Kirk

Qualification:

Fellow of the Institute and Faculty of Actuaries

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# North Yorkshire Pension Fund

## Pensions Administration Strategy

**February 2016**

**If you require this information in an alternative language or another format such as large type, audio cassette or Braille, please contact the Pensions Help & Information Line on 01609 536335**



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## **Pensions Administration Strategy**

### **1.0 Purpose of Strategy**

- 1.1 This Strategy sets out the administration protocols between employers and the North Yorkshire Pension Fund (NYPF). The protocols aim to ensure the cost effective running of the Local Government Pension Scheme (LGPS) and the best service possible for LGPS members. The protocols ensure that the statutory requirements and timescales can be met and therefore must be followed at all times.
- 1.2 For the purpose of this Strategy no practical distinction is drawn between the statutory role of North Yorkshire County Council as the Administering Authority for the NYPF, its Pension Fund Committee, the Pension Administration Section or other sections of the Central Services Directorate all of whom play a role in the administration of NYPF – the term NYPF is used collectively to reflect all of the above roles within NYCC. The Pension Board also exists to assist the Administering Authority in ensuring that the NYPF is managed and administered effectively and efficiently and complies with pensions' legislation and requirements imposed by the Pensions Regulator.

### **2.0 Regulatory Background**

- 2.1 The protocols cannot override any provision or requirement in the Regulations outlined below or in any other relevant legislation.
- 2.2 This Strategy is made under regulation 59 of the Local Government Pension Scheme (LGPS) Regulations 2013. The principal Regulations underpinning this document are:
- The Local Government Pension Scheme (Transitional Provisions, Savings and Amendment) Regulations 2014
  - The Local Government Pension Scheme Regulations 2013
  - The Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 (and any amendments thereto)
  - The Local Government Pension Scheme (Administration) Regulations 2007
  - The Local Government Pension Scheme (Transitional Provisions) Regulations 2007
  - The Local Government Pension Scheme (Transitional Provisions) Regulations 1997 (and any amendments thereto)
  - The Local Government Pension Scheme Regulations 1997 (and any amendments thereto)
  - The Local Government (Early Termination of Employment) (Discretionary Compensation) (England and Wales) Regulations 2000 (and any amendments thereto)
  - The Occupational Pension Schemes (Disclosure of Information) Regulations 1996 (and any amendments thereto)
  - the Occupational Pension Schemes (Preservation of Benefit) Regulations 1991
  - the Occupational and Personal Pension Schemes (Disclosure of Information) Regulations 2013 (“the Disclosure Regulations”)
  - the Pensions Act 1995
  - the Pensions Act 2004
  - the Pensions Act 2008
  - the Data Protection Act 1998
  - the Finance Act 2004
  - the Automatic Enrolment (Miscellaneous Amendment) Regulations 2013
  - the Public Service Pensions (Record Keeping and Miscellaneous Amendments) Regulations 2014 including amendments to any of these Regulations

### **3.0 Review of the Strategy**

- 3.1 This Strategy will be kept under review by NYPF.
- 3.2 Employers may submit suggestions to improve any aspect of this Strategy at any time.
- 3.3 The Pension Fund Committee and the Pension Board will be asked by NYPF to formally review the Strategy on an annual basis.

### **4.0 Performance Levels**

- 4.1 Performance level agreements are set out in this document for both employers and NYPF. These will be reviewed annually, any changes will be communicated to employers and can be discussed at NYPF OG meetings.
- 4.2 This Strategy is the agreement between NYPF and employers about the levels of performance and associated matters to ensure that the statutory requirements and timescales can be met at all times.

### **5.0 Responsibilities and Duties of the Employer**

#### **5.1 Contact Person**

The employer will nominate a person to act as the primary contact with NYPF. The employer will notify the NYPF Management team who that person is and ensure that changes of nominated person are notified to NYPF immediately.

#### **5.2 Authorised Signatories**

Each employer is required to provide a list of nominated individuals to act as authorised signatories whose names and specimen signatures are held by the NYPF. In signing a document an authorised officer is certifying that the form comes from the employer stated and also that the information being provided has been validated and is correct. Consequently if an authorised signatory is certifying information that someone else has completed, for example, leaving information including a final salary pay, career average pay, assumed pay, they should be satisfied that the correct validation process has been completed and the information is correct.

- 5.3 It is the employer's responsibility to ensure that details of the nominated contact and authorised signatures are correct and to notify the NYPF of any changes immediately. Failure to update authorised signatories will result in delays in carrying out pensions administration processes affecting individual scheme members, including payment of pension benefits.

#### **5.4 Disclosure and Pensions Regulator Requirements**

The Pensions Regulator sets out specific requirements for public sector pension schemes set out in the '[Code of Practice No.14](#)'. Paragraphs 128 – 130 refer to the need for employers to understand and comply with the scheme manager's processes to ensure that the statutory requirements and timescales can be met at all times.

## 5.5 Member details – Employer performance levels

The employer must forward notifications to NYPF using the forms on the employer pages of the NYPF [website](#) as follows:

Event	Timescale for employer notifying the NYPF
<b>New starters (Employer Pen11 form)</b>	<b>Within one month of the employee joining</b>  Where an electronic Employer Pen11 has been submitted, the Employee Pen11 should be sent as soon as possible.
<b>Change in member’s details (Change of Members Personal Details form)</b>	<b>Within 6 weeks of the event</b>
<b>Leavers (SU5 form)</b> There are two SU5s, one for members who have had an absence in their final year and one for members without absences	<b>Within 6 weeks of the employee leaving</b>
<b>Advanced Notification of Retirement (ADNOT form)</b>	<b>At least 30 days before the last day of employment</b>
<b>Retirements (SU5 form)</b> There are two SU5s, one for members who have had an absence in their final year and one for members without absences	<b>No later than 2 weeks following retirement</b>  Disclosure Regulations require that when a retirement takes place before Normal Pension Age (NPA) NYPF receives the SU5 no later than one month after the date of retirement. Where a retirement takes place on or after NPA, NYPF receives the SU5 no more than 20 days after the date of retirement.
<b>Death in Service</b>	<b>Within 3 working days of the employer being notified of the death of the member</b>

## 5.6 Employee’s Guide

Under the Occupational Pension Schemes (Disclosure of Information) Regulations 2013 the employer must ensure that all new employees eligible to join the LGPS receive a copy of the Employees' Guide to the Scheme as follows:

- Where you have received jobholder information, the Guide must be given within one month of the date that information was received.
- Where you have not received jobholder information, the Guide must be given within two months of the date the person became an active member of the scheme.

## Year-end information

- 5.4 The employer (or their payroll contractor/agency for which the employer is responsible) shall provide NYPF with final salary (where applicable) and Career Average Revalued Earnings (CARE) year-end information as at 31 March each year in a notified format no later than 30 April or the next working day.
- 5.4.1 The Council's Integrated Finance Team also requires separate information. After completion of the March contribution sheets, employers are required to review their full year contribution summary (contained within the same Excel document). All contributions for the year should be reconciled back to the organisational payroll and the relevant declaration is to be signed and dated before being returned to [pension.contributions@northyorks.gov.uk](mailto:pension.contributions@northyorks.gov.uk).

## Contribution deductions

- 5.5 The employer will ensure that member and employer contributions are deducted at the correct rate, including contributions due on leave of absence with reduced or no pay, maternity, paternity and adoption leave and any additional contributions NYPF request the employer to collect.

## Payment of contributions to NYPF

- 5.6 Contributions (but not Prudential Additional Voluntary Contributions) should be paid each month to NYPF.

## Payment dates

- 5.7 All funds due to the NYPF in respect of employees and employers contributions must be cleared in the NYPF bank account by 19th of the month (or the last working day before where the 19th is not a working day) following the month the contributions relate to. Any employer wishing to pay by cheque must therefore ensure the cheque is received by NYPF by the 14th of the month (or the last working day before where the 14th is not a working day).

## Late Payment

- 5.8 A penalty system will apply for employers failing to meet the deadlines, as stated in **paragraph 5.7** with a one month grace period for a 'first offence'. The penalty will be based on the number of days after the 19<sup>th</sup> of the month that the payment due is received in the NYPF bank account. This will take the form of a fixed penalty (£50) plus a daily interest surcharge for the period the amount is outstanding. The interest rate to be used will be 1% above the bank base rate as prescribed in the Regulations. For persistent breaches of this protocol, the employer would be reported to the Pensions Regulator.

## Payment method

- 5.9 The employer can choose to pay either by cheque, payable to "North Yorkshire Pension Fund" or preferably by BACS direct to NYPF's bank account subject to the payment date guidance outlined above.

## Remittance Advices

- 5.10 The employer must email a monthly return to [pension.contributions@northyorks.gov.uk](mailto:pension.contributions@northyorks.gov.uk), in advance of their payment. The monthly return is in a prescribed format and is provided by the Integrated Finance team. The form must state the employers name and reference number, the period and the amount of the payment split between employees and employers contributions. In addition, it should include the total pensionable pay, details of added-years contributions, Additional Regular contributions, Additional Pension Contributions and any other payroll related adjustments.

## **AVC Contributions**

- 5.11 The employer will pay additional voluntary contributions to the AVC Provider within one week of them being deducted. Under the Pensions Act 1995 the Pensions Regulator may be notified if contributions are not received before the 19th of the month following that in which they were deducted. The employer will submit the schedule of AVCs in an agreed format directly to Prudential ahead of the actual remittance.

## **Discretionary Powers**

- 5.12 It is a mandatory requirement that each employer is responsible for exercising the discretionary powers given to them by the Regulations. These Regulations extend to requiring the employer to publish its policy in respect of the key discretions as described by the Regulations to its employees. Copies of the relevant employer policies should also be lodged with the NYPF.

## **Employer Decisions**

- 5.13 Certain aspects of the Regulations require an employer decision. The employer is responsible for implementing such areas correctly, (e.g. deduction of contributions at the correct rate

## **Independent Medical Practitioner**

- 5.14 The employer is responsible for determining and employing their own appropriately qualified independent medical practitioner and providing details of those practitioners to the NYPF (see also **paragraph 6.9**).

## **Employer responsibility for information provided to NYPF and/or work undertaken internally**

- 5.15 NYPF is not responsible for verifying the accuracy of any information provided by the employer for the purpose of calculating benefits under the provisions of the Local Government Pension Scheme and the Discretionary Payments Regulations. That responsibility rests solely with the employer.
- 5.16 Any over payment made by NYPF resulting from inaccurate information supplied by the employer shall be recovered by NYPF from the employer.
- 5.17 The employer is responsible for any work carried out on its behalf by another section of their organisation or by a contractor appointed by that organisation (e.g. Pay or Human Resource sections).

## **Data Protection**

- 5.18 Under the Data Protection Act 2003, the employer will protect from improper disclosure any information about a member contained (where applicable) on any item sent from NYPF. It will also only use information supplied or made available by NYPF for the operation of the Local Government Pension Scheme.

## **Internal Dispute Procedure**

- 5.19 The employer must identify a 'nominated person' for any instances where an Internal Dispute Resolution Procedure (IDRP) application is submitted against the employer and meet the associated costs.

## Fines imposed on NYPF

- 5.20 In the event of NYPF being fined by the Pensions Regulator, this fine will be passed on to the relevant employer where that employer's action or inaction (e.g. the failure to notify a retirement within the time limits described above), caused the fine.

## Charges to the employer

- 5.21 NYPF may give written notice to employing authorities under regulation 70 in respect of the employers unsatisfactory performance in carrying out its Scheme functions, including but not limited to those detailed in **paragraph 5.5** above, and the amount due from employers. The written notice may include charges imposed by NYPF for chasing employers for outstanding information such as detailed in **paragraph 7.5**.

## 6.0 Responsibilities and Duties of NYPF

### Regulatory Issues

- 6.1 NYPF will administer the Pension Fund in accordance with the LGPS Regulations and any overriding legislation including employer discretions.
- 6.2 NYPF will issue a membership certificate to members; this provides notification to members that they have joined NYPF.
- 6.3 NYPF is responsible for exercising the discretionary powers given to it by the regulations. NYPF is also responsible for publishing its policy in respect of the key discretions as required by the regulations.

### NYPF Performance Levels

- 6.4 NYPF agrees to meet the following performance targets in relation to the day to day administration of the fund:

Letter detailing transfer in	10 days
Letter detailing quote of transfer out value	10 days
Letter notifying estimated retirement benefit amount	10 days
Letter notifying actual retirement benefit amount	10 days

### Support to Employers

- 6.5 NYPF will support employers in running the Local Government Pension Scheme by:
- providing information, advice and assistance on the scheme and its administration
  - distributing regular technical information

See the **Communications Policy Statement** and **Annual Communications Strategy** for full details.

- 6.6 NYPF will supply any information to employers necessary to ensure the smooth running of the pension fund.
- 6.7 NYPF will work with employers to ensure that retirement is as smooth a process for the member and employer as possible.

### Independent Medical Practitioner

- 6.8 NYPF will verify the individuals nominated by the employer (in accordance with **paragraph 5.14**) as independent medical practitioners are appropriately qualified to deal with ill health retirement cases.

### **Services to Members**

- 6.9 NYPF will produce benefit statements for members each year where the employer has submitted useable and accurate year-end financial data.
- 6.10 NYPF will provide a service to members that meets the requirements of the Occupational Pension Schemes (Disclosure of Information) Regulations 2013.
- 6.11 In addition, NYPF will communicate with members through appropriate media and encourage at all times the development and use of self-service facilities. Full details are provided in the **Communications Policy Statement** and **Annual Communications Strategy**.

### **Multiple Language Literature**

- 6.12 The process for providing multiple language literature has been established and certain NYPF documents have been amended to include reference to how to obtain an alternative version. In response to the need to work towards achievement of the Local Government Equalities Standard additional documents used by the NYPF will be amended to refer to the availability of alternative versions.

### **Data Protection**

- 6.13 Under the Data Protection Act 2003, NYPF will protect from improper disclosure any information held about a member. Information held will only be used by NYPF for the operation of the Local Government Pension Scheme.

### **Internal Dispute Resolution**

- 6.14 NYPF must identify a 'nominated person' for any instances where an Internal Dispute Resolution Application (IDRP) application is submitted against the Administering Authority and meeting the associated costs.

### **7.0 Contribution Rates and Administration Costs**

- 7.1 The Members' contribution rates are fixed within bands by the Regulations.
- 7.2 Employers contribution rates are determined by a triennial valuation process. Employers are required to pay whatever is necessary to ensure that the portion of the Fund relating to that employer is sufficient to meet its liabilities over the agreed term.
- 7.3 NYPF is valued every 3 years by the Fund Actuary. The Actuary balances the assets and liabilities in respect of each employer and assesses the necessary contribution rate for each employer. Employer contribution rates apply for 3 years except that an Admission Agreement may determine that reassessment should take place on a more frequent basis.
- 7.4 The administrative costs of running NYPF are charged by NYCC directly to the Fund and the Actuary takes these costs into account in assessing the employer contribution rate.
- 7.5 If NYPF undertakes work specifically on behalf of the employer, the employer will be charged directly for the cost of that work e.g.

- non receipt of new entrant documentation requiring NYPF to set up temporary data and/or complete documentation on behalf of the employer
- non receipt of leaver details requiring NYPF to interrogate payroll or other systems on the employers behalf
- chasing outstanding information following one reminder
- FRS17/IAS19 valuations
- ad hoc actuarial & legal advice (e.g. TUPE transfer)
- ad hoc technical advice, (where re-charging is deemed appropriate because the advice is not of general benefit to the Fund overall)

## 8.0 **Communications**

8.1 In accordance with the Fund's Communications Policy Statement and its Annual Communications Strategy, NYPF will work with employers to communicate relevant information to members.



### North Yorkshire County Council

#### Pension Board

6 October 2016

#### **Proposal for project on item 19 of Pension Board Work Plan - Reviewing the exercise of Employer and Administering Authority Discretions**

Under the LGPS 2014, scheme members opting to retire and take their pensions before the defined Normal Retirement Age (usually, their State Pension Age) do not normally receive the full pension they've built up to that date. Rather, an actuarially calculated reduction is applied, to reflect the longer period the pension is in payment.

This actuarial reduction is not applied in cases of ill health retirement or redundancy, under LGPS rules. In addition, Employers may choose to exercise **discretions** to waive the actuarial reduction in circumstances established by policy at Employer level; ordinarily such circumstances may include **business efficiency** considerations in the delivery of a service, or **compassionate grounds** relating to the individual.

Additionally, some Employers may have policy allowing **augmentation or award of additional pension** in some circumstances; and all Employers should define how they implement **flexible retirement** provisions.

Where any such discretions are exercised, additional costs fall on the Employer to reimburse to the Fund, such that the Fund is not 'out of pocket' to any degree.

In the interests of transparency and accountability, and as a matter of good practice, Employers ought to have and publish documents setting out their policies and procedures governing the exercise of these discretions.

Under item 19 of the Pension Board Work Plan, I'd propose to lead on a (hopefully relatively straightforward!) piece of work, asking Employers for a copy of their policies and procedures in respect of the above **pension discretions**, and confirming how these are accessible to scheme members and other stakeholders.

(Anticipating that smaller Employers may in fact have no policies and procedures currently in place, it may also make sense to seek to assist them by developing a draft 'model policy' based on sharing best practice from the larger Employers.)

Timescale: Given it may take some time to follow up with the wide and growing range of Employers in the Fund, one year seems reasonable, so reporting back to Pension Board in Autumn 2017.

Resources required: Support/time from officers to draft and send a letter to all Employers in the Fund, and subsequently to chase up responses; also to develop a draft 'model policy' as above. Clearly this will need to be planned in discussion with officers, recognising their existing demanding work schedule.

**Report Author**: Ben Drake, Unison Scheme Member Representative,  
North Yorkshire Pension Board

## North Yorkshire County Council

### Pension Board

6 October 2016

### LGPS Pooling Arrangements

#### 1.0 Purpose of Report

- 1.1 To update the Board on progress towards the Government's announced intention to pool the assets of LGPS funds.

#### 2.0 Background

- 2.1 In May 2014 the Government started to look at pooling arrangements and launched a consultation, "[LGPS, Opportunities for collaboration, cost savings and efficiencies](#)". The focus of this consultation was on using common investment vehicles to pool assets, and on passive fund management of listed assets.

- 2.2 After a lengthy period of reflection the Government published [LGPS investment reform criteria and guidance](#) on 25 November 2015. The guidance was broken down into four areas:

- A. Asset pools that achieve the benefits of scale
- B. Strong governance and decision making
- C. Reduced costs and excellent value for money
- D. An improved capacity and capability to invest in infrastructure

Initial proposals were required by either individual authorities or as joint submissions by 19 February 2016, describing a commitment to pooling and progress towards formalising arrangements. Refined submissions were required by 15 July 2016.

- 2.3 At the PFC meeting on 15 January 2016 Members agreed in principle that NYPF would join BCPP, and that the Council would be a signatory to the "Initial Proposal to Pool LGPS Assets" sent to Government by the BCPP on 19 February 2016. In addition, NYPF submitted its own response. In reply, each BCPP Fund received a letter from Marcus Jones MP which described broad support for this initial proposal.

- 2.4 To remind Pension Board members, the 13 Funds in the BCPP are:

Bedfordshire Pension Fund  
Cumbria Pension Fund  
Durham Pension Fund  
East Riding Pension Fund  
Lincolnshire Pension Fund  
North Yorkshire Pension Fund  
Northumberland Pension Fund  
South Yorkshire Pension Fund  
South Yorkshire Passenger Transport Pension Fund

Surrey Pension Fund  
Teesside Pension Fund  
Tyne and Wear Pension Fund  
Warwickshire Pension Fund

- 2.5 On 7 July 2016 the PFC approved the **BCPP proposal for asset pooling in the LGPS**, which was sent to Government on 15 July 2016. This proposal was based on legal advice from Squire Patton Boggs, financial advice from Deloitte and advice on investment manager fees from CEM Benchmarking.
- 2.6 The Members Steering Group, comprising of 12 of the 13 Chairs of the BCPP authorities (excluding the South Yorkshire Passenger Transport Fund) met on 3 occasions in the June quarter. These meetings were aimed at reviewing and agreeing the main points in the proposal and included an opportunity for a discussion with DCLG and HM Treasury.

### **3.0 Next Steps**

- 3.1 The Officer Operations Group, the composition of which mirrors the Members Steering Group, has met three times since 15 July 2016 to discuss the practicalities of options for putting pooling arrangements in place. Progress has been limited, pending receiving the Government's response, which is expected following conference season. This response is required before much further work can be done and significant expenditure incurred. However, the clarity and timeliness of this response has become more uncertain following the Brexit vote and the resource implications this will have had on Government departments.
- 3.2 The Members Steering Group has not met since 15 July 2016, and is next due to meet on 29 and 30 September 2016. A verbal update will be provided on this meeting and any progress on the Government's response.

### **4.0 Recommendation**

- 4.1 Pension Board members to note the contents of this report.

Barry Khan  
Assistant Chief Executive (Legal and Democratic Services)  
County Hall  
Northallerton

JO'D September 2016

Background papers: LGPS, Opportunities for collaboration, cost savings and Efficiencies;  
: LGPS investment reform criteria and guidance.

## North Yorkshire County Council

### Pension Board

6 October 2016

### Training and Meeting Dates

#### 1.0 Purpose of the Report

To provide an update on Pension Board member training.

#### 2.0 Background

The Training Policy was adopted by the Pension Board at its inaugural meeting on 30 July 2015. This set out the knowledge and understanding requirements of members of the Pension Board, routes to obtaining training, and training review arrangements.

It states that the suitability of training events and activities should be based on a self-assessment carried out by each Pension Board member. The regulations place the responsibility for making this assessment, and subsequent action to ensure Pension Board members have an appropriate level of knowledge and understanding, on the individual members. In addition, the Pensions Regulator requires that Pension Board members invest time in learning and development.

#### 3.0 Training Activity

Detailed in Appendix 1 are training events attended and activities undertaken by Pension Board members. Board members are asked to review the training record and advise officers if updates are required.

Pension Board members may wish to discuss the merits of recently undertaken training activity and where appropriate the pros and cons, to inform other Board members of its usefulness.

#### 4.0 Training Opportunities

The Pensions Regulator described the modules on its website as “essential to achieve the required level of trustee knowledge and understanding” and “essential learning for those working with or running public service schemes”. The Pension Board agreed at its meeting on 30 July 2015 that these modules would be completed by all members. A progress report from Members is requested regarding modules still to be completed and likely timescales for this.

Pension Board members are asked to discuss and identify their specific learning and development requirements with officers who will make appropriate arrangements for attendance at training events.

Information is attached at Appendix 2 regarding forthcoming CIPFA training opportunities. Members are asked to consider potential attendance.

#### 5.0 Meeting Dates

Meeting dates for the remainder of the 2016/17 municipal year are as follows (all Thursdays at 10am):-

26<sup>th</sup> January 2017

20<sup>th</sup> April 2017

Meeting dates for the 2017/18 municipal year are as follows (all Thursdays at 10am):-

20<sup>th</sup> July 2017

12<sup>th</sup> October 2017

18<sup>th</sup> January 2018

12<sup>th</sup> April 2018

## **6.0 Recommendations**

- (i) That Members provide an update regarding any Pensions Regulator modules still to be completed and likely timescales for this.
- (ii) That Members should continue to identify any appropriate training needs.
- (iii) That the meeting dates for 2016/17 and 2017/18, as detailed above, be noted.

BARRY KHAN

Assistant Chief Executive (Legal and Democratic Services)

County Hall

Northallerton

JO'D September 2016

Background Documents: Pensions Regulator on-line training modules

Date	Title or Nature of Course	Sponsor/ Organiser	Venue	David Portlock - Chair	Mandy Swithenbank	Stella Smethurst	Ben Drake	Gordon Gresty	Louise Branford-White	Cllr Mike Jordan	Cllr Ian Cuthberston	Phil MacDonald
04/06/2015	Training event for Pension Board Members	LGA	Marriott Hotel, Leeds			x		x	x	x		
03/07/2015	Pension Board Member Training	AON	Leeds		x					x		
17/07/2015	Pension Board Member Training	AON	Leeds		x	x				x		
24/07/2015	Pension Board Member Training	AON	Leeds			x				x		
21/10/2015	LGPS Trustee Training FundamentalsXIV	LGA			x	x	x	x			x	
17/11/2015	LGPS Trustee Training FundamentalsXIV	LGA		x	x	x	x	x			x	
08/12/2015	LGPS Trustee Training FundamentalsXIV	LGA		x	x	x	x	x	x	x	x	

x = completed

**PENSION BOARD MEMBERS – TRAINING, MEETINGS AND EVENTS**

**Training session with Peter Scales (AllenbridgeEpic) – Independent Observer of the North Yorkshire Pension Fund – Governance for the North Yorkshire Pension Board – 14 January 2016**

Attendees: –

David Portlock (Independent Chairman), County Councillor Mike Jordan, Councillor Ian Cuthbertson (City of York), Louise Branford-White (Hambleton District Council), Ben Drake, (Unison), Gordon Gresty, Stella Smethurst (Unison) and Mandy Swithenbank (GMB).

**Pension Regulator Modules**

Could members please update the Clerk as to any of the Regulator Modules that they have completed that are not identified on the first sheet of Appendix 1.

**CIPFA - Local Pension Board Conference – 29<sup>th</sup> June 2016**

David Portlock (Independent Chairman)

**North Yorkshire Pension Fund Committee Meetings :-**

**17 September 2015**

Attendees: –

David Portlock (Independent Chairman)

**26 November 2015**

Attendees: –

David Portlock (Independent Chairman), Ben Drake, (Unison), Stella Smethurst (Unison) and Mandy Swithenbank (GMB).

**15 January 2016**

Attendees: –

David Portlock (Independent Chairman), Ben Drake, (Unison), Stella Smethurst (Unison) and Mandy Swithenbank (GMB).

**25<sup>th</sup> February 2016**

Attendees: –

David Portlock (Independent Chairman), Ben Drake, (Unison) and Stella Smethurst (Unison)

**19<sup>th</sup> May 2016**

Attendees: –

David Portlock (Independent Chairman)

**7<sup>th</sup> July 2016**

**North Yorkshire Pension Fund Manager Meetings**

Could Members please advise the Clerk as to their attendance at any of these meetings that they have attended.

**Any other relevant training events or meetings**

David Portlock (Independent Chairman) – Audit Committee training sessions including on 3 March 2016 - Counter Fraud

County Councillor Mike Jordan - Audit Committee training sessions including on 3 March 2016 - Counter Fraud

Could Members please advise the Clerk as to their attendance at any other relevant training events or meetings that they would like to include on their training record.



## **CIPFA & Barnett Waddingham present their 2016/2017 LGPS Local Pension Boards & Officers information updates, training & networking seminar programmes**

Following our successful Local Pension Boards One Year On event in June 2016, we are pleased to present our 2016/2017 seminar programmes.

Dates, times & locations are overleaf.

### **Local Pension Board Programme**

Our Local Pension Board seminars are exclusively for Board members and will provide the latest information updates, training on specific topics and opportunities for discussion and networking with members of other Funds' Boards.

Our seminars are designed as an opportunity for members of Local Boards to share experiences, to receive updates, to enhance their knowledge, and to discuss the key issues facing them and the LGPS in a professional but informal environment. As well as presentations, there will be interactive sessions to facilitate discussion and networking as well as plenty of networking time during the refreshment breaks.

Our seminars include:

- An autumn and spring seminar, each repeated in various locations around the Country and held in the afternoon and/or evening. The cost of each seminar place is £125 plus VAT and is inclusive of refreshments.
- A full day Local Pension Boards Two Years On event in central London, including speakers from key players who will affect Board agendas in the year ahead. The cost of each seminar place is £175 plus VAT and is inclusive of refreshments.

### **Officers Programme**

Our Officer autumn and spring seminars are exclusively for officers and will enable them to receive the same latest information updates as the Board members, and updates & training on specific topics and will provide opportunities for discussion and networking with officers from other Funds.

They will run in a similar way to the Board member sessions and be held in the morning. The cost of each seminar place is £125 plus VAT and is inclusive of refreshments.

### **Further details and booking**

**Full agendas** will be provided prior to each event. For further information please contact: [annemarie.allen@barnett-waddingham.co.uk](mailto:annemarie.allen@barnett-waddingham.co.uk) or [neil.sellstrom@cipfa.org](mailto:neil.sellstrom@cipfa.org)

**To book your place**, go to <http://www.cipfa.org/training>, enter the course date in the To box, click Go and find your event below

## Local Pension Board and Officer Seminar Programmes 2016/2017

### Autumn Seminar – London, Cheltenham, Liverpool, Cardiff

#### Officers

**21 October 2016 9:30am to 12:30pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

**25 October 2016 9:30am to 12:30pm**  
Cheltenham St James House, St James Square,  
GL50 3PR

**26 October 2016 9:30am to 12:30pm**  
Liverpool Port of Liverpool Building, Pier Head,  
L3 1BW

#### Local Pension Board Members

**25 October 2016 1:30pm to 4:30pm**  
Cheltenham St James House, St James Square,  
GL50 3PR

**26 October 2016 1:30pm to 4:30pm**  
Liverpool Port of Liverpool Building, Pier Head,  
L3 1BW

**8 November 2016 1:30pm to 4:30pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

**8 November 2016 - 5:30pm to 8:30pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

**14 November 2016 - 9:30am to 12:30pm**  
Cardiff Committee Room 2, County Hall, Atlantic  
Wharf, CF10 4UW

### Spring Seminar – London, Leeds, Bromsgrove

#### Officers

**27 February 2017 9:30am to 12:30pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

**1 March 2017 9:30am to 12:30pm**  
Leeds Pinnacle, 67 Albion Street, LS1 5AA

**2 March 2017 9:30am to 12:30pm**  
Bromsgrove Silver Springs House, 2 Topaz Way,  
Birmingham Road, B61 0GD

#### Local Pension Board Members

**27 February 2017 1:30pm to 4:30pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

**27 February 2017 5:30pm to 8:30pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

**1 March 2017 1:30pm to 4:30pm**  
Leeds Pinnacle, 67 Albion Street, LS1 5AA

**2 March 2017 1:30pm to 4:30pm**  
Bromsgrove Silver Springs House, 2 Topaz Way,  
Birmingham Road, B61 0GD

### Local Pension Boards Two Years On, annual event for Pension Board Members

**28 June 2017, 9:30am to 4pm**  
London Cheapside House, 138 Cheapside, EC2V 6BW

#### Booking

To book your place, go to <http://www.cipfa.org/training>, enter the course date in the To box, click Go and find your event below

## North Yorkshire County Council

### Pension Board

6 October 2016

### Work Programme

#### 1.0 Purpose of the Report

To detail the areas of planned work by the Pension Board

#### 2.0 Future Activity

Pension Board members were asked to identify items on the Work Plan they considered appropriate to prioritise. Each of these items is listed below, together with comments from officers of the Pension Fund.

1. **Review the outcome of actuarial reporting and valuations.** Comment: The Triennial Valuation as at 31 March 2016 is underway with the final report expected by 31 March 2017. If the Pension Board wishes to review the arrangements it would make sense to do this after that date.
2. **Assist with the development of improved customer service.** Comment: Customer service is subject to on-going monitoring and actions are taken periodically to improve it. There is no particular timeframe which would suit a review more than any other.
3. **Monitor performance of administration, governance and investments.** Comment: Administration performance is reported to the Pension Fund Committee every quarter. A review of governance arrangements is undertaken each year by the Independent Professional Observer who typically reports to the PFC each June/July. Investment performance is reported to the PFC every quarter.
4. **Monitor investment costs.** Comment: Officers monitor costs on an on-going basis. It is worth noting that the Border to Coast Pensions Partnership, which is the group NYPF has joined in response to the Government's requirement that LGPS funds pool assets, is undertaking a detailed analysis of investment costs. This analysis will form part of the response to Government, required by 15 July 2016.
5. **Review the Risk Register.** Comment: A review of the Risk Register was carried out by the Pension Board at its meeting on 14 January 2016, and subsequent reviews are scheduled every six months.
6. **Assist with asset voting and engagement process.** Comment: NYPF has policies and arrangements on voting and engagement. It is possible that these will change. For example, depending upon the detailed pooling arrangements, the beneficial ownership of assets may move from NYPF to the pool entity.
7. **Pooling arrangements and Governance.** Comment: Subsequently this was added to the Work programme and will be the subject of further discussion at today's meeting.

The training and guidance provided by the Pension Fund's Independent Professional Observer, Peter Scales after the Board's meeting on 14 January 2016 identified a number of issues that the Pension board may wish to consider, these included:

- examining policy statements and documentation, referring to guidance from the Pensions Regulator;
- reviewing compliance with investment regulations and performance monitoring;
- it also identified some key areas to address.

To action these issues, the Pension Board may wish to discuss how the topics are to be allocated amongst members for research, progression, and report back to future meetings. Pension Board members may also wish to consider:

- adding to or removing items from the Plan;
- how they wish to approach the work they need to undertake between meetings, for example: collaborative small group working or individual project work etc;
- the supporting resources which may be required from the County Council such as:
  - use of meeting rooms and the provision of refreshments;
  - support from Legal and Democratic Services to translate members' findings into reports for future meetings;
  - access to technical reference materials (usually on-line);
  - access to previous committee reports (public documents already available via the NYCC website);
  - the ability to seek advice from Pensions experts (internal/external).

### **3.0 Recommendations**

That members:

- i) Review and agree updates to the Work Plan;
- ii) Agree which Work Plan activities should be addressed as a priority and timetable reporting to future meetings;
- iii) Agree which member/s will take each topic forward;
- iv) Consider and agree the style of working to adopted between Board meetings;
- v) Consider and request (via the clerk) supporting resources which may be required from the County Council;
- vi) Request the clerk to generate a 'forward plan' of work reflecting the responses to recommendation ii) above for inclusion in future Work Plan reports.

BARRY KHAN  
Assistant Chief Executive (Legal and Democratic Services)  
County Hall  
Northallerton

JO'D - September 2016

Background Papers - None